

### North Central Public Health District Executive Board of Health Meeting

July 12, 2016 3:00 PM <u>Meeting Room @</u> <u>NCPHD</u>

#### AGENDA -

#### 1. Minutes

- a. Approve from June 7, 2016 meeting.
- b. Set Next Meeting Date

#### 2. Additions to the Agenda

#### 3. Public Comment

#### 4. Unfinished Business

- a. Public Health Modernization
- b. Clinical Services Update

#### 5. New Business

- a. Review of A/P checks issued (June 2016)
- b. Contracts
  - i. OHA 148025-4
  - ii. OHA 148025-5
  - iii. OHA 148025-6
- c. Director's Report

Note: This agenda is subject to last minute changes.

Meetings are ADA accessible. If special accommodations are needed please contact NCPHD in advance at (541) 506-2626. TDD 1-800-735-2900. NCPHD does not discriminate against individuals with disabilities.

\*\*If necessary, an Executive Session may be held in accordance with: ORS 192.660 (2) (d) Labor Negotiations; ORS 192.660 (2) (h) Legal Rights; ORS 192.660 (2) (e) Property; ORS 192.660 (2) (i) Personnel\*\*



#### NORTH CENTRAL PUBLIC HEALTH DISTRICT

"Caring For Our Communities"

419 East Seventh Street The Dalles, OR 97058-2676 541-506-2600 www.ncphd.org

North Central Public Health District Board of Health Meeting Minutes June 7, 2016 (3:00pm)

In Attendance: Commissioner Mike Smith – Sherman County; Roger Whitley – Sherman County; Linda Thompson – Sherman County; Judge Steve Shaffer – Gilliam County; Commissioner Scott Hege – Wasco County; and Fred Schubert – Wasco County.

Staff Present: Teri Thalhofer, RN BSN – Director NCPHD; Kathi Hall – Finance Manager NCPHD; John Zalaznik – EH Supervisor NCPHD

Minutes taken by Gloria Perry

Meeting called to order on June 7, 2016 at 3:05pm by Commissioner Mike Smith.

#### SUMMARY OF ACTIONS TAKEN

Motion by Fred Schubert, second by Judge Steve Shaffer to approve the minutes from the 3/8/16 board of health meeting as presented.

Vote:6-0Yes:Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and<br/>Fred Schubert.No:0Abstain:.Motion carried..

### Motion by Judge Steve Shaffer, second by Fred Schubert that North Central Public Health move into the inactive role for public health accreditation.

Vote:6-0Yes:Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and<br/>Fred Schubert.No:0Abstain:Votion carried.

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### Motion by Commissioner Hege, second by Judge Steve Shaffer to accept Resolution 2016-03 "A resolution adopting a vehicle reserve for the fiscal year 2016-17 as presented".

Vote:	6-0
Yes:	Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and
	Fred Schubert.
No:	0
Abstain:	
Motion carried.	

### Motion by Judge Steve Shaffer, second by Commissioner Scott Hege to approve Resolution 2016-02 "A resolution adopting the appropriations for the fiscal year 2016-17 with corrections noted".

Vote:	6-0
Yes:	Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and
	Fred Schubert.
No:	0
Abstain:	
Motion carried.	

### Motion by Commissioner Scott Hege, second by Fred Schubert to approve Resolution 2016-01 "A resolution adopting the annual budget for the fiscal year 2016-17 with correction noted".

Vote:	6-0
Yes:	Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and
	Fred Schubert.
No:	0
Abstain:	
Motion carried.	

#### Motion by Judge Steve Shaffer, second by Commissioner Scott Hege to approve the proposed 2016-17 fee schedule as presented.

Vote:	6-0
Yes:	Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and
	Fred Schubert.
No:	0
Abstain:	
Motion carrie	d.

#### Motion by Judge Steve Shaffer, second by Linda Thompson to approve the A/P Checks Issued in May 2016 report as presented.

Vote:	6-0
Yes:	Commissioner Mike Smith, Roger Whitley, Linda Thompson, Judge Steve Shaffer, Commissioner Scott Hege, and
	Fred Schubert.
No:	0
Abstain:	
Motion carried.	

### There was a full consensus of the board to continue with the Executive Committee meeting monthly and the full board meeting on a quarterly basis.

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#### **WELCOME & INTRODUCTIONS**

#### 1. MINUTES

- a. Approval of past meeting minutes
  - Minutes were approved as presented.
- b. <u>Set next meeting date</u>
  - The next Executive Committee board meeting was scheduled for Tuesday, July 12th. Meeting location will be at the North Central Public Health District office located at 419 E.7<sup>th</sup> Street, the Dalles, OR.
  - The next regular meeting for the full board was scheduled for Tuesday, September 13th, 2016 at 3:00 PM. Meeting location will be at the North Central Public Health District office located at 419 E. 7<sup>th</sup> Street, The Dalles, OR.

#### 2. ADDITIONS TO THE AGENDA

a. None

#### 3. PUBLIC COMMENT

a. None

#### 4. UNFINISHED BUSINESS

- a. QIM Funds Update
  - Both positions have been hired (Community Health Specialist & Office Specialist II).
  - Jeremy Hawkins has been hired into the position of Community Health Specialist. His start date was May 20<sup>th</sup>. He has met the clinical advisory panel last week and he's jumped in and is in full swing.
  - Jean Christmas has been hired into the position of Office Specialist. She started June 1<sup>st</sup> and is going through her orientation.
- b. Accreditation Update
  - NCPHD has been in the process of becoming nationally accredited by the Public Health Accreditation Board. This is a voluntary process and our fees associated were received through a grant process. Our current status is work to complete a work plan to correct findings in our submitted documentation and from the site visit. With our decreased staffing and transitions, we have experienced difficulty in completing the work plan by the May due date. We requested and received an extension from the original May due date to August 31, 2016. As staffing levels have continued to be a challenge, Teri has started discussions with our Accreditation Liaison about options if we cannot complete the work by August 31<sup>st</sup>. Our option is to become "inactive" and pay \$100 per month to maintain this status until such time as we are able to engage again in the process. Teri's recommendation is that NCPHD choose the inactive status for a 6-8 month period to allow for new staff to be trained and capacity to address the accreditation work returns.
  - After discussion, a motion was made to move NCPHD into an "inactive" status for public health accreditation.

#### 5. NEW BUSINESS

- a. Commissioner Smith opened the 2016-17 Budget Hearing at 3:16pm.
  - Kathi Hall reviewed both the revenue and expenditure budgets for fiscal year 2016-17.
    - ✓ Notable items:
      - > 1.5% COLA for all staff.
      - > An additional 5% pay increase for all nursing staff.
      - Budgeted amount to conduct a salary survey.
      - Reserve for a vehicle
  - There was no public comment.
  - After discussion motions were made to approve the following Resolutions starting with Resolution 2016-03:
    - ✓ Resolution 2016-03 Vehicle Reserve FY 2016-17
    - ✓ Resolution 2016-02 Appropriations FY 2016-17
      - Corrections to Resolution 2016-02:
        - Personal Services amount has two periods in the number. It should read as \$1,678,865.00.

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- The Fund Total amount has two periods in the number. It should read as \$2,374,117.00.
- ✓ Resolution 2016-01 Adopting FY 2016-17 Budget
  - Corrections to Resolution 2016-01:
    - Sum of budget amount has two periods in the number. It should read as \$2,374,117.00.
- Being no further comment, Commissioner Smith closed the Budget Hearing at 3:23pm.
- b. Fee Increases for Licensed Facility Program and On-Site Waste Water Management Program
  - John Zalaznik, the EH Supervisor presented to the board an updated fee schedule which includes increased fees as well as new fees:
    - ✓ Licensed Facilities:
      - Mobile Unit: Increased from \$347.00 to **\$405.00**
      - Reinspection fee (Schools, Daycares, etc.: New Fee of \$75.00
    - ✓ On-Site Sewage Disposal Systems
      - Repair Permit (single family dwelling) Major: Increased from \$378.00 to \$450.00
      - Repair Permit (single family dwelling) Minor: Increased from \$255.00 to \$300.00
    - ✓ Authorization Notice
      - If Field Visit Required: Increased from \$336.00 to \$400.00
      - > No Field Visit Required: Increased from \$179.00 to \$200.00
    - Record Search, if not part of an onsite application (1hr minimum): Increased from \$32.00 to \$40.00 (first hour); \$60.00 (additional hours)
    - Annual Maintenance Report Fee (ATT & Holding Tanks): New Fee of **\$50.00**
    - ✓ Reinspection Fee: New Fee of \$100.00
    - After discussion a motion was made to approve the new fee schedule as presented.
- c. Executive Committee Update
  - Over the last few months the executive committee has been meeting to work on budgetary issues, better communication and to find a path to move forward on. The meetings have been very positive and Commissioner Smith is very pleased with the progress.
  - Judge Shaffer commended Commissioner Hege on his work in getting additional funding from Wasco County.
  - Commissioner Hege commented that he thought everyone worked well together and the last couple of months have been very productive.
  - After discussion, it was the consensus of the board to continue forward with the executive committee meeting on a monthly basis and the full board meeting quarterly. The quarterly full board meetings will have a broader agenda focusing on programmatic work and public health issues rather than administrative/budgetary issues.
- d. Review of A/P checks issued (May 2016)
  - Motion made to approve report as presented.
- e. Contracts Reviewed:
  - Teri reviewed the following contracts with the board:
    - ✓ NACCHO MRC 16-2464
      - ✓ OHA 148172-1
- f. Director's Report Teri Thalhofer
  - Report reviewed.

Meeting adjourned at 4:35pm

Commissioner Michael Smith, Chair

Date

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{Copy of 3/8/2016 board of health meeting minutes, 2016-17 Revenue and Expenditure Reports, Resolution 2016-01, Resolution 2016-02, Resolution 2016-03, 2016-17 Proposed Fee Schedule, A/P Checks Issued May 2016 Report, NACCHO MRC 16-2464 Contract, OHA 148172-1 Agreement, and Directors Report attached and made part of this record.}

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## **Public Health Modernization**

July 6, 2016



PUBLIC HEALTH DIVISION Office of the State Public Health Director Representative Mitch Greenlick, District 33 Senator Laurie Monnes Anderson, District 25

# WELCOME





Lynne Saxton, Director, Oregon Health Authority Lillian Shirley, Public Health Director, Oregon Health Authority

# INTRODUCTION



Public health modernization will ensure basic public protections critical to the health of all in Oregon and future generations – including clean air, safe food and water, health promotion and prevention of diseases, and responding to new health threats.





### What will be different?

### Before modernization

- Significant gaps in public health capacity provided based on where you live
- Programs hindered by limited and inflexible funding
- Public health system designed to provide individual level services

### After modernization

- Foundational level of service provided for everyone
- Programs supported by diverse funding sources that allow local needs to be met
- Public health is accountable for the health of the community



### A foundation for achieving the Triple Aim

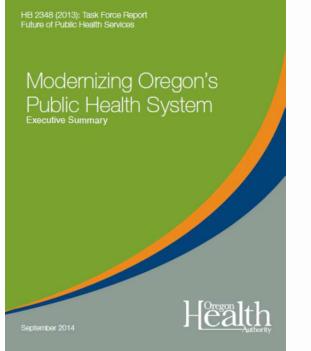
Oregon's Action Plan for Health December 2010 Oregon's Action Plan for Health, 2010

"We need a health system that integrates public health, health care and community-level health improvement efforts to achieve a high standard of overall health for all Oregonians, regardless of income, race, ethnicity or geographic location. To achieve this, we must stimulate innovation and integration among public health, health systems and communities to increase coordination and reduce duplication."



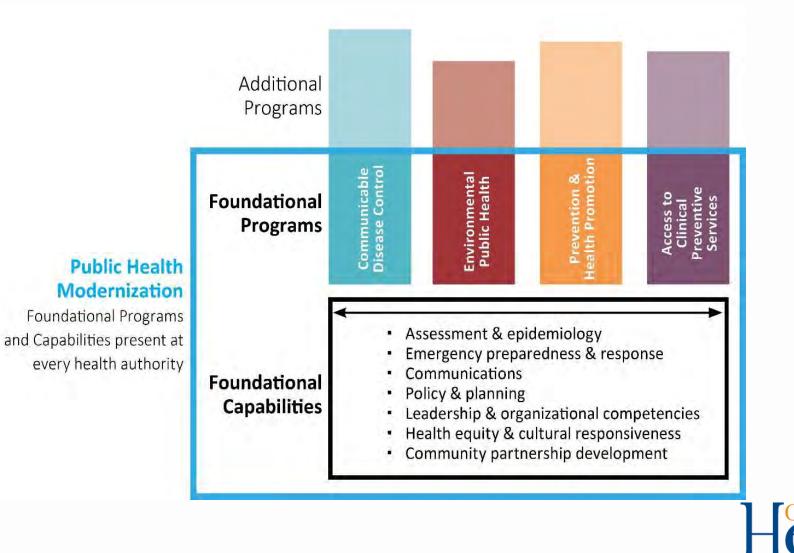
# Task Force on the Future of Public Health Services

HB 2348 (2013) called for the creation of a task force to study and develop recommendations for a public health system for the future.





### **Public Health Modernization Framework**





# House Bill 3100 (2015)

- Legislators used the recommendations from the *Modernizing Oregon's Public Health System* report to introduce House Bill 3100.
- House Bill 3100:
  - Adopted the foundational capabilities and programs for governmental public health.
  - Changed the composition and role of the Public Health Advisory Board on January 1, 2016.
  - Required an assessment of how foundational capabilities and programs are provided and what additional resources are needed.



### Timeline

### January-September 2014

Task Force on the Future of Public Health Services met monthly

July 2015 Oregon legislature passed House Bill 3100

### January 2016

Public Health Advisory Board begins meeting monthly

### June 2016

Public Health Modernization Assessment Report, funding formula framework and framework for accountability metrics submitted to Legislative Fiscal Office

### December 2016

Initial statewide public health modernization plan adopted

### June 2013

House Bill 2348 passed Oregon legislature

### September 2014

Modernizing Oregon's Public Health System report submitted to Oregon legislature

### December 2015

Public Health Modernization Manual published; Public Health Advisory Board appointed

### April 2016

State and local public health authorities complete individual public health modernization assessments

### September 2016

Report on estimated health outcomes and cost savings attributable to public health modernization released



Michael Hodgins, Principal, BERK Consulting Annie Saurwein, Senior Associate, BERK Consulting

# **ASSESSMENT FINDINGS**



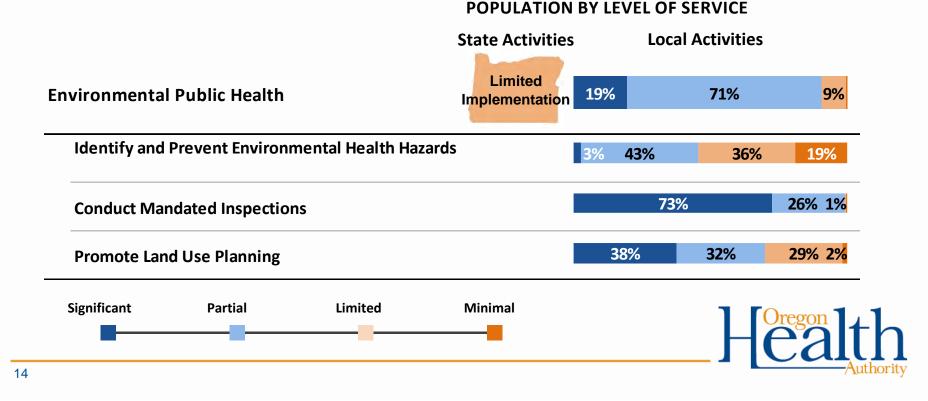
### **Assessment purpose**

- Answer two key questions:
  - To what extent are the foundational programs and capabilities of public health modernization being provided today?
  - What resources are needed to fully implement the foundational programs and capabilities?



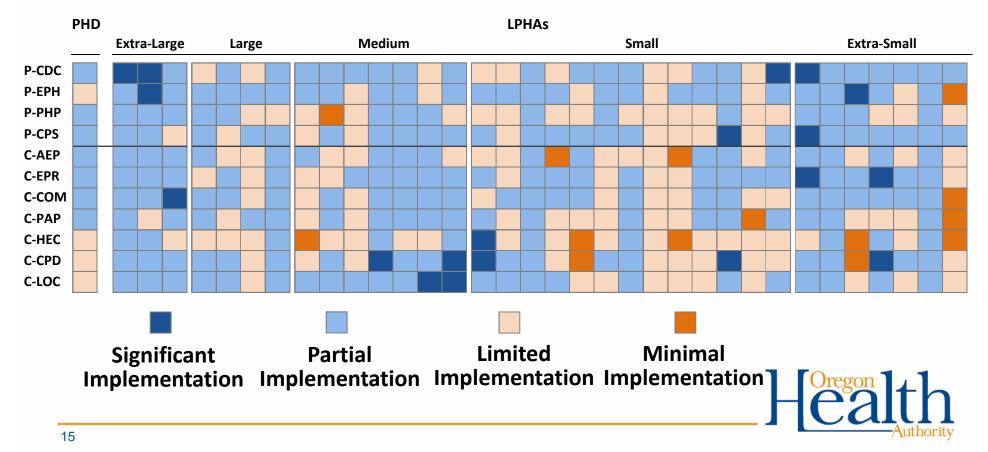
# Programmatic gaps in current governmental public health system

- This assessment provides detailed information about programmatic gaps for all 11 foundational programs and capabilities:
  - E.g., Environmental Public Health:



# Programmatic gaps in current governmental public health system

• These results, when viewed collectively for all foundational programs and capabilities, show that implementation is uneven across the system.



## **Assessment process findings**

- The estimation of resources needed to fully implement the foundational programs and capabilities was based on current funding and service delivery paradigms.
  - Funding. The additional increment of cost of full implementation is equal to full implementation minus current spending.
  - Service delivery. Current cost estimates are largely based on the current service delivery model, which could be enhanced through additional cross-jurisdictional sharing and service delivery.
- Breaking out of current paradigms to allow for innovative solutions will be an ongoing process.

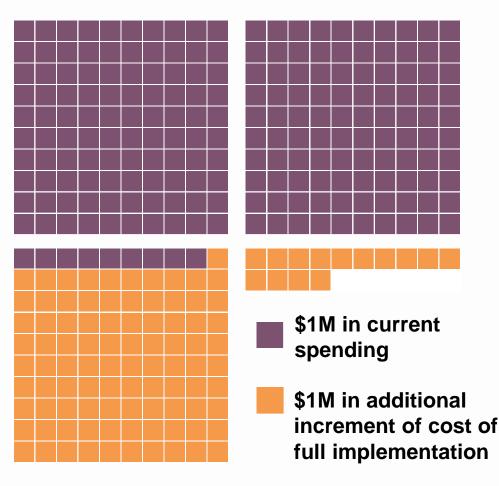


## **Full implementation cost findings**

Annual current spending on foundational programs and capabilities: \$209M

Preliminary annual additional increment of cost of full implementation of foundational programs and capabilities: \$105M

This is a preliminary point-in-time, planning-level estimate for implementation under the current governmental public health system and does not represent the final cost needed to fully implement public health modernization. This cost estimate will be revised over time as efficiencies in public health system are implemented.





## Interdependencies

- There are service dependencies between state and local governmental public health activities.
  - E.g., Public Health Division supports many of the statewide databases and information sources that local public health authorities use to generate community reports.
- Many of the foundational programs and capabilities support one another.
  - E.g., Educational communications plays a vital role in prevention of tobacco use and improving nutrition and increasing physical activity.



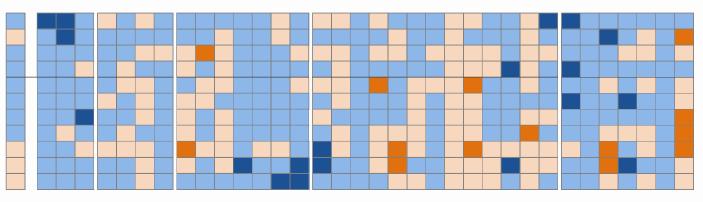
# **Evolving implementation process**

- First step in an evolving process that will be refined with implementation.
- There is a need for continued exploration of some governmental public health system features, to identify opportunities to increase efficiency and effectiveness; these include:
  - Service delivery, including cross jurisdictional sharing
  - Partnerships
  - Barriers to implementation
- The estimated cost of full implementation should be updated to reflect changes identified as implementation evolves.



# **Phasing and priorities**

• Implementation will be a significant undertaking, that could benefit from being phased.



• As implementation may be phased over a multibiennia period, decisions about how to phase will be necessary. Phasing decisions will change the programmatic gap picture (above) over time.



## **Flexible decision-making**

- A flexible implementation strategy that is responsive to governmental public health authority contexts is needed.
- A decision-making framework could support a flexible strategy.
- There are tensions among different considerations, so determining how to apply the decision-making framework will be important.



Jeff Luck, Chair, Public Health Advisory Board Zeke Smith, Chair, Oregon Health Policy Board

# **NEXT STEPS**



# **Criteria for selecting priorities**

The Public Health Advisory Board used the public health modernization and the following criteria to identify priorities for the 2017-19 biennium:

- 1. Health impact
- 2. Service dependency
- 3. Equity
- 4. Population coverage

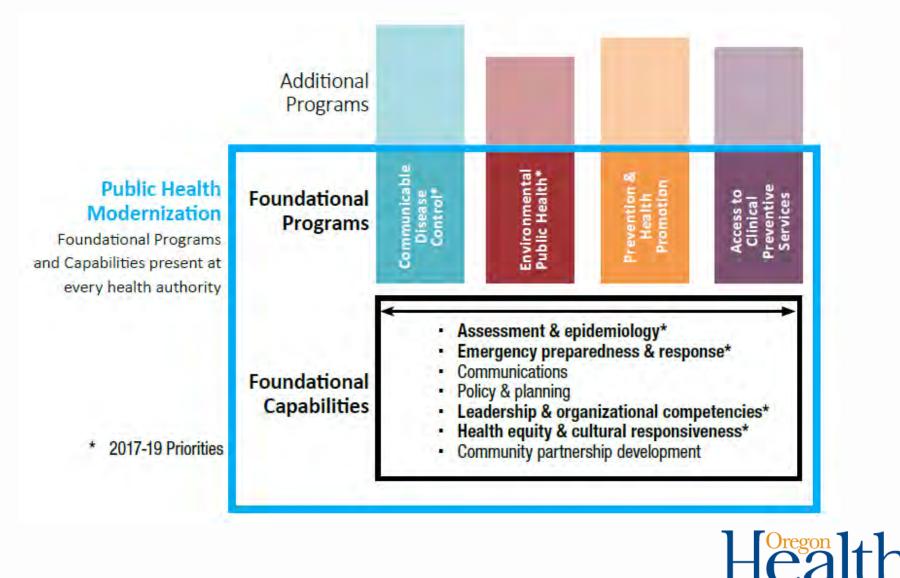


## **Recommended priorities for 2017-19**

- Communicable diseases
- Environmental health
- Emergency preparedness
- Health equity
- Population health data
- Public health modernization planning



### **Public Health Modernization Framework**



# Comparison of state per capita spending on public health

State	State Per Capita Investment in Public Health	National Ranking
Idaho	\$94.70	7th
California	\$56.20	10th
Washington	\$38.20	23rd
Oregon	\$26.60	31st



# **Ongoing efforts**

**Local public health authority funding formula:** HB 3100 requires a formula for the equitable distribution of funds.

Initial formula includes the following variables:

- Population size
- Disease burden
- Health status
- Racial and ethnic diversity
- Poverty
- Limited English Proficiency

The funding formula also includes matching funds for local investment and a quality pool.



# **Ongoing efforts**

Accountability metrics: HB 3100 requires the use of incentives to encourage effective provision of public health services.

To the extent feasible, the final public health quality measure set will align with the work of:

- Statewide public health initiatives (e.g., Oregon's State Health Improvement Plan)
- National public health initiatives (e.g., CDC's Winnable Battles)
- Coordinated care organizations
- Early learning hubs



# **Ongoing efforts**

**Regional public health modernization meetings:** Using funding from the Robert Wood Johnson Foundation, regional public health modernization planning meetings will be convened from September 2016-January 2017.

The purpose of these meetings is to:

- Engage elected officials, CCOs, early learning hubs, community-based organizations and other stakeholders in moving forward a new model for public health
- Identify barriers and opportunities for collaboration across jurisdictions
- Begin the process of developing local public health modernization plans



# DISCUSSION



## **For more information**

(971) 673-1222 publichealth.policy@state.or.us healthoregon.org/modernization





# **STATE OF OREGON Public Health** Modernization Assessment Report

**JUNE 2016** 

## **PUBLIC HEALTH ADVISORY BOARD**

The State of Oregon's Public Health Advisory Board (PHAB) serves as an advisory body to the Oregon Health Authority. The PHAB advises the Oregon Health Authority on policy matters related to public health programs, provides a review of statewide public health issues, and participates in public health policy development.

Specifically, the PHAB's charter requires the body to make recommendations to the Oregon Health Policy Board on the adoption and updating of the statewide public health modernization assessment. In accordance, the PHAB formally recommended this assessment on June 16, 2016.

## Public Health Advisory Board Members

- CHAIR: Jeffrey Luck, Public Health Expert in Academia
- VICE-CHAIR: Carrie Brogiotti, Coalition of Local Health Officials Representative
- Muriel DeLaVergne-Brown, Local Public Health Administrator
- Silas Halloran-Steiner, Local Public Health Administrator
- Katrina Hedberg\*, State Health Officer
- Prashanthi Kaveti, Health Care Representative
- Safina Koreishi, Coordinated Care Organization Representative
- Alejandro Queral, Public Member

- Eva Rippeteau, Public Health Services Provider Representative
- Akiko Saito, Public Health Division Employee
- Eli Schwarz, Population Health Metrics Expert
- Lillian Shirley\*, Public Health Director
- Teri Thalhofer, Local Public Health Administrator
- Latricia Tillman, Local Public Health Administrator
- Jennifer Vines, Local Health Officer

## ACKNOWLEDGEMENTS

The public health modernization assessment would not have been possible without the participation of Oregon's Governmental Public Health Authorities. The Oregon Health Authority Public Health Division (the state public health authority) and all 34 Local Public Health Authorities spent significant time completing detailed assessments to inform this report. We are deeply grateful to everyone who participated in this process.

## Oregon Health Authority Public Health Division

Lillian Shirley, Public Health Director Cara Biddlecom, Interim Policy Officer Sara Beaudrault, Policy Analyst Tim Noe, Center for Prevention and Health Promotion Administrator Rebecca Pawlak, Policy Specialist Jayne Bailey, Fiscal Officer Karen Slothower, Fiscal and Business Operations Manager and other participating staff

## Oregon Health Authority Public Health Joint Leadership Team

**Coalition of Local Health Officials** 

Morgan Cowling, Executive Director Kathleen Johnson, Program Manager Kelly McDonald, Contractor and all 34 participating LPHA members **Baker County Health Department Robin Nudd**, LPHA Administrator and other participating staff

### **Benton County Health Department**

**Charlie Fautin**, LPHA Administrator and other participating staff

Clackamas County Health, Housing, and Human Services: Public Health Administration Dana Lord, LPHA Administrator and other participating staff

#### **Clatsop County Public Health**

**Brian Mahoney**, LPHA Administrator and other participating staff

## The Public Health Foundation of Columbia County

**Sherrie Ford**, LPHA Administrator and other participating staff

## **Coos Health & Wellness Public** Health Division

Florence Pourtal-Stevens, LPHA Administrator and other participating staff

### **Crook County Health Department**

**Muriel DeLaVergne-Brown**, LPHA Administrator and other participating staff

### **Curry Community Health Hollie Strahm**, LPHA Administrator and other participating staff

### **Deschutes County Health Services**

Heather Kaisner, Communicable Disease Programs Supervisor and other participating staff

### **Douglas Public Health Network**

**Bob Dannenhoffer**, LPHA Administrator and other participating staff

### **Grant County Health Department Kimberly Lindsay**, LPHA Administrator and other participating staff

### Harney County Health Department Darbie Kemper, Public Health Director and other participating staff

## Hood River County Health Department

**Ellen Larsen**, LPHA Administrator and other participating staff

## Jackson County Health and Human Services

Jackson Baures, Public Health Division Manager and other participating staff

## Jefferson County Public Health Department

**Tom Machala**, LPHA Administrator and other participating staff

## **Josephine County Public Health**

**Diane Hoover**, LPHA Administrator and other participating staff

## Klamath County Public Health Marilyn Sutherland, LPHA Administrator and other participating staff

Lake County Public Health Beth Hadley, LPHA Administrator and other participating staff

## Lane County Health & Human Services

Jocelyn Warren, Public Health Manager and other participating staff

## Lincoln County Health and Human Services Department

**Rebecca Austen**, Public Health Division Director and other participating staff

## Linn County Department of Health Services

**Pat Crozier**, Public Health Program Manager and other participating staff

## **Malheur County Health**

Department

Angie Gerrard, LPHA Administrator and other participating staff

## **Marion County Health**

Department

**Pamela Hutchinson**, Public Health Division Director and other participating staff

## Morrow County Health Department

**Sheree Smith**, LPHA Administrator and other participating staff

## Multnomah County Health Department

**Tricia Tillman**, Deputy Director for Public Health and other participating staff

## North Central Public Health District

**Teri Thalhofer**, LPHA Administrator and other participating staff

## **Polk County Health Department**

Katrina Rothenberger, LPHA Administrator and other participating staff

## Tillamook County Central Health Center

Marlene Putman, LPHA Administrator and other participating staff

## Umatilla County Public Health Department

**Meghan DeBolt**, LPHA Administrator and other participating staff

## Union County Center for Human Development

**Carrie Brogoitti**, LPHA Administrator and other participating staff

## Wallowa County Health Department

Laina Fisher, LPHA Administrator and other participating staff

## Washington County Department of Health and Human Services Public Health Division Tricia Mortell, LPHA Administrator

and other participating staff

## **Wheeler County Public Health**

**Robert Boss**, LPHA Administrator and other participating staff

## **Yamhill County Public Health**

**Silas Halloran-Steiner**, LPHA Administrator and other participating staff

## **HIBERK**

2025 First Avenue, Suite 800 Seattle, WA 98121

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#### **PROJECT TEAM**

- Michael Hodgins
- Jason Hennessy
- ► Annie Saurwein
- ► Kristin Maidt
- ► Claire Miccio
- Montana James

- ► Tashiya Gunesekara
- ► Richelle Geiger
- Melanie Mayock
- Michele Eakins-Teselle

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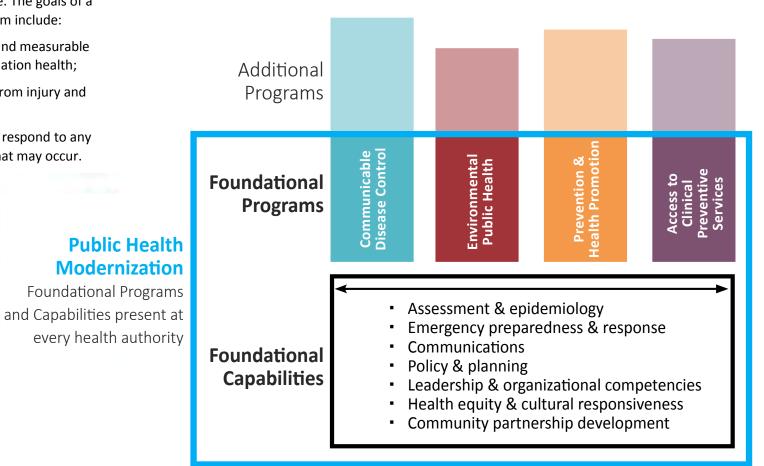
## EXECUTIVE SUMMARY

## **EXECUTIVE SUMMARY**

Since 2013, Oregon has been working to modernize its governmental public health system so that a common set of core public health capabilities and programs are present in all communities in the state. The goals of a modern public health system include:

- **1.** Achieving sustainable and measurable improvements in population health;
- 2. Protecting individuals from injury and disease; and
- **3.** Being fully prepared to respond to any public health threats that may occur.

In July 2015, the Oregon legislature passed House Bill 3100. This bill sets forth a clear path to modernize Oregon's governmental public health system so that it can meet the essential health needs of all people in Oregon.



#### **Foundational Programs**

Foundational programs are those services that are necessary to assess, protect, or improve public health.

- Communicable Disease Control
- Environmental Public Health
- Prevention and Health Promotion
- Access to Clinical Preventive Services

#### **Foundational Capabilities**

Foundational capabilities are the knowledge, skills, or abilities necessary to carry out a public health activity or program. They include:

- Assessment and Epidemiology
- Emergency Preparedness and Response
- Communications
- Policy and Planning
- Leadership and Organizational Competencies
- Health Equity and Cultural Responsiveness
- Community Partnership Development

The public health modernization framework differs significantly from Oregon's existing public health structure. The new framework supports the provision of population-based health services uniformly across the state. With health system transformation in Oregon, the role of governmental public health as a clinical service provider of last resort for residents who do not have access to health care in traditional settings is shrinking. Governmental public health can provide more efficient benefits by focusing on population-based health services and programs.

## **Key Findings**

As part of this path, Oregon's governmental public health authorities were asked to assess their current implementation of the public health modernization framework, shown following, and the cost to fully implement it.

#### PROGRAMMATIC FRAMEWORK AND ASSESSMENT PROCESS

- The assessment provided LPHAs with detailed exposure to the public health modernization framework and was designed to reinforce a consistent interpretation of the framework and to build on collective understanding of it.
- Implementation of public health modernization is intended to be a transformative process that presents an opportunity to identify innovative solutions to improve the efficiency and effectiveness of the governmental public health system.

The assessment process, though thorough, was not exhaustive. There are additional features that could be explored to identify opportunities to increase efficiency and effectiveness.

#### PROGRAMMATIC GAPS IN CURRENT PUBLIC HEALTH SYSTEM

- There are meaningful gaps across the system in all governmental public health authorities. These gaps are not uniform, nor do they appear in the same places in every organization. As such, current implementation of public health modernization can be described as a "patchwork quilt."
  - Because of this, many global implementation decisions could have unintentional service delivery and coverage ramifications.
- There are no foundational programs or capabilities that are substantially implemented universally across all public health authorities.
- Every foundational capability and program within the public health modernization framework includes roles and deliverables with varying levels of implementation.



#### FULL IMPLEMENTATION COST

- Governmental public health authorities are already significantly executing the public health modernization framework, with \$209 million in 2016 dollars being spent annually on the foundational capabilities and programs. This is approximately two-thirds of the cost of full implementation of the framework, with the current service delivery model.
- The preliminary estimated additional spending needed for full implementation is approximately \$105 million annually in 2016 dollars. This is a point-in-time, order of magnitude cost estimation based on the current service delivery model, and will require additional analysis and refinement. This preliminary value will be revised as additional efficiencies, like changes to the service delivery model or increased crossjurisdictional sharing, are implemented.
- For local activities, the largest concentrations of the total additional increment of cost to reach full implementation are in the 4 foundational programs and the Leadership and Organizational Competencies capability.

- For state activities, the highest concentration of the total additional increment of cost to reach full implementation is in the Assessment and Epidemiology capability, which houses the State Public Health Laboratory.
- For all statewide activities, the additional increment of cost to reach full implementation are generally concentrated in the 4 programs and the Leadership and Organizational Competencies capability. However, there is no foundational program or capability that does not have increased additional increment of costs for at least one governmental public health authority.
- An agency with a higher level of implementation of a foundational program or capability does not necessarily need fewer resources to reach full implementation than an agency with lower implementation. Conversely, an agency with limited implementation does not always indicate that a substantial amount of funding is needed to support full implementation.

The additional increment of spending needed to reach full implementation represents what the incremental increase in capacity and expertise to support full implementation of public health modernization activities will cost. If the current funding paradigm were to change, changing current spending, the additional increment of spending needed would change.

#### **FUTURE IMPLEMENTATION**

- Implementation of public health modernization will be a significant undertaking that might require phasing.
- The current governmental public health service delivery model is divided into state activities, provided wholly centrally by PHD, and local activities, provided locally by LPHAs. While this is the current paradigm, there may be more efficient and/or effective service delivery models.
- There are resource-sharing relationships among LPHAs today. These existing sharing arrangements provide examples for future sharing relationships. LPHAs expressed interest in exploring additional opportunities for cross jurisdictional sharing.
- LPHAs have a high degree of local expertise related to their service areas which should

be leveraged to improve the efficiency and effectiveness of implementation. Implementation strategies should allow for some flexibility and local decision making, which could be governed by local implementation plans.

- Implementing public health modernization by waves of LPHAs could be challenging for several reasons, including but not limited to:
  - Risk of creating a two-tiered system (with some LPHAs operating under the public health modernization framework and others not).
  - Potential impacts to health equity (with those served by modernized LPHAs receiving a higher level of service than those being served by non-modernized local public health authorities).
- Implementing by foundational program or capability could also be challenging because current implementation is uneven across LPHAs.
- There are significant service dependencies between state and local public health activities. Some of the state roles and deliverables that support local activities are not fully implemented. If not considered during the implementation process, these service dependencies could become barriers to and inefficiencies in implementation.

Many of the foundational programs and capabilities support one another. That is, in order to accomplish the goals of one foundational program or capability most effectively and efficiently, one might have to have access to the resources available through implementation of another. This is most intuitive when thinking of the foundational capabilities, for example, communications plays a significant role in addressing tobacco use.

## **Policy Implications**

This public health assessment is the first step of an evolving process, and these results will continue to be refined as implementation progresses. The assessment results presented in this report represent point-in-time, planninglevel estimates for the cost of full implementation of the public health modernization framework, as outlined in the December 2015 Public Health Modernization *Manual.* It is important to recognize that that framework is not static because of the evolving nature of public health work, which will need to be reflected. Additionally, these estimates were developed based on the current service delivery model, which may change as opportunities to increase efficiency and effectiveness are identified.

The assessment did identify several policy implications that should be considered throughout the implementation process:

- The assessment was designed to reinforce a consistent interpretation of the public health modernization framework and to build on collective understanding of it. There will be a need to update this collective understanding as the framework evolves.
- Governmental public health authorities should consider additional exploration to identify opportunities for increased efficiency and effectiveness. This may include:
  - Service delivery, including cross jurisdictional sharing
  - Non-governmental public health resources and partnerships that contribute to the implementation of the public health modernization framework
  - o Barriers to implementation
  - Short-term or one-time additional costs related to implementation itself

The impacts of any changes related to these opportunities to increase efficiency and effectiveness, especially those that might affect the service delivery paradigm, to the additional increment of spending needed to reach full implementation should be evaluated.

- The current funding paradigm was not evaluated as part of this assessment, however, it is anticipated that it will be as part of the PHAB's work on to develop funding allocation and incentive formulae for public health modernization dollars. The impacts of any changes to the funding paradigm on the additional increment of spending needed to reach full implementation should be evaluated.
- Current implementation varies across governmental public health authorities. Therefore, global strategies for all governmental public health authorities are likely to be difficult and inefficient to implement, and may lead to unintentional consequences like creating service inequities, establishing a tiered system, or creating implementation barriers.
- A flexible implementation strategy that is responsive to specific governmental public health authority contexts is needed. We

have identified preliminary criteria for this decision-making strategy, including:

- **Population Health Impacts:** The degree to which a specific activity will improve population health.
- Service Dependencies: The extent to which state and local governmental public health activities are interdependent.
- **Coverage Maximization:** The degree to which services are available to the greatest number of Oregonians.
- Service Equity: The degree to which Oregonians living at or below the Federal Poverty Level receive public health services consistent with those received by Oregonians overall.
- There are tensions between these considerations; for example, maximizing coverage by population could be accomplished without increasing the level of implementation of some smaller LPHAs. It will be important to leverage governmental public health authorities' expertise to find balance while using this decision-making framework.

The decision-making framework will allow for flexibility in implementation such that it can be informed by ongoing results, supporting continuous improvement. This framework, and the process by which it is applied, should be refined through a collaborative process that would include all existing governmental public health authorities and other stakeholders.

## ASSESSMENT PROCESS

ASSESSMENT PROCESS

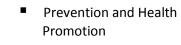
### BACKGROUND

Right now, Oregon's communities are not equally equipped to support the health of Oregonians where they live, work, learn, and play. Since 2013, Oregon has been working to modernize its governmental public health system so that a common set of core public health capabilities and programs are present in all communities in the state. The goals of a modern public health system include achieving sustainable and measurable improvements in population health; protecting individuals from injury and disease; and being fully prepared to respond to any public health threats that may occur. In July 2015, the Oregon legislature passed House Bill 3100. This bill sets forth a clear path to modernize Oregon's governmental public health system so that it can proactively meet the needs of Oregonians. The new law identifies four foundational programs and seven foundational capabilities and that should be present at each public health authority in Oregon.

#### **Foundational Programs**

Foundational programs are those services that are necessary to assess, protect, or improve public health.

- Communicable Disease Control
- Environmental Public Health



Access to ClinicalPreventive Services

Foundational Capabilities Foundational capabilities are the knowledge, skills, or abilities necessary to carry out a public health activity or program. They include:

- Assessment and Epidemiology
- Emergency Preparedness and Response
- Communications
- Policy and Planning
- Leadership and Organizational Competencies
- Health Equity and Cultural Responsiveness
- Community Partnership Development

#### **Additional Programs**

Additional programs are public health activities and programs implemented in addition to foundational programs to address specific community public health problems or needs.

## Public Health Modernization: A New Framework for Health in Every Community

The public health modernization framework differs significantly from Oregon's existing public health structure. The new framework supports the provision of population-based health services uniformly across the state. With health system transformation in Oregon, the role of governmental public health as a clinical service provider of last resort for residents who do not have access to health care in traditional settings is shrinking. Governmental public health can



provide more efficient benefits by focusing on population-based health services and programs. However, governmental public health in Oregon still plays a role in providing some additional programs to meet local needs.

#### **SERVICE DELIVERY**

Oregon's governmental public health authorities work as a system to deliver governmental public health services to all Oregonians.

#### **Governmental Public Health Authorities**

Governmental public health authorities can be separated into two distinct groups by service area:

- State Public Health Authorities provide services that are best delivered centrally for the entire state, for example development and maintenance of statewide data systems. In Oregon, there is one state public health authority, Oregon Health Authority Public Health Division (PHD).
- Local Public Health Authorities provide services that are best delivered locally. Oregon has 34 local public health authorities (LPHAs). LPHA service areas each cover one county except for North Central Public Health District, which serves Gilliam, Sherman, and Wasco counties.

It is important to recognize that this governmental public health authority split is how the system is currently structured, but not the only way to structure it. While currently there is one state public health authority providing centralized state public health services, those services could be delivered through decentralized state public health authorities located across the state. Similarly, although local public health services are delivered in a decentralized manner at the county-level (with the exception of North Central Public Health District), there are opportunities to provide some services in a more centralized manner to allow LPHAs to leverage types of expertise that might not be available systemwide.

#### **Cross Jurisdictional Sharing**

Some LPHAs have existing service delivery relationships whereby they support each other in delivering public health services. Most often, these relationships are between proximate LPHAs. Cross jurisdictional sharing is an efficient way to deliver public health services while still leveraging local knowledge. Although there are significant sharing relationships within the current service delivery system, we have not reported on those relationships because of a desire to maintain anonymity of the assessment results.

## PUBLIC HEALTH MODERNIZATION ASSESSMENT OVERVIEW

PHD was tasked with developing and stewarding the first statewide public health modernization assessment. The assessment seeks to answer two key questions:

- To what extent are the roles and responsibilities of public health modernization being provided today? (Qualitative and quantitative)
- 2. What will it cost to fully implement the roles and responsibilities of public health modernization? (*Quantitative*)

#### **Programmatic Framework**

Oregon's public health modernization framework is organized around seven foundational capabilities and four foundational programs. The *Public Health Modernization*  Manual<sup>1</sup> provides detailed definitions for each foundational program and capability for governmental public health authorities, under the current service delivery model.

The manual defines each foundational program and capability as it applies specifically to state and LPHAs, who in turn work closely with community members and partners to implement them. Each foundational program and capability definition includes:

- Core system functions: work that state and LPHAs must do together as a system;
- State roles: the unique responsibilities of the OHA Public Health Division;
- Local roles: the unique responsibilities of the LPHAs;
- Deliverables: tangible work products created by state and LPHAs; and
- Critical tools and resources: items necessary for state and LPHAs to fulfill their roles and produce their deliverables.

Some public health services are not included in this framework, for example, direct services and individualized interventions, like Women, Infants, and Children (WIC). These programs are considered additional programs, to be delivered based on local priorities and outside of the public health modernization framework.

To support our work, BERK leveraged the December 2015 version of the manual to inform our programmatic framework for the public health modernization assessment.

The detailed definitions provided in the *Public Health Modernization Manual* also presented challenges to the assessment. For example, it is impractical to require any state or local public health authority to generate resource estimates at the role or deliverable level as there are almost 400 state roles and deliverables and over 300 local roles and deliverables. As the *Public Health Modernization Manual* was being updated at the time of the assessment, we did not use the numbering system in that document.

It was also difficult for governmental public health authorities to generate estimates at the foundational program and capability level because of the range of roles and deliverables in each. To mitigate these challenges, we developed an intermediate level between the foundational programs and capabilities and the roles and deliverables to support local authorities in their assessments. To do this, the legislative definitions of each foundational program and capability were synthesized with the 302 local roles and deliverables which were assigned to the emerging functional areas on a one-to-one basis. The activities at this intermediate level were dubbed "functional areas" and describe how LPHAs might execute this work. There are 40 functional areas, defined in **Appendix B: Functional Area Definitions.** 

For the purposes of state activities, which are provided by only one governmental public health authority (PHD), we did not develop complementary functional areas.

### **Assessment Process**

PHD engaged BERK Consulting, a public policy consultancy with experience and expertise related to public health modernization, to execute the public health modernization assessment.

<sup>&</sup>lt;sup>1</sup> The latest copy of the *Public Health Modernization Manual* is available at: healthoregon.org/modernization

Based on discussion with LPHAs through the Coalition of Local Health Officials (CLHO), the organization that represents LPHAs, and the CLHO-PHD Joint Leadership Team, PHD determined that an ideal public health modernization assessment would collect data from all 35 governmental public health authorities in Oregon. This presented several challenges:

- Collecting information based on a new framework of which there was a limited and inconsistent understanding
- Collecting information from two different kinds of governmental public health authorities with two different sets of responsibilities as per the *Public Health Modernization Manual*
- Collecting consistent responses from 34 LPHAs

To respond to these challenges, two information collection processes were used:

- A programmatic self-assessment and resource estimation completed by each LPHA
- A programmatic self-assessment and resource estimation completed by PHD

These processes were designed to reinforce a consistent interpretation of the framework and ensure data collected were accurate, consistent,

and non-duplicative. Each process is detailed further in the following sections.

#### LPHA ASSESSMENT PROCESS

#### **Process Design**

The LPHA assessment tool was created to:

- Assess each LPHA's current capacity for providing foundational programs and capabilities; and
- Estimate the cost to fully implement foundational programs and capabilities.

Use of such a tool allowed for LPHAs to complete the tool while assuring a certain level of consistency across respondents.

#### **Assessment Tool Development**

The development of the assessment tool began in December 2015, and included several opportunities for LPHA feedback and usability review. This feedback helped improve the final assessment tool. The live assessment tool was distributed to LPHAs on January 19, 2016.

#### **PROGRAMMATIC SELF-ASSESSMENT**

The programmatic self-assessment allowed LPHAs to

 Assess their current capacity and expertise to meet the requirements of the public health modernization framework;

- 2. Help LPHAs identify the degree to which they are already executing public health modernization roles; and,
- **3.** Understand the expertise with which they are providing those services as defined as part of public health modernization.

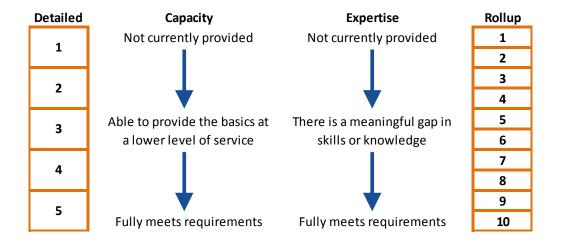
It includes two scales – capacity and expertise.

- Capacity. To what degree the organization currently has the staffing and resources necessary to provide the activities dictated. That is, "do I have enough staff to provide the activity for all?"
- Expertise. To what degree the organization's current capacity aligns with the appropriate knowledge necessary to implement the services/deliverables dictated. That is, "do I have enough expertise to provide the activity well?"

This section of the tool was a qualitative selfassessment of how closely LPHAs believe they are currently meeting the requirements of the new public health modernization framework.



**ASSESSMENT PROCESS** 



The programmatic self-assessment had two levels:

- A detailed assessment of capacity and expertise for meeting local roles and providing deliverables outlined in the *Public Health Modernization Manual*; and
- A generalized rollup assessment for meeting the key functional areas as described in the cost estimation and an overall assessment for this foundational capability or program.

The detailed assessment used a five-point scale, while the rollup assessment used a ten-point scale. These scales are not linear (i.e., a three on the detailed assessment or a six on the rollup assessment do not denote 60% implementation). Rather, the scores map to a scoring rubric provided in the assessment tool, shown on this page.

These scores are used in conjunction with the cost estimations provided by the authorities to help describe the resources needed to fully implement public health modernization.

The programmatic self-assessment results provide an overall indicator of the size, location, and nature of the programmatic gaps that currently exist in providing foundational programs and capabilities in all communities across Oregon.

#### **CURRENT SPENDING**

To identify their current annual level of investment in each functional area, LPHA staff reviewed their fiscal year 2015 annual spending and allocated resources to each, generating current spending estimates for each functional area.

## FULL IMPLEMENTATION RESOURCE ESTIMATION

Within the assessment tool, LPHAs developed annual cost estimates for each foundational program and capability, as if they were implementing in 2016. These estimates were provided in 2016 dollars.

Cost estimates for 10 of the foundational programs and capabilities (all excluding Leadership and Organizational Competencies) were generated using our basic cost estimation method. Cost estimates for Leadership and Organizational Competencies were generated using our infrastructure cost estimation method. Both cost estimation methods provide initial estimates and an estimation tool powered by an estimation calculator.

The estimation calculator relies on assumptions about:

- The percentage of costs that are fixed, i.e., expenses that do not change as a function of the activity of the foundational capability or program;
- Demand drivers for public health services, factors that cause a change in the overall

demand for a foundational capability or program; and

The influence each demand driver has in relation to one another.

These variables are used in conjunction with cost factors (units of cost directly proportional to the independent variables; in this case, demand drivers). Cost factors were developed through prior research and cost factor weighting (a general variable that allows you to globally increase the magnitude of cost factors in any given area) to provide high-level, order of magnitude estimates (estimates that are at the right scale) for each functional area.

The initial estimates and estimation tool were provided to aid in the development of final cost estimates; however, use of the tools was optional.

#### **LPHA Assessment Completion**

Great care was taken to ensure a smooth and high-quality data collection process that would secure good data to inform public health modernization and fulfill House Bill 3100 requirements.

This context made the tool collection and technical support phases of the work very important. The live tool was deployed to LPHAs on January 19, 2016. The collection process was structured in a wave system, so that half of the LPHA tools were due on March 1, 2016, and the other half were due on March 15, 2016. This phased system enabled a steady data validation process and high-touch technical assistance. Data validation occurred throughout the month of March 2016 with members of the BERK team reviewing data in returned tools and, if data were questionable or unclear, contacting LPHA staff to clarify necessary points. Cost analysis was performed once all data were returned.

Throughout this timeline, robust technical assistance efforts were in place with live and personalized support available to each LPHA. All data collection as well as information sharing for the effort was hosted on a SharePoint site, allowing access to information at any time.

Additionally, a comprehensive set of written materials were available to LPHA staff, a series of webinars were hosted throughout the process to address questions, and live phone assistance was provided upon request. LPHA staff were able to send questions and requests via email, and received responses to those inquiries within one business day, with actual response times often being much quicker. By the end of the data collection process, the technical assistance team had successfully responded to over 200 assistance requests.

#### CLHO TECHNICAL ASSISTANCE

To further support LPHAs in completing their assessments CLHO hired an outside consultant, Kelly McDonald, who was already well known to many CLHO members. The existing relationships with LPHAs that this consultant had made her an invaluable part of the technical assistance process, as LPHAs already had familiarity with and trust in her.

Kelly buttressed BERK's technical assistance, helping to build understanding around public health modernization, answer questions, and provide strategies for approaching the work.



#### PHD ASSESSMENT PROCESS

Assessing state activities which are delivered by one governmental public health authority (PHD) with one budgeting and accounting system allowed for a simpler approach but with the added challenge of a statewide organization with a large service area.

#### **Programmatic Self-Assessment**

The programmatic self-assessment allowed PHD to assess its current capacity and expertise to meet the requirements of the public health modernization framework, and to help PHD identify the level to which it is already implementing public health modernization roles and deliverables. This programmatic selfassessment was similar to that provided to the LPHAs in their assessment tools, with the exception that it was based on state activities. Like the LPHA programmatic self-assessment, it included two scales – capacity and expertise.

The tool was a qualitative self-assessment of how well PHD is currently meeting the requirements of the new public health modernization framework.

Like the LPHA programmatic self-assessment, PHDs programmatic self-assessment had two levels: a detailed assessment and a rollup assessment. This assessment used the same levels of detail and the same scales as the LPHAs' assessment.

#### **Current Spending**

To identify PHD's current level of investment in the foundational programs and capabilities, PHD staff reviewed fiscal year 2015 annual spending and allocated resources that support foundational programs and capabilities.

To do this effectively, PHD reviewed spending across its four centers (Office of the State Public Health Director, Center for Health Protection, Center for Prevention and Health Promotion, and the Center for Public Health Practice) and allocated funds across the foundational programs and capabilities.

#### **Full Implementation Resource Estimation**

To estimate the resources needed for PHD to fully implement public health modernization, small groups of staff generated estimations for each foundational program and capability, as if they were implementing in 2016. These estimates were provided in 2016 dollars.

Once resource estimates for each foundational program and capability were complete, estimates were reviewed by the Public Health Division Executive Leadership Team to identify and resolve any gaps or areas of overlap, and approve the estimates.

#### Limitations

As self-reported data, the information collected through the assessment process has certain inherent limitations. These include respondent biases, an uneven understanding of public health modernization, and differing resource estimation expertise.

With all self-reported data, there is a question of respondent biases, especially if there are perceived benefits, such as favorable future funding decisions. Additionally, attitudes about public health modernization in general and the assessment processes specifically are reflected in the data collected.

Respondents have differing levels of cost estimation backgrounds. Areas of public health modernization are new activities for governmental public health, so some cost estimates had to be done without comparables. This was a particular challenge given the short six to eight week timeline for completion which constrained the time available for staff to learn and understand these complex topics.

Additionally, the assessment tool is a complicated form with over 2,000 data entry points, and completing the tool was a challenge for some respondents. It was also a significant investment of resources for LPHAs that already feel resource constrained.

Completing the assessment tool was an unfamiliar exercise and the public health modernization framework was new for some respondents. This assessment provided LPHAs with detailed exposure to public health modernization as defined in the *Public Health Modernization Manual*.

BERK was aware of these issues before releasing the tool and mitigated wherever possible. In addition to those efforts, there are a number of factors that diminish the data limitations' effects on the final estimate:

- As a high-level, order of magnitude estimate, accuracy at a budget or line-item level is not expected
- We performed some limited standardization using the data set as a whole and external data sources to correct individual inconsistencies
- As all 34 LPHAs responded, we collected data for the whole population of LPHAs, which means we do not have to correct for sampling issues

 Research suggests that managers tend to underestimate the resources needed to perform new job tasks<sup>2</sup>

Additionally, the completed assessments were thorough, but not exhaustive. LPHAs expressed that there is a need to represent the additional capacity supported by partnerships and other shared assets. This should be considered in future assessment efforts.

Findings represent a snapshot in time based on current knowledge of public health needs, capacity and resources, which continue to evolve in real time as new public health issues arise. Public health and its role in protecting the community is highly dynamic; there are likely to be additional foundational roles and deliverables that public health will need to be involved in over time, such as mitigation of environmental health risks and new communicable diseases. As such, it is expected that the public health modernization framework will continue to evolve, at which point additional assessment efforts should be undertaken.

### **Assessment Results**

#### VALIDATION

Data were validated through a number of methods, some built into the assessment tool and some through post-collection analysis.

As suggested by Glen Mays in his recommended methodology for estimating the cost of foundational public health capabilities,<sup>3</sup> BERK incorporated anchoring questions based upon the work of Gary King and Jonathan Wand<sup>4</sup> to correct for issues of inter-rater reliability. By presenting hypothetical situations to respondents, general attitudes about resource needs can be approximated. Some respondents consistently assessed the anchoring questions higher or lower than their peers, which informed identifying and assessing outliers.

BERK has previous experience with this type of cost estimation, working with the Washington State Department of Health to estimate the cost of implementing Washington's version of public health modernization. This previous work, while not directly comparable because of differences

<sup>4</sup> King and Wand, "Comparing Incomparable Survey Responses: Evaluating and Selecting Anchoring Vignettes" *Political Analysis* 15, no. 1 (2007): 46-66.

<sup>&</sup>lt;sup>2</sup> Whittington et al., "Strategic Methodologies in Public Health Cost Analyses" *Journal of Public Health Management Practice* (2016-02): 1-7.

 <sup>&</sup>lt;sup>3</sup> Glen Mays, "Estimating the Costs of Foundational Public Health Capabilities: A Recommended Methodology" The Robert Wood Johnson Foundation National Public Health Leadership Forum (2014).

in public health modernization frameworks, was incorporated into initial estimates provided to LPHAs and used as a high-level estimate check.

BERK also reviewed the data for internal consistency. For example, if programmatic selfassessment responses indicated full implementation of the activities included in public health modernization but the respondent also reported a large funding need, this would indicate that further information is needed.

PHD collects projected revenue data from LPHAs annually. In an attempt to reduce reporting burden on LPHAs, PHD requested that BERK include this revenue data collection in the assessment tool. While not part of public health modernization, these data allowed BERK to compare public health modernization current spending totals with projected revenue. PHD provided multiple years of revenue data that allowed BERK to identify inconsistencies and work with LPHAs to correct estimates.

#### **STANDARDIZATION**

After working with respondents to validate data, BERK implemented standardization to correct for non-validated outliers. The order of magnitude level used for the total resource estimates largely negated any outliers and standardization provided only an additional check against respondent estimates.

#### **FINAL RESULTS**

The validated, standardized assessment results were used to develop generate foundational program and capability and functional area level level of implementation and population service results for all governmental public health authorities. The results were also used to compute estimates for current spending on public health modernization activities, the full implementation cost of those activities, and the additional increment of spending needed to reach full implementation under the current service delivery model. These results are all provided in 2016 dollars.

Current spending captured all spending on public health modernization activities based on the existing funding paradigms. The funding sources supporting this current spending were not specifically identified and may include, but are not limited to: OHA intergovernmental agreement for financing public health services, various state and federal funds, Medicaid, county general funds, fees, donations, and other funds.

The additional increment of spending needed to reach full implementation represents what the incremental increase in capacity and expertise to support full implementation of public health modernization activities will cost. If current spending stayed constant, and the current funding paradigm stayed the same, this amount would also be equal to the additional funding needed to reach full implementation based on the current funding paradigm. However, if the current funding paradigm were to change, changing current spending, the additional increment of spending needed would change.

The assessment results presented in this report represent point-in-time, planning-level estimates based on full implementation of the public health modernization framework, as outlined in the December 2015 *Public Health Modernization Manual.* It is important to recognize that that framework is not static because of the evolving nature of public health work, which will need to be reflected. Additionally, these estimates were developed based on the current service delivery model, which may change as opportunities to increase efficiency and effectiveness are identified.

It is important to recognize that this assessment is the first step of an evolving process, and these results will continue to be refined as implementation progresses.

## OVERALL ASSESSMENT RESULTS

**ASSESSMENT PROCESS** 

## PUBLIC HEALTH MODERNIZATION ASSESSMENT OVERALL RESULTS

In the Overall Assessment Results section, we present assessment results at several different levels of detail:

- For all governmental public health authorities
  - Overall assessment results
- For PHD
  - Foundational program and capability level results
- For LPHAs
  - Foundational program and capability level results
  - o Functional area level results

For the purposes of this high-level overview, we have extracted data and exhibits that provide information to support our high-level findings from the assessment. Following, we describe features of the analysis, which provides results at each of these altitudes.

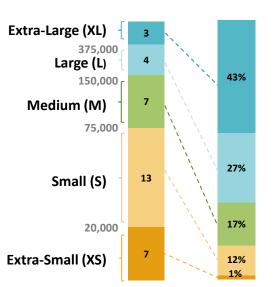
## **Interpreting Results**

#### **Operational Size Construct**

We developed an operational sizing construct for LPHAs to allow for a more detailed review of results. The sizing categories were created based on analysis of the self-assessment results. We identified that LPHAs serving similar populations, both in size and demographics, also have similar levels of implementation and common operational characteristics; these trends became the operational size grouping.

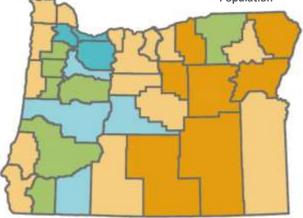
This sizing construct is used as an additional categorization to provide a higher level of detail to the assessment results. The sizes are broken down as follows and can also be seen in the image to the right.

- Extra-Small: Population below 20,000
- Small: Population between 20,000 and 75,000
- Medium: Population between 75,000 and 150,000
- Large: Population between 150,000 and 375,000
- Extra-Large: Population over 375,000





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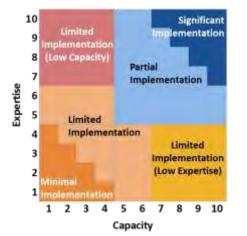




#### LEVEL OF IMPLEMENTATION

The level of implementation of foundational programs and capabilities and functional areas, is illustrated throughout the Overall Assessment Results section with both color-coding and charts. The image below illustrates how programmatic self-assessment results are interpreted to provide insight on governmental public health authorities' level of implementation with capacity on the *x*-axis and expertise on the *y*-axis.

#### Level of Implementation for Foundational Programs and Capabilities and Functional Areas



- Significant Implementation (Dark Blue): Services are mostly or fully implemented.
- Partial Implementation (Light Blue): Services are partially implemented however, some gaps remain.

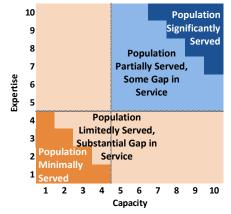
- Limited Implementation, Low Expertise (Yellow): Services are limitedly implemented and, while the governmental public health authority has significant capacity there are substantial gaps related to a lack of necessary expertise.
- Limited Implementation, Low Capacity (Red): Services are limitedly implemented and, while the governmental public health authority has significant expertise there are substantial gaps related to a lack of necessary capacity.
- Limited Implementation (Light Orange): Services are limitedly implemented and there are substantial gaps in capacity and expertise.
- Minimal Implementation (Orange): Services are mostly not or not at all implemented.

### POPULATION BY LEVEL OF SERVICE

The Population by Level of Service exhibits describe how the level of implementation of foundational programs and capabilities and functional areas translate to the level of service the population receives.

The graphic to the right illustrates how programmatic self-assessment results are interpreted to provide insight on governmental public health authorities' population service with capacity on the *x*-axis and expertise on the *y*-axis.

Population Significantly Served (Blue): The



population is mostly or fully served.

- Population Partially Served (Light Blue): The population is partially served, and there are some gaps in service.
- Population Limitedly Served (Light Orange): The population is underserved, and there are substantial gaps in service.
- Population Minimally Served (Orange): The population is mostly not or not at all served.

#### SERVICE DEPENDENCIES

The activities of state and local governmental public health authorities are interdependent. The state directly and indirectly supports many local activities. In addition, some local activities feed back into PHD's work. We identified clear service dependencies, particularly where state activities are needed to support implementation at the local level. These service dependencies should be considered in implementation to prevent them from becoming barriers to and inefficiencies in implementation.

## Results by Foundational Program and Capability

The following pages provide a high-level overview of assessment results by program and capability. Detailed assessment results, which are significantly more granular and reflect additional nuance are available in the "Detailed Assessment Results" section of the full report.

#### **Communicable Disease Control**

State Communicable Disease Control activities are partially implemented. Additionally, there are several service dependencies where state activities directly support provision of local activities, such as providing technical assistance and surge capacity for LPHAs investigating and controlling reportable diseases and outbreaks.

The level of implementation of local activities is consistent with many other foundational programs and capabilities. Approximately 1 in 4 Oregonians lives in an area where local communicable disease control activities are minimally or limitedly implemented. Service gaps are similar in scale among each of the 4 functional areas.

	Significant	POPULATION BY LEVEL OF SERVICE Significant Partial Limited Minir			
	STATE ACTIVITIES Partial		LO	S	
Communicable Disease Control	Implemer	ntation	34%	41%	25%
Communicable Disease Surveillance			15%	51%	32% 2%
Communicable Disease Investigation			35%	28%	34% 3%
Communicable Disease Intervention and Control			37%	41%	22%
Communicable Disease Response Evaluation			37%	27%	34% 3 <mark>%</mark>

#### **Environmental Public Health**

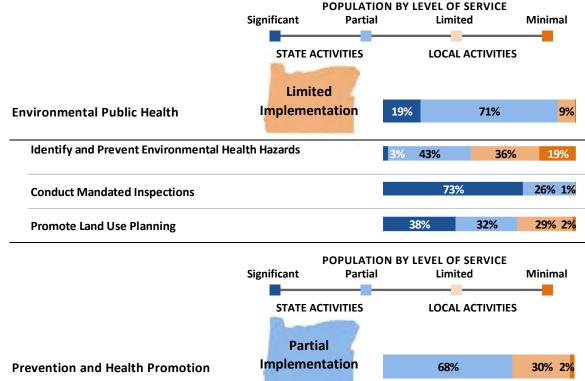
State Environmental Public Health activities are limitedly implemented. However, there are a few service dependencies between state and local governmental public health activities, including the state's maintenance of information systems.

The level of implementation of local activities is higher than that of other foundational programs and capabilities. Only 1 in 10 Oregonians lives in an area where these activities are limitedly or less implemented. While overall implementation of the program is fairly high across all LPHAs, there are sizeable service gaps in 2 functional areas: Identify and Prevent Environmental Health Hazards and Promote Land Use Planning.

#### **Prevention and Health Promotion**

State Prevention and Health Promotion activities are partially implemented but there are only a couple of service dependencies related to the less implemented state roles and deliverables.

The level of implementation of local activities is somewhat lower than that of many other foundational programs and capabilities. Approximately 1 in 3 Oregonians live in an area where local Prevention and Health Promotion activities are minimally or limitedly implemented. Service gaps are concentrated in 3 functional areas: Prevention of Tobacco Use, Improving Oral Health, and Improving Maternal and Child Health.



Prevention of Tobacco Use	2% 29%	<b>42</b> %	26%
			20/0
Improving Nutrition and Increasing Physical Activity	1%	80%	1 <mark>3% 5</mark> %
Improving Oral Health	35%	44%	21%
Improving Maternal and Child Health	2% 53%		45%
Reducing Unintentional and Intentional Injury	28%	58%	14%

#### **Access to Clinical Preventive Services**

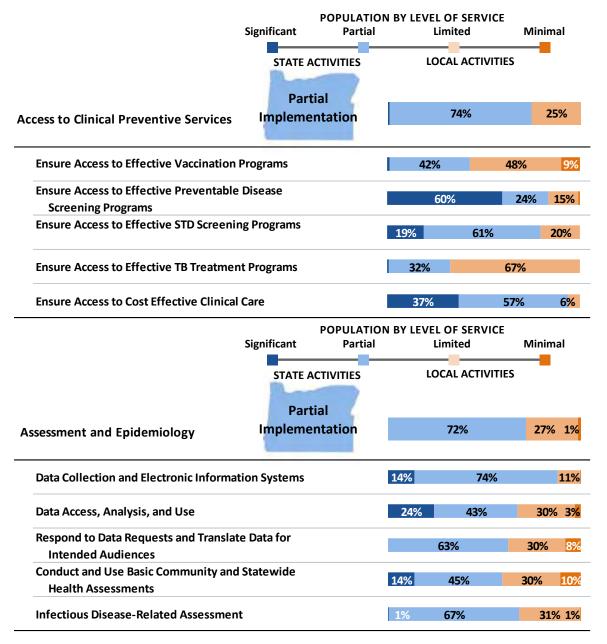
Access to Clinical Preventative Services is partially implemented and there are only a couple of service dependencies related to the less implemented state roles and deliverables.

The level of implementation of local activities is consistent with that of many other foundational programs and capabilities. Approximately 1 in 4 Oregonians live in an area where local Access to Clinical Preventive activities are minimally or limitedly implemented. Service gaps are concentrated in 2 functional areas: Ensure Access to Effective Vaccination Programs and Ensure Access to Effective Tuberculosis Treatment Programs.

#### Assessment and Epidemiology

State Assessment and Epidemiology activities are partially implemented and include activities performed by the Oregon State Public Health Laboratory.

The level of implementation of local activities is similar to that of other foundational programs and capabilities. Approximately 1 in 4 Oregonians lives in an area where Assessment and Epidemiology activities are minimally or limitedly implemented.



#### **Emergency Preparedness and Response**

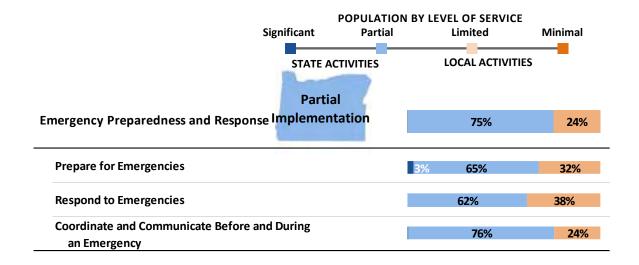
State Emergency Preparedness and Response activities are partially implemented. There are many service dependencies between state and local governmental public health authorities related to this foundational capability.

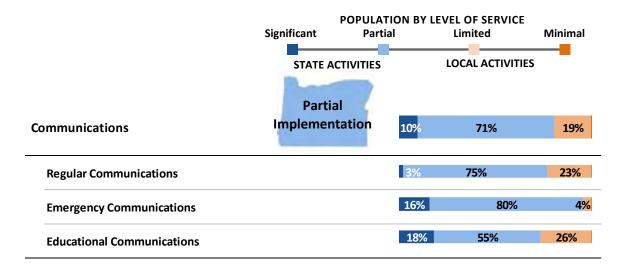
The level of implementation of local activities is similar to that of many other foundational programs and capabilities. Approximately 1 in 4 Oregonians live in an area where Emergency Preparedness and Response activities are minimally or limitedly implemented. Service gaps are fairly similar in scale across each of the 4 functional areas.

#### **Communications**

State Communications activities are partially implemented.

The level of implementation of local activities is somewhat better than that of many other foundational programs and capabilities. Approximately 1 in 5 Oregonians lives in an area where Communications activities are minimally or limitedly implemented. Service gaps are concentrated in 2 functional areas: Educational Communications and Regular Communications.





#### **Policy and Planning**

State Policy and Planning activities are partially implemented.

The level of implementation of local activities is somewhat lower than that of many other foundational programs and capabilities. Approximately 1 in 3 Oregonians live in an area where Policy and Planning activities are minimally or limitedly implemented. Development and Implementation of Policies is the functional area with the largest service gap.

		POPULATION BY LEVEL OF SERVICE				
		Significant	Partial	Limited	Minimal	
		STATE ACTIVITIES		LOCAL ACTIVI	TIES	
		B				
		Deutin	. /			
		Partia				
Policy and Planning	5	Implement	ation	63%	35% 2%	
Dovelop and Imple	mont Doligy		2%	66%	30% 2%	
Develop and Imple	ement Policy		270	00%	30% 2%	
Improvo Doligy wit	h Evidoneo Pocod Dro	atica		74%	24% 2%	
improve Policy wit	th Evidence Based Pra	uice		/4/8	27/0 2/0	
Understand Bolicy	Poculto			82%	1 <mark>6% 2%</mark>	
Understand Policy	Results			02/0	10/0 2/0	

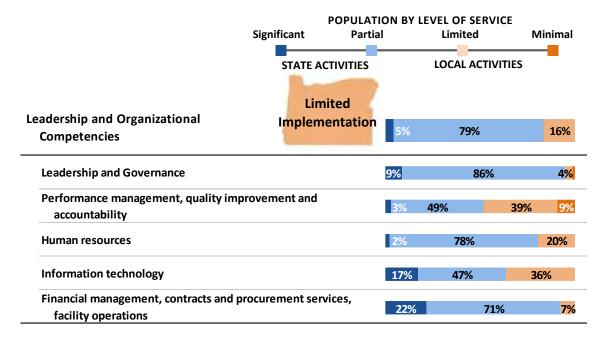


#### Leadership and Organizational Competencies

State Leadership and Organizational Competency activities are limitedly implemented and there are several service dependencies that are not yet fully implemented, with state roles and deliverables that support local activities.

The level of implementation of local activities is higher than that of many other foundational programs and capabilities. Approximately 1 in 6 Oregonians live in an area where Leadership and Organizational competencies are limited overall. Service gaps are concentrated in 2 functional areas: Performance Management, Quality Improvement and Accountability and Information Technology.

Although this foundational capability is wellimplemented, a significant additional increment of resources will be needed to provide infrastructure to support the additional work being done as part of full implementation of public health modernization overall.



#### **Health Equity and Cultural Responsiveness**

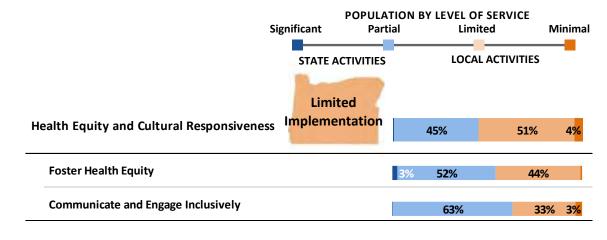
State Health Equity and Cultural Responsiveness activities are limitedly implemented. This capability has a few service dependencies between the state and local governmenta I public health authorities.

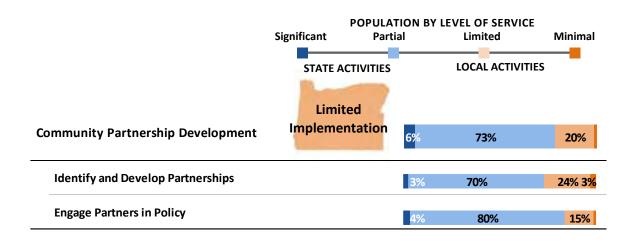
This is one of the least implemented foundational capabilities or programs. More than half of Oregonians live in an area where activities to support Health Equity and Cultural Responsiveness are minimally or limitedly implemented. Service gaps are similar in scale in both functional areas.

#### **Community Partnership Development**

State Community Partnership Development activities are limitedly implemented. While there aren't specific service dependences between state and local governmental public health authorities, there are indirect ones such that state activities can augment and support local activities.

The overall level of implementation is somewhat higher than that of many other foundational programs and capabilities. Approximately 1 in 5 Oregonians lives in an area where Community Partnership Development activities are minimally or limitedly implemented. Service gaps are fairly similar in scale among its three functional areas.





# **Cost of Full Implementation**

The public health modernization assessment resource estimates, in 2016 dollars, are presented in the table below.

The \$209M in current spending on public health modernization activities represents the best estimate of the money spent by governmental public health authorities on public health modernization activities in fiscal year 2015. The funding sources supporting this current spending were not specifically identified and may include, but are not limited to: OHA intergovernmental agreement for financing public health services, various state and federal funds, Medicaid, county general funds, fees, donations, and other funds.

The preliminary \$105M additional increment of cost represents the initial estimate for implementation under the current governmental public health system. This estimate will require additional analysis. This estimate is the first step in an evolving process – it is a point-in-time, planning-level estimate and does not represent the final cost needed to fully implement public health modernization. The preliminary cost estimate will be revised over time as efficiencies in public health service delivery are implemented. The current public health system in Oregon has existing efficiencies; implementation of public health modernization provides an opportunity to leverage and expand upon those efficiencies.

The additional increment of spending needed to reach full implementation represents what the

	Total Estimated Cost of Full Implementation <sup>*</sup>	Current Spending*	Additional Increment of Cost <sup>*</sup>
Foundational Programs	<b>\$ 184,714,000</b> 59%	\$ 129,616,000 62%	\$ <b>55,098,000</b> 53%
Environmental Public Health	\$ 59,647,000 19%	\$ 45,214,000 22%	\$ 14,433,000 14%
Prevention and Health Promotion	\$ 58,351,000 19%	\$ 40,908,000 20%	\$ 17,443,000 17%
Communicable Disease Control	\$ 38,322,000 12%	\$ 25,404,000 🔳 12%	\$ 12,918,000 12%
Access to Clinical Preventive Services	\$ 28,394,000 9%	\$ 18,090,000 🔳 9%	\$ 10,304,000 10%
Foundational Capabilities	\$ 129,068,000 41%	\$ <b>79,602,000</b> 38%	\$ 49,464,000 47%
Leadership and Organizational Competencies	\$ 47,860,000 15%	\$ 34,959,000 17%	\$ 12,901,000 12%
Assessment and Epidemiology	\$ 31,984,000 🖬 10%	\$ 17,504,000 🔳 8%	\$ 14,479,000 14%
Emergency Preparedness and Response	\$ 12,214,000 4%	\$ 8,966,000 4%	\$ 3,247,000 3%
Community Partnership Development	\$ 9,941,000 3%	\$ 5,974,000 3%	\$ 3,967,000 4%
Policy and Planning	\$ 9,617,000 3%	\$ 4,415,000 2%	\$ 5,202,000 5%
Health Equity and Cultural Responsiveness	\$ 9,396,000 3%	\$ 4,411,000 2%	\$ 4,985,000 5%
Communications	\$ 8,056,000 3%	\$ 3,373,000   2%	\$ 4,683,000 4%
TOTAL	\$ 313,782,000	\$ 209,218,000	\$ 104,562,000

\* All values provided in 2016 dollars.

incremental increase in capacity and expertise to support full implementation of public health modernization activities will cost. If current spending stayed constant, and the current funding paradigm stayed the same, this amount would also be equal to the additional funding needed to reach full implementation based on the current funding paradigm. However, if the current funding paradigm were to change, changing current spending, the additional increment of spending needed would change.

For both current spending and full implementation estimates, foundational programs represent approximately two-thirds of total costs. However, full implementation rebalances some of these costs into foundational capabilities, with a 70% increase in foundational capabilities versus a 35% increase in foundational programs.

To reach full implementation, three capabilities will require doubling current spending – Communications, Health Equity and Cultural Responsiveness, and Policy and Planning.

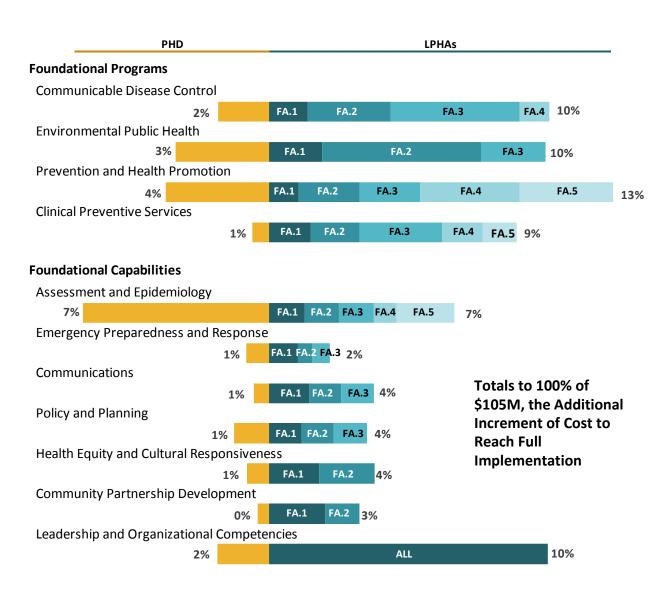


# Distribution of Additional Increment of Service

The distribution of the preliminary \$105M in additional increment of costs needed to support full implementation of public health modernization is presented in the graph to the right. The additional increment of cost is split between PHD (yellow, left) and the LPHAs (teal, right). The LPHA cost estimates also include a breakdown for the individual functional areas within each foundational program and capability; each shade of teal represents one functional area. The percentages are that foundational program or capability's share of the additional increment of cost for either PHD or the LPHAs.

It is important to note that state and LPHAs often have very different but mutuallysupportive roles in the *Public Health Modernization Manual*, and resource needs vary widely across the state based on current capacity. Public health modernization aims to support the entire governmental public health system in achieving effective and efficient service delivery for everyone in Oregon.

JUNE 2016



#### **Functional Area Code Key**

#### **Communicable Disease Control**

FA.1: Communicable Disease Control Surveillance FA.2: Communicable Disease Investigation FA.3: Communicable Disease Intervention and Control FA.4: Communicable Disease Response Evaluation **Environmental Public Health FA.1:** Identify and Prevent Environmental Health Hazards FA.2: Conduct Mandated Inspections FA.3: Promote Land Use Planning **Prevention and Health Promotion** FA.1: Prevention of Tobacco Use FA.2: Improving Nutrition and Increasing Physical Activity FA.3: Improving Oral Health FA.4: Improving Maternal and Child Health FA.5: Reducing Unintentional and Intentional Injuries Access to Clinical Preventive Services FA.1: Ensure Access to Effective Vaccination Programs **FA.2:** Ensure Access to Effective Preventable **Disease Screening Programs** FA.3: Ensure Access to Effective STD Screening Programs FA.4: Ensure Access to Effective TB Treatment Programs FA.5: Ensure Access to Cost Effective Clinical Care **Emergency Preparedness and Response** FA.1: Prepare for Emergencies FA.2: Respond to Emergencies FA.3: Communicate and Coordinate Before and

During an Emergency

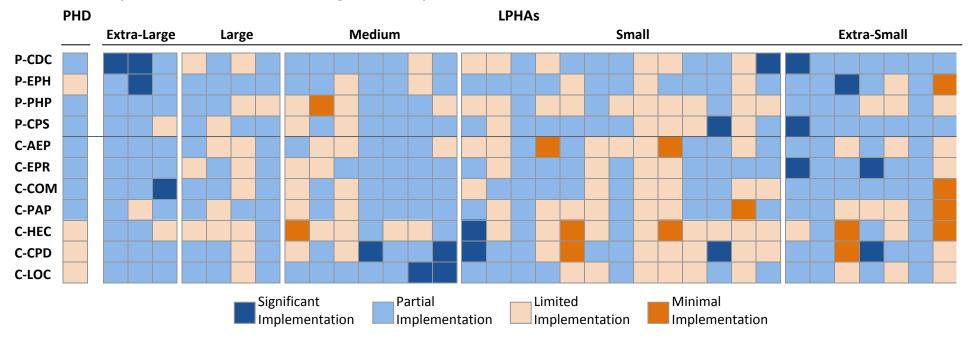
#### **Functional Area Code Key, Continued**

#### Assessment and Epidemiology

FA.1: Data Collection and Electronic Information Systems FA.2: Data Access, Analysis, and Use FA.3: Respond to Data Requests and Translate Data for Intended Audience FA.4: Conduct and Use Basic Community and Statewide Health Assessments FA.5: Infectious Disease-Related Assessment **Communications** FA.1: Regular Communications FA.2: Emergency Communications FA.3: Educational Communications **Policy and Planning** FA.1: Develop and Implement Policy FA.2: Improve Policy with Evidence-Based Practice FA.3: Understand Policy Results Health Equity and Cultural Responsiveness FA.1: Foster Health Equity FA.2: Communicate and Engage Inclusively **Community Partnership Development** FA.1: Identify and Develop Partnerships FA.2: Engage Partners in Policy Leadership and Organizational Competencies FA.1: Leadership and Governance FA.2: Performance Management, Quality Improvement, and Accountability FA.3: Human Resources FA.4: Information Technology FA.5: Financial Management, Contracts and Procurement Services, Facility Operations

#### **OVERALL ASSESSMENT RESULTS**

#### **Current Implementation of Foundational Programs and Capabilities**



Above are the foundational program and capability implementation levels for PHD and a randomized ordering of the LPHAs by size bands.

Each vertical set of boxes represent one public health authority. There are no foundational programs or capabilities that are significantly implemented universally across all governmental public health authorities. There are some areas with a higher concentration of limited and minimal implementation, such as the Health Equity and Cultural Responsiveness capability and the Prevention and Health Promotion program. Additionally, some governmental public health authorities have larger programmatic gaps than others. However, there are gaps across the system in every size category.

#### **Foundational Programs and Capabilities Code Key**

P-CDC:	Communicable Disease Control
P-EPH:	Environmental Public Health
P-PHP:	Prevention and Health Promotion
P-CPS:	Access to Clinical Preventive Services
C-AEP:	Assessment and Epidemiology
C-EPR:	Emergency Preparedness and Response
C-COM:	Communications
C-PAP:	Policy and Planning
C-HEC:	Health Equity and Cultural Responsiveness
C-CPD:	Community Partnership Development
C-LOC:	Leadership and Organizational Competencies



#### Current Implementation of Foundational Programs and Capabilities and Percent Increase in Cost to Reach Full Implementation

	PHD	-								_				-			LP	HA	5									-							
		Ext	ra-La	arge		La	arge				N	lediu	ım									Sm	all								Ext	ra-Sr	mall		
P-CDC	12%	42%	28%	39%	15%	74%	78%	58%	93%	77%	56%	51%	50%	64%	60%	60%	77%	88%	50%	17%	63%	<b>69%</b>	80%	77%	75%	71%	78%	49%	78%	50%	59%	77%	83%	66%	80%
P-EPH	11%	32%	28%	26%	7%	60%	60%	49%	0%	54%	12%	15%	25%	42%	51%	48%	59%	36%	29%	21%	16%	66%	75%	87%	46%	67%	47%	60%	86%	86%	100%	100%	59%	85%	75%
P-PHP	12%	57%	60%	29%	14%	75%	66%	69%	63%	52%	53%	0%	7%	23%	23%	51%	84%	79%	8%	76%	69%	74%	76%	76%	84%	73%	52%	68%	69%	67%	53%	42%	50%	62%	88%
P-CPS	6%	31%	44%	31%	1 <b>7</b> %	89%	86%	79%	97%	25%	48%	40%	69%	45%	27%	36%	70%	<b>52%</b>	27%	35%	51%	84%	83%	85%	88%	95%	51%	89%	74%	67%	65%	0%	54%	24%	96%
C-AEP	41%	25%	37%	31%	9%	89%	55%	100%	84%	58%	43%	34%	60%	96%	95%	51%	100%	100%	0%	24%	<b>62%</b>	100%	85%	77%	98%	98%	100%	83%	100%	100%	100%	93%	92%	39%	100%
C-EPR	14%	59%	46%	21%	0%	44%	43%	46%	35%	43%	33%	27%	5%	48%	38%	13%	64%	23%	0%	25%	66%	2%	17%	69%	19%	47%	31%	31%	20%	24%	25%	0%	25%	47%	68%
с-сом	54%	46%	44%	22%	1 <b>2</b> %	90%	66%	71%	93%	54%	57%	38%	86%	86%	88%	45%	100%	95%	29%	34%	66%	100%	83%	92%	100%	94%	98%	92%	100%	100%	100%	3%	100%	32%	100%
C-PAP	59%	37%	50%	31%	1 <b>2</b> %	97%	26%	65%	100%	25%	52%	28%	86%	<b>62%</b>	75%	41%	100%	100%	0%	39%	68%	100%	91%	90%	94%	89%	100%	86%	100%	100%	100%	0%	100%	24%	100%
C-HEC	54%	55%	44%	36%	10%	95%	64%	100%	100%	51%	12%	23%	66%	80%	70%	71%	100%	100%	<b>49%</b>	<b>62%</b>	41%	100%	87%	100%	100%	77%	100%	94%	100%	100%	100%	86%	100%	68%	100%
C-CPD	25%	44%	40%	26%	21%	53%	18%	3%	96%	<b>70%</b>	33%	23%	85%	<b>42%</b>	100%	1 <b>2</b> %	100%	67%	25%	<b>62%</b>	80%	100%	<b>79</b> %	89%	100%	<del>9</del> 4%	68%	62%	100%	100%	100%	43%	100%	64%	100%
C-LOC	8%	40%	<b>49%</b>	<b>92%</b>	22%	39%	52%	42%	36%	55%	33%	31%	38%	51%	96%	11%	73%	33%	6%	0%	37%	0%	33%	61%	42%	<b>89</b> %	<b>62%</b>	13%	100%	61%	100%	<b>62%</b>	100%	38%	50%
			1	۱%	Perc Incre			itiona	al		gnifi Iplei			on		Part Impl		ntat	ion			mite nple	ed men	tatio	on			nimal pleme		tion					

Above are the foundational program and capability implementation levels and percent of full implementation additional increment of cost for PHD and a randomized ordering of the LPHAs by size bands.

Each vertical set of boxes represent one public health authority. The percentage within each box is the estimated additional increment of cost as a percentage of the full implementation cost for that foundational program or capability. For example, in the upper left corner, PHD estimated that an additional 12% is needed for full implementation of Communicable Disease Control.

The chart demonstrates that areas with a higher level of implmentation do not necessarily need fewer resources than those areas with lower implementation. On the other hand, limited implementation does not always indicate that a substantial amount of funding is needed.

#### Foundational Programs and Capabilities Code Key

P-CDC:	Communicable Disease Control
P-EPH:	Environmental Public Health
P-PHP:	Prevention and Health Promotion
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C-COM:	Communications
C-PAP:	Policy and Planning
C-HEC:	Health Equity and Cultural Responsiveness
C-CPD:	Community Partnership Development
C-LOC:	Leadership and Organizational Competencies



Foundational Programs and Capabilities as a Percent of Each Governmental Public Health Authority's Additional Increment of Cost

	PHD																LPI	HAs																	
_		Ext	tra-L	arge		L	arge				Μ	lediu	ım									Sma	11							E	ktra-	Sma	II		
P-CDC	8%	10%	7%	21%	21%	16%	19%	18%	25%	19%	22%	22%	21%	14%	14%	21%	10%	17%	20%	7%	12%	17%	10%	19%	15%	5%	10%	10%	8%	10%	2%	18%	8%	29%	13%
P-EPH	15%	13%		15%	6%	24%	13%	23%	0%	20%	7%		14%		18%	25%	11%	6%	24%	16%	4%	20%	13%	4%	15%	15%	1 <b>2</b> %	17%	14%	13%	5%	39%		21%	14%
P-PHP	17%	10%	19%	10%	20%	14%	15%	18%	16%	17%	20%	0%	3%	17%	11%	19%	21%	23%	7%	42%	25%	21%	24%	18%	26%	19%	13%	20%	21%	15%	15%	13%	18%	22%	17%
P-CPS	3%	5%	11%	3%	18%	15%	13%	13%	22%		16%	16%	16%	20%	7%	10%	5%		29%	14%	13%	14%	18%	14%	11%	16%	7%	16%	8%	29%	11%	0%			17%
C-AEP	31%	4%	9%	2%	3%	10%	11%	10%	10%	7%	10%	16%	12%	10%	9%	10%	2%	15%	0%	5%	8%	11%	11%	10%	11%	8%	9%	10%	7%	11%	5%	12%	11%	8%	8%
C-EPR	4%	6%	2%	2%	0%	2%	3%	3%	2%	2%	2%	2%	0%	4%	2%	1%	11%	3%	0%	5%		0%	1%	6%	1%	3%	2%	3%	3%	3%	6%	0%	3%	4%	5%
C-CON	3%	4%	3%	1%	4%	3%	11%	3%	5%	4%	3%	12%	6%	7%	4%	3%		7%	6%	2%		4%	5%	4%	4%	6%	4%	9%	4%	5%	2%	0%	6%	1%	5%
C-PAP	6%	3%	9%	3%	1%	3%	2%	4%	4%	1%	7%	3%	6%	3%	3%	3%		6%	0%	2%	5%	4%	5%	4%	4%	3%	4%	4%	6%	6%	17%	0%	6%	1%	5%
C-HEC	4%	4%		1%	0%	2%	5%	2%	2%	1%	1%	4%	2%	3%	2%	3%	5%	5%	4%	4%	2%	3%	3%	4%	2%	3%	7%	4%	4%	3%	14%	3%	4%	1%	3%
C-CPD	2%	5%		2%	3%	1%	1%	0%	4%	4%	2%	4%	6%	2%	4%	1%	5%	3%	2%	4%	8%	5%	3%	4%	4%	4%	3%	3%	5%	4%	3%	3%	4%	1%	4%
C-LOC	9%	35%	11%	40%	25%	9%	7%	6%	8%	15%	9%	17%	14%	10%	26%	4%	12%	6%	7%	0%	5%	0%	7%	14%	6%	18%	29%	4%	21%	2%	21%	19%	18%	4%	10%
								То	p Qu	artil	e		5	0%-	75%				25%	-50%	6			Bc	ottor	n Qu	artil	е							

Above are the percentages for each public health authority's additional increment of cost that the individual foundational programs and capabilities represent for PHD and each size band of LPHAs (randomly ordered within each size band).

For example, in the upper left corner, PHD estimated that of its total additional increment of cost, Communicable Disease Control constituted 8%. Each column represents one public health authority, and sums to 100% (although rounding may lead to slight differences). The boxes have been color-coded by quartile to show patterns in the reported data. This chart shows that the greatest additional increment of costs are concentrated in the programs (the four top rows) and the Leadership and Organizational Competencies capability (the bottom row). PHD has the highest additional increment of costs in the Assessment and Epidemiology capability, which also houses the State Public Health Laboratory.

While the additional increment of costs are generally concentrated in the four programs and Leadership and Organizational Competencies capability, there is no foundational program or capability that does not have increased additional increment of costs for at least one public health authority.

## **Summary Findings**

This report presents an initial assessment of PHD and LPHAs' current execution of public health modernization; capacity and expertise needs to fully implement; and the costs associated with full implementation. It is important to remember that these data represent a starting place for public health modernization implementation; however, using these data, we were able to generate the following findings, which will be useful for the planning and executing of implementation:

#### Programmatic Framework and Assessment Process

- The assessment provided LPHAs with detailed exposure to the public health modernization framework as defined in the *Public Health Modernization Manual*. The assessment was designed to reinforce a consistent interpretation of the framework and to build on collective understanding of it.
- The assessment process was designed to be highly detailed and required the participation of all LPHAs. However, many LPHAs found supplying this high level of detail burdensome and the response schedule challenging to manage over six to eight weeks with their existing workloads.

Implementation of public health modernization is intended to be a transformative process that will reform public health based on the post-Affordable Care Act health context and align funding to a core set of public health services available universally and uniformly statewide. Breaking out of current paradigms to allow for innovative solutions to improve the efficiency and effectiveness of the governmental public health system will be an ongoing process.

- The assessment process, though thorough, was not exhaustive. There is a need to continue exploring particular features of the existing system, to identify opportunities to increase efficiency and effectiveness. These features include:
  - Service delivery, including cross jurisdictional sharing
  - Non-governmental public health assets, resources, and partnerships that contribute to the accomplishment of public health modernization roles and deliverables.
  - Barriers to implementation
  - Short-term or one-time additional costs related to implementation itself

The "functional areas" defined as part of this process seem to accurately define how the foundational programs and capabilities, as defined through core system functions, roles, and deliverables in the *Public Health Modernization Manual*, will be operationalized by LPHAs.

#### Programmatic Gaps in Current Public Health System

- There are gaps across the system in all governmental public health authorities. These gaps are not uniform, nor do they appear in the same places in every organization. As such, current implementation of public health modernization can be described as a "patchwork quilt."
  - Some governmental public health authorities have larger programmatic gaps than others.
  - However, there are gaps in implementation across governmental public health authorities of all sizes.
- There are no foundational programs or capabilities that are significantly implemented universally across all governmental public health authorities.

- There are some foundational programs and capabilities with a higher concentration of limited and minimal implementation, such as the Health Equity and Cultural Responsiveness capability and the Prevention and Health Promotion program.
- Every foundational program and capability within the public health modernization framework includes roles and deliverables with varying levels of implementation.
  - There are some functional areas that include roles and deliverables that are well established as governmental public health activities. For some of these activities, LPHAs generally rated themselves highly in expertise, although often lower in capacity.
  - There are other functional areas that are dominated by roles and deliverables that may represent new governmental public health activities. In these areas, LPHAs indicated that they were minimally or limitedly implemented.
- PHD has partially implemented or limitedly implemented all of the foundational programs and capabilities. The least implemented (limitedly implemented) state activities programs are Environmental Public Health, Health Equity and Cultural

Responsiveness, Community Partnership Development, and Leadership and Organizational Competencies.

- For each foundational program and capability, over 60% of the population is receiving services from a LPHA that has at least partially implemented it, with the exception of Health Equity and Cultural Responsiveness.
  - The most implemented foundational programs and capabilities across the system are Environmental Public Health and Leadership and Organizational Competencies.
  - The most implemented functional areas are Conduct Mandated Inspections and Ensure Access to Cost Effective Clinical Care.
  - The least implemented are Health Equity and Cultural Responsiveness and Policy and Planning.
  - The least implemented functional areas are Ensure Access to Effective Tuberculosis Treatment Programs and Prevention of Tobacco Use. LPHAs communicated that the latter is an ongoing challenge that will take significant resources, perhaps beyond those this assessment identifies, to solve.

#### **Full Implementation Cost**

- Governmental public health authorities are already significantly executing the public health modernization framework, with \$209 million in 2016 dollars being spent annually on the foundational programs and capabilities. This is approximately two-thirds of the cost of full implementation of the framework.
- The preliminary estimated additional spending needed for full implementation is approximately \$105 million annually in 2016 dollars. This is a point-in-time, order of magnitude cost estimation based on the current service delivery model, and will require ongoing analysis and refinement. This preliminary value will be revised as additional efficiencies, like changes to the service delivery model or increased crossjurisdictional sharing, are implemented.
- The full implementation cost of public health modernization was developed based on the current service delivery paradigm. Expanding it to allow for additional cross jurisdictional service delivery options could reduce full implementation costs and, therefore, the additional increment of spending needed for full implementation.
- Similarly, while there is some crossjurisdictional and resource sharing among

LPHAs today, there are opportunities to increase cross-jurisdictional sharing increasing the efficiency of the existing system, also reducing full implementation costs and, therefore, the additional increment of spending needed for full implementation.

- There are existing resource-sharing relationships among LPHAs today. These existing arrangements provide examples for future relationships. LPHAs expressed interest in exploring additional opportunities for cross jurisdictional sharing.
- To reach full implementation, three capabilities will require doubling current spending – Communications, Health Equity and Cultural Responsiveness, and Policy and Planning.
- For local activities, the largest concentrations of the total additional increment of cost to reach full implementation are in the 4 foundational programs and the Leadership and Organizational Competencies capability.
- For state activities, the highest concentration of the total additional increment of cost to reach full implementation is in the Assessment and Epidemiology capability, which houses the State Public Health Laboratory.

- While, for all statewide activities, the additional increment of cost to reach full implementation are generally concentrated in the 4 programs and the Leadership and Organizational Competencies capability, there is no foundational program or capability that does not have increased additional increment of costs for at least one governmental public health authority.
- An agency with a higher level of implementation of a foundational program or capability does not necessarily need fewer resources to reach full implementation than an agency with lower implementation. Conversely, an agency with limited implementation does not always indicate that a substantial amount of funding is needed to support full implementation.
- The additional increment of spending needed to reach full implementation represents what the incremental increase in capacity and expertise to support full implementation of public health modernization activities will cost. If current spending stayed constant, and the current funding paradigm stayed the same, this amount would also be equal to the additional funding needed to reach full implementation based on the current funding paradigm. However, if the current

funding paradigm were to change, changing current spending, the additional increment of spending needed would change.

#### **Future Implementation**

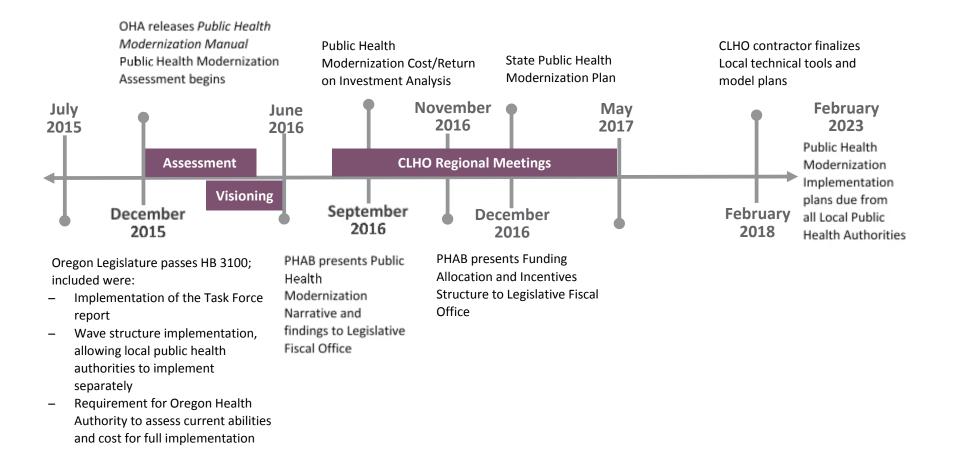
- The current governmental public health service delivery model is divided into state activities, provided wholly centrally by PHD, and local activities, provided locally by LPHAs. While this is the current paradigm, it could be expanded to allow for additional cross jurisdictional service delivery options.
- There are existing resource-sharing relationships among LPHAs today. These existing arrangements provide examples for future relationships. LPHAs expressed interest in exploring additional opportunities for cross jurisdictional sharing.
- Implementation of public health modernization will be a significant undertaking that might require phasing.
- LPHAs have a high degree of local expertise related to their service areas which should be leveraged to improve the efficiency and effectiveness of implementation.
   Implementation strategies should allow for some flexibility and local decision making, which could be governed by local implementation plans.

- Implementing public health modernization by waves of LPHAs could be challenging for several reasons, including but not limited to:
  - Risk of creating a two-tiered system (with some LPHAs operating under the public health modernization framework, and others not).
  - Potential impacts to health equity (with those served by modernized LPHAs receiving a higher level of service than those being served by non-modernized LPHAs).
- Implementing by foundational program or capability could be challenging because current implementation is uneven across LPHAs.
- There are significant service dependencies between state and local governmental public health activities. Some of the state roles and deliverables that support local activities are not fully implemented. If not considered during the implementation process, these service dependencies could become barriers to and inefficiencies in implementation.
- Many of the foundational programs and capabilities support one another. That is, in order to accomplish the goals of one foundational program or capability most effectively and efficiently, one might have to

have access to the resources available through implementation of another. This is most intuitive when thinking of the foundational capabilities, for example, communications plays a significant role in addressing tobacco use.

## **POLICY IMPLICATIONS**

Development of this assessment is one of many ongoing activities related to public health modernization implementation, as shown in the timeline below.





# POLICY IMPLICATIONS

The assessment results will provide data to support many of these other activities, including:

- Public Health Modernization Funding Allocations and Incentives Formulae. As required under House Bill 3100, PHD, under the guidance of the Oregon Public Health Advisory Board, is developing a funding formula allocation and local funding incentive formulae for any new funds received to support public health modernization.
- Public Health Modernization Cost/Return of Investment Analysis. This analysis is being undertaken by Program Design and Evaluation Services to quantify the financial benefit and the benefit to health outcomes of implementation of public health modernization. The assessment results presented in this report and the data collected as part of the assessment process will support this effort.
- Statewide Public Health Modernization Plan. The Statewide Public Health Modernization Plan will provide detailed strategies for the implementation of public health modernization in Oregon. The assessment results herein will be used to inform those strategies. Required by House

Bill 3100, this plan will be complete by January 1, 2017.

- CLHO Regional Meetings. CLHO has received grant funds to host ten regional meetings with LPHAs to discuss and gather perspectives on public health modernization implementation strategies.
- Local Public Health Modernization Plans. Each LPHA will develop a Local Public Health Modernization Plan. Required by House Bill 3100, these plans are due no later than December 2023. However, House Bill 3100 also allows that PHD may establish a schedule by which LPHAs will submit their local plans for implementation.

Additionally, House Bill 3100 requires that assessment results be updated as necessary. The assessment, or a scaled and simplified version, has the potential to be a critical implementation tracking and accountability tool. This will be invaluable to implementation as it will allow tracking of implementation results and continuous improvements, and, as necessary, course correction of implementation processes. The cycle in which updated assessment results might help to support implementation tracking and accountability are as follows.



- Assessment. Updated assessment results will help to identify current level of implementation at future points in time, which will allow for longitudinal review of the impacts of implementation strategies and the remaining gaps in implementation.
- Funding and Incentive Formulae. Initial public health modernization dollars are expected to be distributed through the public health modernization funding and incentive formula; updated assessment results will allow for midstream allocation decisions to align funding with implementation strategies.

- Accountability and Metrics Tracking. PHD has undertaken work that will identify the economic and health outcomes of implementation of public health modernization, which will help to identify metrics for tracking implementation and its effects on population health. This will help to tie assessment results to population health outcomes to ensure that implementation is creating meaningful change, and also to help inform funding decisions to support implementation strategies.
  - PHD's metrics and accountability work will also present an opportunity to ensure that service dependencies are adequately identified and that there is accountability among governmental public health authorities to ensure that those service dependencies do not become barriers to implementation.

## **Implications for Implementation**

This public health assessment is the first step of an evolving process that will continue to be refined as implementation progresses. The assessment results presented in this report represent point-in-time, planning-level estimates for the cost of full implementation of the public health modernization framework, as outlined in the December 2015 *Public Health*  Modernization Manual. It is important to recognize that that framework is not static because of the evolving nature of public health work which will need to be reflected. For example, as new communicable diseases and environmental health threats are identified, or as new communications tools are deployed. Additionally, these estimates were developed based on the current service delivery model, which may change as opportunities to increase the efficiency and effectiveness of this work are identified. These realities illustrate why these numbers will necessarily change.

The assessment did identify several policy implications that should be considered throughout the implementation process:

- The assessment was designed to reinforce a consistent interpretation of the public health modernization framework and to build on collective understanding of it. This shared understanding should continue to be reinforced throughout the implementation process. Additionally, there will be a need to update this collective understanding as the framework evolves.
  - The Public Health Modernization Manual, which defines the public health modernization framework, is not static and will continue to be updated. This provides an excellent tool for updating

governmental public health authorities' understanding of the framework.

- Assessment participants from both PHD and LPHAs expressed a lack of clarity as to who will provide the critical tools and resources (those items necessary for state and LPHAs to produce their deliverables) outlined in the *Public Health Modernization Manual*. Although many of these resources are provided online (and their web addresses provided in the *Public Health Modernization Manual*) many participants asked who would provide those tools and resources. This presents an easy opportunity to improve clarity around public health modernization implementation.
- Many LPHAs communicated that further clarity is needed as to what constitutes additional programs (public health activities implemented locally outside of the foundational programs and capabilities to address specific identified community public health problems or needs). Participants expressed some concerns about their particular local priorities not being included in the public health modernization framework and were unclear as to how that might change support or funding for those services in the future.

- There is a need to continue exploring features of the existing governmental public health system to identify opportunities for increased efficiency and effectiveness. This may include:
  - Service delivery, including cross jurisdictional sharing
  - Non-governmental public health resources and partnerships that contribute to the implementation of the public health modernization framework
  - o Barriers to implementation
  - Short-term or one-time additional costs related to implementation itself

As this assessment was the first step in an evolving process, we expect to see ongoing implementation work that refines the programmatic understanding and cost estimates presented in this report.

#### **Service Delivery**

One of the primary ways in which these estimates may continue to evolve is through the identification and implementation of additional efficiencies, especially those related to service delivery. Two opportunities for efficiencies include:

- Cross jurisdictional sharing
- Cross jurisdictional delivery

At the time of the assessment, conversations about additional cross jurisdictional sharing had just begun in some regions of the state.

This estimate reflects the current understanding of governmental public health, but true public health modernization will involve all stakeholders engaging in a dialogue about alternative service delivery options and funding.

#### **Cross Jurisdictional Sharing**

Many LPHAs reported significantly sharing resources, both with each other and with nonprofits and other local agencies. The public health modernization assessment process catalyzed some conversations between LPHAs around how they might develop future cross jurisdictional relationships.

There is need for additional time and resources to support further conversations. While LPHAs should have autonomy in developing new cross jurisdictional sharing relationships, PHD and CLHO should explore how to facilitate those discussions.

Looking for a venue to document these conversations, CLHO developed a survey to be distributed to LPHAs for them to discuss additional opportunities for cross jurisdictional sharing. The results of this survey are forthcoming and will provide additional data to support the continued evolution of the assessment results published in this report.

#### **Cross Jurisdictional Delivery**

In addition to cross jurisdictional sharing, PHD and LPHAs might find additional efficiencies through cross jurisdictional delivery, which allows for more flexibility for both state and LPHAs in the level of centralization of services of the activities they are charged with completing. Currently, public health activities can be separated into two distinct groups by service area and level of centralization of services:

- State Public Health Activities are provided centrally to the whole state by a state public health authority, PHD.
- Local Public Health Activities are provided on a county basis by a decentralized network of LPHAs.

The cross jurisdictional delivery concept recognizes that there are other options for service delivery, and that the current split is merely one way to structure the system. For example, while currently there is one state public health authority providing centralized state public health services, those services could be delivered through decentralized state public health authorities located across the state. Similarly, although local public health services are delivered in a decentralized manner at the



county-level (with the exception of North Central Public Health District), there are opportunities to provide some services in a more centralized manner to allow LPHAs to leverage types of expertise that might not be available system wide.

PHD and LPHAs should review their current activities to determine whether there are roles and deliverables that may be appropriate for cross jurisdictional delivery.

#### Funding

This assessment established the additional increment of spending needed to reach full implementation which represents what the incremental increase in capacity and expertise to support full implementation of public health modernization activities will cost in addition to current spending under the current funding paradigm. If the current funding paradigm were to change, changing current spending, the additional increment of spending needed would change.

The current funding paradigm was not evaluated as part of this assessment, however, it is anticipated that it will be as part of the PHAB's work on to develop funding allocation and incentive formulae for public health modernization dollars. The impacts of any changes to the funding paradigm on the additional increment of spending needed to reach full implementation should be evaluated.

#### Phasing

Implementation can be phased in many ways, some of which may be influenced by statewide and local priorities. However, public health modernization is complex with many service dependencies among foundational programs and capabilities and state and local governmental public health activities. There are also inconsistencies in the existing implementation. Therefore, global strategies for all governmental public health authorities or relating to full implementation are likely to be difficult and inefficient to implement, and may lead to unintentional consequences like creating service inequities, establishing a two-tiered system, or creating implementation barriers.

To minimize these risks and establish the most efficient, effective implementation process possible, a flexible implementation strategy that is responsive to specific governmental public health authority contexts is needed. The variation in the assessment results suggests that a decision-making framework should be developed to support making implementation decisions as implementation proceeds. We have identified preliminary criteria for this decisionmaking strategy, including:

- Population Health Impacts: The degree to which a specific activity will improve population health. This is challenging to measure, as all foundational programs and capabilities are foundational and therefore necessary to support population health. Another approach is comparing the relative severity of the population-wide consequences of inaction on each foundational program and capability, which do vary. Additionally, it is important to remember that many of the cross-cutting capabilities will likely increase the effectiveness of the foundational programs, so their population health impact should be identified accordingly.
- Service Dependencies: The activities of state and local governmental public health authorities are interdependent. Many of PHD's roles and deliverables support local activities, and some local activities feed back into the PHD's work. It is necessary to understand service dependencies as part of overall implementation process.
- Coverage Maximization: This assessment found that some roles and deliverables are not widely implemented by LPHAs, but are available to significant portions of the population because a few LPHAs with large populations have existing services that meet the modernization requirements.

#### **POLICY IMPLICATIONS**

Service Equity: How services are implemented could greatly affect service equity. For example, implementation by wave could benefit higher resourced agencies, likely in areas with low poverty rates, while hurting those with limited resources, likely in areas with higher poverty rates.

There are tensions between these considerations; for example, maximizing coverage by population could be accomplished without increasing the level of implementation of some smaller LPHAs. It will be important to leverage governmental public health authorities' expertise to find balance while using this decision-making framework.

The decision-making framework will also allow for flexibility in implementation such that it can be informed by ongoing results, supporting continuous improvement. It will also incentivize continued evaluation of opportunities to increase efficiency and effectiveness, which could be disincentivized or even penalized if strict implementation strategies were already in place.

This decision-making framework and the process by which it is applied should be refined through a collaborative process that would include all existing governmental public health authorities and groups identified as part of service delivery conversations. This process would also provide a venue to determine how this decision-making framework will be reconciled with Statewide and Local Implementation Plans.

# APPENDICES

## **APPENDIX A: GLOSSARY AND ACRONYMS**

# Abbreviations/Acronyms

Term	Abbreviation/Acronym
State Governmental Public Health Authorities	State Public Health Authorities
Local Public Health Authorities	LPHAs
Oregon Health Authority Public Health Division	PHD
Coalition of Local Health Officials	CLHO
Additional Increment of Spending to Reach Full Implementation	Additional Increment
Full Time Equivalents	FTE

# Definitions

Term	Definition
Public Health System	All public, private, and voluntary entities that contribute to the delivery of essential public health services within a jurisdiction. These systems are a network of entities with differing roles, relationships, and interactions that contribute to the health and well-being of the community or state.
Governmental Public Health System	State Governmental Public Health Providers
Current Spending	The amount of resources supporting existing Public Health Modernization Activities.



Full Implementation	The amount of resources needed to support full implementation of Public Health Modernization activities.
Capacity	To what degree the organization currently has the staffing and resources necessary to provide the services/deliverables dictated.
Expertise	To what degree the organization's current capacity aligns with the appropriate knowledge necessary to implement the services/deliverables dictated.
Detailed Self-Assessment	Ask about capacity and expertise for meeting local roles and providing deliverables outlined in the <i>Modernization Manual</i> .
Rollup Self-Assessment	Ask about capacity and expertise for meeting Foundational Capabilities and Programs, and where applicable, Functional Areas.
Drivers	Demand factors that causes a change in the overall cost of a Foundational Capability or Program.
Cost Factors	Units of cost directly proportional to the independent variables (in this case, cost drivers).
Determinants of Health	Direct causes and risk factors which, based on scientific evidence or theory, are thought to influence directly the level of a specific health problem. These maybe defined as the "upstream" factors that affect the health status of populations and individuals. Roughly divided into the social environment (cultural, political, policy, economic systems, social capital, etc.), the physical environment (natural and built), and genetic endowment. The determinants of health affect both individual response (behavior and biology) and the prevalence of illness and disease.
Determinants of Health Fixed Costs	the level of a specific health problem. These maybe defined as the "upstream" factors that affect the health status of populations and individuals. Roughly divided into the social environment (cultural, political, policy, economic systems, social capital, etc.), the physical environment (natural and built), and genetic endowment. The determinants of health affect both individual response (behavior and biology) and the prevalence of
	the level of a specific health problem. These maybe defined as the "upstream" factors that affect the health status of populations and individuals. Roughly divided into the social environment (cultural, political, policy, economic systems, social capital, etc.), the physical environment (natural and built), and genetic endowment. The determinants of health affect both individual response (behavior and biology) and the prevalence of illness and disease.
Fixed Costs	the level of a specific health problem. These maybe defined as the "upstream" factors that affect the health status of populations and individuals. Roughly divided into the social environment (cultural, political, policy, economic systems, social capital, etc.), the physical environment (natural and built), and genetic endowment. The determinants of health affect both individual response (behavior and biology) and the prevalence of illness and disease. Costs that that do not change as a function of the activity of the Foundational Capability or Program.
Fixed Costs Variable Costs	the level of a specific health problem. These maybe defined as the "upstream" factors that affect the health status of populations and individuals. Roughly divided into the social environment (cultural, political, policy, economic systems, social capital, etc.), the physical environment (natural and built), and genetic endowment. The determinants of health affect both individual response (behavior and biology) and the prevalence of illness and disease. Costs that that do not change as a function of the activity of the Foundational Capability or Program. Costs that change as a function of the activity of the Foundational Capability or Program.



## **APPENDIX B: FUNCTIONAL AREA DEFINITIONS**

In 2015, the Oregon legislature passed House Bill 3100 which created a new framework for governmental public health services. This framework, known as public health modernization, includes four foundational programs and seven foundational capabilities. To support implementation of this framework, a workgroup produced a manual outlining the necessary activities and tools for state and local governmental public health authorities to operationalize it. This document, the *Oregon Public Health Modernization Manual*, established over 800 roles and deliverables for both the state and local public health authorities (LPHAs).

To assist LPHAs in estimating their resource needs to meet the requirements of public health modernization, BERK Consulting created an intermediary structure between their 302 roles and deliverables and the 11 foundational programs and capabilities. This structure defined 40 functional areas which were designed to group the roles and deliverables in a way similar to the way LPHAs execute their work. Below are the 40 functional areas, grouped by foundational program and capability, with a synthesis of the local roles and deliverables as they appeared in the December 2015 draft *Oregon Public Health Modernization Manual*.

### **Foundational Programs**

#### **Communicable Disease Control**

#### **Communicable Disease Surveillance**

#### Produce timely reports of notifiable diseases.

- Ensure timely and accurate reporting of reportable diseases, and educate local providers on reportable disease requirements.
- Monitor occurrence and distinguishing characteristics of infectious diseases and outbreaks.
- Develop, engage, and maintain local strategic partnerships with hospitals, health systems, schools, day care centers, and others to prevent and control communicable diseases. Ensure engagement of priority/focal populations in efforts to prevent and control communicable diseases.

#### **Communicable Disease Investigation**

#### Develop and deploy a communicable disease investigative process.

- Document implementation of investigative guidelines appropriately.
- Provide individual communicable disease case and outbreak data, consistent with Oregon statute, and rule and program standards.
- Maintain protocols for proper preparation, packaging, and shipment of samples of public health importance (e.g., animals and animal products).

#### Communicate with the public about ongoing communicable disease outbreaks and investigation. Ensure confidentiality through communications.

- Provide communications to the public about outbreak investigations. Communicate clearly with members of the public about identified health risks.
- Maintain protocols and systems to ensure confidentiality throughout investigation, reporting, and maintenance of data.
- Summarize and share data to determine opportunities for intervention and to guide policy and program decisions.
- Secure personally identifiable data collected through audits, review, update, and verification.

#### Communicable Disease Control (continued)

#### **Communicable Disease Intervention and Control**

Provide timely, statewide, locally relevant, and accurate information to the state and community on communicable diseases and their control. Promote immunization through education of the public and through collaboration with schools, health care providers, and other community partners.

- Provide health education resources for the general public, health care providers, long-term care facility staff, infection control specialists, and others regarding vaccine-preventable diseases, healthcare associated infections, antibiotic resistance, and other issues.
- Provide interventions with communities that are disproportionately non-immunized.
- Use information about immunization proportions to increase immunization overall for citizens in local jurisdictions.
- Ensure equitable access to immunizations among people of all ages. Implement culturally responsive strategies to improve access to immunizations.

# Identify statewide and local communicable disease control community assets, develop processes for information sharing between providers to reduce disease transmission, and maintain emergency/outbreak plans.

- Develop protocols or process maps for information sharing between providers to reduce disease transmission.
- Maintain plans for the allocation of scarce resources in the event of an emergency or outbreak.
- Produce reports about acute and communicable disease gaps and opportunities for mitigation of identified risks.
- Provide technical support for enforcement of public health laws (e.g., isolation and quarantine, school exclusion laws).
- Ensure timely and accurate reporting of reportable diseases and educate local providers on reportable disease requirements.
- Develop, engage, and maintain local strategic partnerships with hospitals, health systems, schools, day care centers, and others to prevent and control communicable diseases. Ensure engagement of priority/focal populations in efforts to prevent and control communicable diseases.
- Provide subject matter expertise to inform program design, policies, and communications that educate providers, the public, and stakeholders about public health risks.
- Provide disease-specific and technical expertise regarding epidemiologic and clinical characteristics to health care professionals and others. Advise health care practitioners about evidence-based practices for communicable disease diagnosis, control, and prevention.
- Work with partners to enforce public health laws, including isolation and quarantine.
- Work with the OHA Public Health Division to provide guidance for the control and prevention of rare diseases and conditions of public health importance.

# Assure the appropriate treatment of individuals who have active communicable diseases, including HIV, STD, and TB cases. Develop reporting and partner notification services for relevant diseases.

- Provide appropriate screening and treatment for HIV, STD, and TB cases, including pre- and post- exposure prophylaxis for HIV.
- Collaborate with the state in a culturally responsive way on disease prevention and control initiatives such as antibiotic resistance, sexually transmitted disease prevention messaging, infection control protocols, hand hygiene, field investigations of outbreaks and epidemics, and statewide and local health policies.
- Provide input into what diseases should be reportable to the state and subsequent disease investigation and control guidelines.
- Assure the availability of partner notification services for newly diagnosed cases of syphilis, gonorrhea, and HIV, as recommended by OHA.

#### Communicable Disease Control (continued)

#### **Communicable Disease Response Evaluation**

- Evaluate and assess communicable disease outbreak response, and document distinguishing characteristics of outbreaks.
- Document assessments of outbreak investigation and response efforts, both conducted by state and by local public health.

#### Assess process improvement initiatives, including materials.

- Document results of quality and process improvement initiatives.
- Evaluate presentations and publications.
- Monitor occurrence and distinguishing characteristics of infectious diseases and outbreaks.
- Work with the OHA Public Health Division to evaluate disease control investigations and interventions. Use findings to improve these efforts.

#### **Environmental Public Health**

#### **Identify and Prevent Environmental Health Hazards**

Prevent and investigate environmental health hazards, including radioactive materials, animal bites, and vector-borne diseases.

- Develop, implement, and enforce environmental health regulations.
- Ensure consistent application of health regulations and policies.
- Implement state-mandated programs where appropriate (i.e., small drinking water systems, septic oversight).
- Provide evidence-based assessment of the health impacts of environmental hazards or conditions.
- Ensure that environmental health is included in the community health assessment every five years.
- Measure the impact of environmental hazards on the health outcomes of priority/focal populations. Analyze and communicate environmental justice concerns and disparities.
- Assure the development and maintenance of the ambulance service area plan.
- Monitor, investigate, and control infectious and noninfectious vector nuisances and diseases.
- Maintain expertise in relevant environmental health topics.
- Provide consultation and technical assistance, including establishing best practices related to vector control.
- Inform decision makers of the impacts to environmental public health based on program, project, and policy decisions.
- Use environmental health expertise to address accident and disease prevention in institutional environments (longer-term care, assisted living, child care, etc.)
- Use environmental health expertise to reduce hazardous exposures from air, land, water, and other exposure pathways.
- Deliver effective and timely outreach on environmental health hazards and protection recommendations to regulated facilities, the public, and stakeholder organizations.
- Ensure meaningful participation of communities experiencing environmental health threats and inequities in programs and policies designed to serve them.

#### **Environmental Public Health (continued)**

#### **Conduct Mandated Inspections**

Perform inspections and educate recipients of inspections, including for: restaurants and other food service establishments; recreation sites, lodges, and swimming pools; septic systems; portable water systems; radiological equipment; and hospital and other health care facilities.

- Conduct timely inspection and review of regulated entities and facilities.
- Enforce regulations.
- Perform and assist with outbreak investigations that have an environmental component.
- Conduct ongoing environmental and occupational health surveillance.
- Document communications on environmental health hazards and protection recommendations to regulated facilities, the public, and stakeholder organizations.
- Consult for the food service industry and the general public.
- Document provision of licensing and certification of recreational facilities, food service facilities, and tourist accommodations.
- Document reports of inspection and review of regulated entities and facilities.
- Document enforcement of regulations.

#### **Promote Land Use Planning**

#### Promote land use planning and sustainable development activities that create positive health outcomes.

- Conduct health analyses for other organizations and recommend approaches to ensure healthy and sustainable built and natural environments.
- Understand and participate in local land use and transportation planning processes.
- Maintain relationships with partners in local economic development, transportation, parks, and land use agencies.
- Provide consultation and technical assistance to the food service industry and the general public.
- Provide technical assistance to integrate standard environmental public health practices into facilities that present high risk for harmful environmental exposures or disease transmission.
- Produce community health assessments, including environmental health, at least every five years.
- Prepare health analyses for other organizations and recommend approaches to ensure healthy and sustainable built and natural environments.
- Communicate environmental justice concerns and disparities.
- Write best practices related to vector control.
- Document integration of standard environmental public health practices into facilities that present high risk for harmful environmental exposures or disease transmission.

#### **Prevention and Health Promotion**

#### **Prevention of Tobacco Use**

#### Prevent and control tobacco use.

- Use surveillance data collected by the OHA Public Health Division and use assessment and epidemiology methods to prevent and control tobacco use.
  - o Include prevention and health promotion programs identified on the community health improvement plan or other local priorities;
  - Include surveillance of behavioral health issues that impact health outcomes for the areas listed above (e.g. trauma, chronic stress, addiction or violence).
- Monitor knowledge, attitudes, behaviors, and health outcomes around tobacco use.
- Use community health assessment data and other relevant data sources to inform or identify priorities and develop planning documents around tobacco use.
- Educate consumers about health impacts of the health impacts of unhealthy products like tobacco products.
- Demonstrate to communities, partners, policy makers, and others the connection between early prevention and educational achievement, health outcomes, intergenerational outcomes, and other outcomes (i.e. individuals who experience a disproportionate burden of death, injury and disease).
- Convene and engage communities and organizational partners, and cultivate leadership and vision for prevention and health promotion policies, programs, and strategies.
- Develop strategic, cross-sector partnerships and collaborations, across systems and settings.
- Work with partners and stakeholders to develop and advance a common set of priorities, strategies, and outcome measures, employing coalition building, community organizing, capacity building and providing technical assistance to partners.
- Build relationships with community partners who work with priority/focal populations.
- Work with partners, stakeholders, and community members to identify community assets and understand community needs and priorities.
- Work with communities to build community capacity, community empowerment, and community organizing. Support community action to assure policies that promote health and protection from unhealthy influences.
- Provide program funding to community partners to implement identified work.
- Collaborate with the OHA Public Health Division to maintain subject matter expertise in:
  - Policy, systems, and environmental change
  - o Evidence-based and emerging best practices
  - o Social determinants of health and the health impact of prenatal/early childhood experiences
  - Prevention and health promotion areas
- Develop multi-faceted strategies to address social determinants of health.
- Implement local policies, programs, and strategies to improve social, emotional, and physical health and safety at the level supported by existing funding.
- Implement programs and interventions around this area. As part of this:
  - o Develop prevention and health promotion programs identified on the community health improvement plan or other local priorities
  - Integrate efforts to address population-level behavioral health issues that impact health outcomes for the areas listed above (e.g. trauma, chronic stress, addiction or violence)
- Collaborate with partners and engage community leaders to identify and seek funding for prevention and health promotion programs and interventions.
- Adhere to local, state, and federal guidance, standards, and laws (e.g. guidance from CDC's Office on Smoking and Health, or state guidelines for healthy eating and active living).
- Develop policy, systems, and environmental change strategies to improve health outcomes using problem identification, policy analysis, strategy and policy development, policy enactment, policy implementation, and policy evaluation.
- With stakeholders, develop and implement an evaluation plan for this area.
- Develop, use, and disseminate innovative, emerging, and evidence-based best practices.

#### **Improving Nutrition and Increasing Physical Activity**

#### Improve nutrition and incentivize increased physical activity.

- Use surveillance data collected by the OHA Public Health Division and use assessment and epidemiology methods to improve nutrition and increase physical activity.
  - o Include prevention and health promotion programs identified on the community health improvement plan or other local priorities.
- Monitor knowledge, attitudes, behaviors, and health outcomes around nutrition and physical activity.
- Use community health assessment data and other relevant data sources to inform or identify priorities and develop planning documents around nutrition and physical activity.
- Educate consumers about the health impacts of unhealthy products like tobacco and sugary drinks.
- Demonstrate to communities, partners, policy makers, and others the connection between early prevention and educational achievement, health outcomes, intergenerational outcomes, and other outcomes (i.e. individuals who experience a disproportionate burden of death, injury, and disease).
- Convene and engage communities and organizational partners, and cultivate leadership and vision for prevention and health promotion policies, programs, and strategies.
- Develop strategic, cross-sector partnerships and collaborations across systems and settings.
- Work with partners and stakeholders to develop and advance a common set of priorities, strategies, and outcome measures, employing coalition building, community organizing, capacity building, and providing technical assistance to partners.
- Build relationships with community partners who work with priority/focal populations.
- Work with partners, stakeholders, and community members to identify community assets and understand community needs and priorities.
- Work with communities to build community capacity, community empowerment, and community organizing. Support community action to assure policies that promote health and protection from unhealthy influences.
- Provide program funding to community partners to implement identified work.
- Collaborate with the OHA Public Health Division to maintain subject matter expertise in:
  - Policy, systems, and environmental change
  - Evidence-based and emerging best practices
  - Social determinants of health and the health impact of prenatal/early childhood experiences
  - Prevention and health promotion areas
- Develop multi-faceted strategies to address social determinants of health.
- Implement local policies, programs, and strategies to improve social, emotional, and physical health and safety at the level supported by existing funding.
- Implement programs and interventions around these areas. As part of this:
  - Develop prevention and health promotion programs identified on the community health improvement plan or other local priorities
  - Integrate efforts to address population-level behavioral health issues that impact health outcomes for the areas listed above (e.g. trauma, chronic stress, addiction or violence)
- Collaborate with partners and engage community leaders to identify and seek funding for prevention and health promotion programs and interventions.
- Adhere to local, state, and federal guidance, standards, and laws (e.g. guidance from CDC's Office on Smoking and Health, or state guidelines for healthy eating and active living).
- Develop policy, systems, and environmental change strategies to improve health outcomes using problem identification, policy analysis, strategy and policy development, policy enactment, policy implementation, and policy evaluation.
- With stakeholders, develop and implement an evaluation plan for these areas.
- Develop, use, and disseminate innovative, emerging, and evidence-based best practices.

#### **Improving Oral Health**

#### Improve oral health.

- Use surveillance data collected by the OHA Public Health Division, and use assessment and epidemiology methods to improve oral health.
- Include prevention and health promotion programs identified on the community health improvement plan or other local priorities.
- Monitor knowledge, attitudes, behaviors, and health outcomes around oral health.
- Use community health assessment data and other relevant data sources to inform or identify priorities and to develop planning documents around oral health.
- Educate consumers about the health impacts of unhealthy products like tobacco and sugary drinks.
- Demonstrate to communities, partners, policy makers, and others the connection between early prevention and educational achievement, health outcomes, intergenerational outcomes, and other outcomes (i.e. individuals who experience a disproportionate burden of death, injury and disease).
- Convene and engage communities and organizational partners, and cultivate leadership and vision for prevention and health promotion policies, programs, and strategies.
- Develop strategic, cross-sector partnerships and collaborations across systems and settings.
- Work with partners and stakeholders to develop and advance a common set of priorities, strategies, and outcome measures, employing coalition building, community organizing, capacity building, and providing technical assistance partners.
- Build relationships with community partners who work with priority/focal populations.
- Work with partners, stakeholders, and community members to identify community assets and understand community needs and priorities.
- Work with communities to build community capacity, community empowerment, and community organizing. Support community action to assure policies that promote health and protection from unhealthy influences.
- Provide program funding to community partners to implement identified work.
- Collaborate with the OHA Public Health Division to maintain subject matter expertise in:
  - Policy, systems, and environmental change
  - o Evidence-based and emerging best practices
  - o Social determinants of health and the health impact of prenatal/early childhood experiences
  - o Prevention and health promotion areas
- Develop multi-faceted strategies to address social determinants of health.
- Implement local policies, programs, and strategies to improve social, emotional, and physical health and safety at the level supported by existing funding.
- Implement programs and interventions around this area. As part of this:
  - o Develop prevention and health promotion programs identified on the community health improvement plan or other local priorities
  - Integrate efforts to address population-level behavioral health issues that impact health outcomes for the areas listed above (e.g. trauma, chronic stress, addiction or violence)
- Collaborate with partners and engage community leaders to identify and seek funding for prevention and health promotion programs and interventions.
- Adhere to local, state, and federal guidance, standards, and laws (e.g. guidance from CDC's Office on Smoking and Health, or state guidelines for healthy eating and active living).
- Develop policy, systems, and environmental change strategies to improve health outcomes using problem identification, policy analysis, strategy and policy development, policy enactment, policy implementation, and policy evaluation.
- With stakeholders, develop and implement an evaluation plan for this area.
- Develop, use, and disseminate innovative, emerging, and evidence-based best practices.

#### Improving Maternal and Child Health

#### Improve prenatal, natal, and postnatal care, maternal health, and the health of children.

- Use surveillance data collected by the OHA Public Health Division and use assessment and epidemiology methods to improve prenatal, natal, and postnatal care, maternal health, and the health of children.
  - o Include prevention and health promotion programs identified on the community health improvement plan or other local priorities.
- Monitor knowledge, attitudes, behaviors, and health outcomes around maternal and child health.
- Use community health assessment data and other relevant data sources to inform or identify priorities and develop planning documents around maternal and child health.
- Educate consumers about health impacts of health-protective products for pregnant women and children and the health impacts of unhealthy products like tobacco and sugary drinks.
- Demonstrate to communities, partners, policy makers, and others the connection between early prevention and educational achievement, health outcomes, intergenerational outcomes, and other outcomes (i.e. individuals who experience a disproportionate burden of death, injury, and disease).
- Convene and engage communities and organizational partners, and cultivate leadership and vision for prevention and health promotion policies, programs, and strategies.
- Develop strategic, cross-sector partnerships and collaborations across systems and settings.
- Work with partners and stakeholders to develop and advance a common set of priorities, strategies, and outcome measures, employing coalition building, community organizing, capacity building, and providing technical assistance to partners.
- Build relationships with community partners who work with priority/focal populations.
- Work with partners, stakeholders, and community members to identify community assets and understand community needs and priorities.
- Work with communities to build community capacity, community empowerment, and community organizing. Support community action to assure policies that promote health and protection from unhealthy influences.
- Provide program funding to community partners to implement identified work.
- Collaborate with the OHA Public Health Division to maintain subject matter expertise in:
  - Policy, systems, and environmental change
  - Evidence-based and emerging best practices
  - o Social determinants of health and the health impact of prenatal/early childhood experiences
  - Prevention and health promotion areas
- Develop multi-faceted strategies to address social determinants of health.
- Implement local policies, programs, and strategies to improve social, emotional, and physical health and safety at the level supported by existing funding.
- Implement programs and interventions around this area. As part of this:
  - o Develop prevention and health promotion programs identified on the community health improvement plan or other local priorities
  - Integrate efforts to address population-level behavioral health issues that impact health outcomes for the areas listed above (e.g. trauma, chronic stress, addiction, or violence).
- Collaborate with partners and engage community leaders to identify and seek funding for prevention and health promotion programs and interventions.
- Adhere to local, state, and federal guidance, standards, and laws (e.g. guidance from CDC's Office on Smoking and Health, or state guidelines for healthy eating and active living).
- Develop policy, systems, and environmental change strategies to improve health outcomes using problem identification, policy analysis, strategy and policy development, policy enactment, policy implementation, and policy evaluation.
- With stakeholders, develop and implement an evaluation plan for this area.
- Develop, use, and disseminate innovative, emerging, and evidence-based best practices.



#### **Reduce Unintentional and Intentional Injuries**

#### Decrease the occurrence and impacts of both unintentional and intentional injuries, such as motor vehicle accidents and suicide.

- Use surveillance data collected by the OHA Public Health Division and use assessment and epidemiology methods to decrease the occurrence and impacts of injuries.
  - o Include prevention and health promotion programs identified on the community health improvement plan or other local priorities
  - Include surveillance of behavioral health issues that impact health outcomes for reducing unintentional and intentional injuries (e.g. trauma, chronic stress, addiction, or violence)
- Monitor knowledge, attitudes, behaviors, and health outcomes around injury prevention and suicide.
- Use community health assessment data and other relevant data sources to inform or identify priorities and develop planning documents around maternal and child health.
- Educate consumers about health impacts of health-protective products like car seats.
- Demonstrate to communities, partners, policy makers and others the connection between early prevention and educational achievement, health outcomes, intergenerational outcomes, and other outcomes (i.e. individuals who experience a disproportionate burden of death, injury and disease)
- Convene and engage communities and organizational partners, and cultivate leadership and vision for prevention and health promotion policies, programs, and strategies.
- Develop strategic, cross-sector partnerships and collaborations across systems and settings.
- Work with partners and stakeholders to develop and advance a common set of priorities, strategies, and outcome measures, employing coalition building, community organizing, capacity building, and providing technical assistance to partners.
- Build relationships with community partners who work with priority/focal populations.
- Work with partners, stakeholders, and community members to identify community assets and understand community needs and priorities.
- Work with communities to build community capacity, community empowerment, and community organizing. Support community action to assure policies that promote health and protection from unhealthy influences.
- Provide program funding to community partners to implement identified work.
- Collaborate with the OHA Public Health Division to maintain subject matter expertise in:
  - Policy, systems, and environmental change
  - o Evidence-based and emerging best practices
  - o Social determinants of health and the health impact of prenatal/early childhood experiences
  - Prevention and health promotion areas
- Develop multi-faceted strategies to address social determinants of health.
- Implement local policies, programs, and strategies to improve social, emotional, and physical health and safety at the level supported by existing funding.
- Implement programs and interventions around this area. As part of this:
  - o Develop prevention and health promotion programs identified on the community health improvement plan or other local priorities
  - Integrate efforts to address population-level behavioral health issues that impact health outcomes for the areas listed above (e.g. trauma, chronic stress, addiction, or violence)
- Collaborate with partners and engage community leaders to identify and seek funding for prevention and health promotion programs and interventions.
- Adhere to local, state, and federal guidance, standards, and laws (e.g. guidance from CDC's Office on Smoking and Health, or state guidelines for healthy eating and active living).
- Develop policy, systems, and environmental change strategies to improve health outcomes using problem identification, policy analysis, strategy and policy development, policy enactment, policy implementation, and policy evaluation.
- With stakeholders, develop and implement an evaluation plan for this area.
- Develop, use, and disseminate innovative, emerging, and evidence-based best practices.



#### **Ensure Access to Effective Vaccination Programs**

#### Immunizations

- Ensure access to all vaccines required by Oregon law for school attendance. This includes ensuring that vaccines are provided at convenient times and locations, and that no child is denied immunizations due to inability to pay. (ORS 433.269)
- Ensure access to all immunization-related services necessary to protect the public and prevent the spread of vaccine preventable disease.
- Work with local providers and public health delegate agencies to ensure access to immunization services.
- Ensure access to vaccines as appropriate during public health emergencies.
- Document meetings with partners to recommend strategies for improving access to clinical preventive services.
- Produce jurisdictional reports on access to clinical preventive services.
- Provide resources for clinical and community partners on evidence-based guidelines for the delivery of clinical preventive services.
- Plan for improved access to clinical preventive services, particularly for vulnerable populations.
- Document implementation of these plans.
- Produce evaluations of policies implemented to improve access to clinical preventive services.

#### **Ensure Access to Effective Preventable Disease Screening Programs**

- Provide screening for preventable cancers and other diseases.
- Document meetings with partners to recommend strategies for improving access to clinical preventive services.
- Produce jurisdictional reports on access to clinical preventive services.
- Provide resources for clinical and community partners on evidence-based guidelines for the delivery of clinical preventive services.
- Plan for improved access to clinical preventive services, particularly for vulnerable populations.
- Document implementation of these plans.
- Produce evaluations of policies implemented to improve access to clinical preventive services.

#### **Ensure Access to Effective STD Screening Programs**

- Provide screening for sexually transmitted infections.
- Ensure access to treatment for sexually transmitted infections, either as a component of primary care or as specialty care.
- Document meetings with partners to recommend strategies for improving access to clinical preventive services.
- Produce jurisdictional reports on access to clinical preventive services.
- Provide resources for clinical and community partners on evidence-based guidelines for the delivery of clinical preventive services.
- Plan for improved access to clinical preventive services, particularly for vulnerable populations.
- Document implementation of these plans.
- Produce evaluations of policies implemented to improve access to clinical preventive services.

#### **Clinical Preventive Services (continued)**

#### **Ensure Access to Effective TB Treatment Programs**

- Provide evaluation of and treatment for tuberculosis and latent tuberculosis infections.
- Ensure that TB cases are diagnosed and treated using directly observed therapy.
- Ensure diagnosis and treatment of those with latent TB infection (including contacts of people with TB, new immigrants, other high-risk populations).
- Investigate contacts, including testing and treatment.
- Submit data on TB cases, contacts, and new immigrants ("B waiver").
- Produce jurisdictional reports on access to clinical preventive services.
- Provide resources for clinical and community partners on evidence-based guidelines for the delivery of clinical preventive services.
- Plan for improved access to clinical preventive services, particularly for vulnerable populations.
- Document implementation of these plans.
- Produce evaluations of policies implemented to improve access to clinical preventive services.

#### **Ensure Access to Cost-Effective Clinical Care**

- Work with health care providers to support provision of evidence-based programs and treatments that are proven to reduce the impact and costs associated with the leading causes of disease and disability in Oregon (e.g., Tobacco Quit Line, chronic disease self-management programs, expedited partner therapy, non-opioid therapies for chronic non-cancer pain, appropriate prescribing guidelines).
- Document meetings with partners to recommend strategies for improving access to clinical preventive services.
- Produce jurisdictional reports on access to clinical preventive services.
- Provide resources for clinical and community partners on evidence-based guidelines for the delivery of clinical preventive services.
- Plan for improved access to clinical preventive services, particularly for vulnerable populations.
- Document implementation of these plans.
- Produce evaluations of policies implemented to improve access to clinical preventive services.

# **Foundational Capabilities**

#### Assessment and Epidemiology

#### **Data Collection and Electronic Information Systems**

Ability to collect sufficient statewide data to develop and maintain electronic information systems to guide public health planning and decision making at the state and local level.

- Access statewide information and surveillance systems and report into these systems in a timely manner.
- Use applied research and evaluation techniques to ensure that interventions meet the needs of the community to be served.
- Use relevant data to implement, monitor, evaluate, and modify state health improvement plans or community health improvement plans.
- Evaluate the efficacy of public health policies, strategies, and interventions.
  - Evaluate the effectiveness, accessibility, and quality of population-based health services.
  - Perform or access expertise needed to conduct economic analysis of public health strategies (e.g. economic analyses including the cost/risk of non-investment, return on investment).
  - Assist in the development of and evaluate public health interventions.
- Provide local public health informatics capability, or access statewide capability.

#### Data Access, Analysis, and Use

Process data from a variety of sources (e.g. including vital records, health records, hospital data, insurance data, and indicators of community, environmental health) in a manner that is accurate, timely, statistically valid, actionable, usable, and meaningful by the requester.

- Collect, process, and analyze data to assess population health priorities, patterns, and needs in the local authority.
- Collect, maintain, and analyze vital records and statistics.
- Input local data in state data systems to support a statewide understanding of population health and coordination between health authorities.
- Analyze key indicators of a community's health.
- Use demographic information (e.g. census, vital records) to understand the population and the characteristics of that population.
- Conduct and assess surveys about health behaviors and practices.
- Analyze data related to the causes and burdens of disease, injury, disability, and death.
- Identify populations experiencing a disproportionate burden of death, injury, and disease. Identify how disease, injury, disability, and death disproportionately affect certain populations, including populations specific to sex, race, ethnicity, and socioeconomic status.
- Using quantitative and qualitative data, identify how disease, injury, disability, and death disproportionately affect specific populations (e.g. populations grouped by sex, sexual orientation, gender identity, race, ethnicity, urban/rural residence, immigration status, and socioeconomic status).



#### Assessment and Epidemiology (continued)

#### **Respond to Data Requests and Translate Data for Intended Audiences**

# Prioritize and respond to requests for data, information, and reporting. Communicate the response in a manner that is accurate, statistically valid, and usable by the requester.

- Support the appropriate use and timely communication of the data to support community health and resiliency.
- Produce summaries of local epidemiology of disease of public health importance.
- Make data, reports, and information available to policy makers, stakeholders, community members, and other partners at least annually.
- Produce local summaries for the following four categories, and include any relevant analyses of statewide surveys on health attitudes, beliefs, behaviors, and practices:
  - Disease occurrence, outbreaks, and epidemics.
  - Impact of public health policies, programs, and strategies on health outcomes, including economic analyses when appropriate.
  - Key indicators of community health, which include information about upstream or root causes of health.
  - Leading causes of disease, injury, disability, and death, which include information about health disparities.
- Review evidence-based literature and conduct research on innovative solutions to health problems to inform public health practice.

#### **Conduct and Use Basic Community and Statewide Health Assessments**

#### Conduct a basic community and statewide health assessment and identify health priorities arising from that assessment, including analysis of health disparities

- Ensure collaboration between state and local public health authorities when conducting assessment and epidemiological efforts.
- Conduct a community health assessment and identify priorities arising from that assessment, at least every five years.
- Use relevant data to implement, monitor, evaluate, and modify community health improvement plans at least every five years. Update the community health improvement plan annually using local data.
- Conduct or inform health impact assessments.
- Ensure that meaningful and accurate metrics are used to evaluate community health improvement plan.

#### **Infectious Disease-Related Assessment**

#### Identify and respond to disease outbreaks and epidemics.

- Ensure local public health capacity to respond to emerging threats to health by maintaining flexibility related to staffing and information systems.
- Promptly identify and lead outbreak investigations that initiate or primarily occur in the local authority and actively participate in outbreak investigations that cross multiple authorities. Incorporate standards and standard case definitions.
  - o Investigate and develop appropriate interventions to mitigate local/jurisdictional outbreaks and epidemics.
- Analyze and respond to information related to disease outbreaks and epidemics.

# Maintain the capacity and staff to provide laboratory services including diagnostic and screening tests, and follow protocols established by the OHA Public Health Division.

#### **Emergency and Response**

#### **Prepare for Emergencies**

Develop, exercise, improve, and maintain preparedness and response plans in the event that either a natural or man-made disaster or an emergency occurs.

- Conduct jurisdictional assessment of risk, resources, and priority of public health preparedness capabilities.
- Maintain public health surveillance and response plans inclusive of disaster epidemiology and an active epidemiological surveillance plan.
- Plan for the distribution of pharmaceuticals in the event of an emergency.
- Prepare and maintain public health preparedness plans in accordance with the 15 core public health capabilities, including but not limited to public health surveillance and disaster epidemiology, identifying and initiating medical countermeasures dispensing strategies, communications with the public and partners, outlining public health's role in fatality management, and monitoring mass care/population health.
- Maintain a public health preparedness training and exercise plan, including but not limited to the coordination of public health staff training to support the system in public health /medical surge events and community empowerment and engagement in preparedness efforts.
- Plan emergency preparedness exercises.
- Document emergency preparedness exercises.
- Develop public health short-term and long-term goals for recovery operations.
- Maintain and execute a plan providing for continuity of operations during a disaster or emergency, including a plan for accessing resources necessary to recover from or respond to a disaster or emergency.
- Maintain continuity of operations plan for the authority.
- Produce continuity of operations plan for the local health authority.
- Maintain pharmaceutical access.
- Address the needs of vulnerable populations during a disaster or emergency.

#### **Respond to Emergencies**

Be notified of and respond to potential disasters and emergencies. Activate emergency response personnel during a disaster or emergency, and recognize if public health has a primary, secondary, or ancillary role in response activities.

- Provide efficient and appropriate situation assessment; determine objectives to address the health needs of those affected, allocating resources to address those needs; and return to routine operations.
- Develop situational assessments and resulting operational plans, including objectives, resources needed, and how to resume routine operations.
- Document participation in emergency response efforts.
- Produce disaster epidemiology reports.
- Issue and enforce emergency health orders.
- Document enforcement of emergency public health orders.

#### **Coordinate and Communicate Before and During an Emergency**

Communicate and coordinate with health care providers, emergency service providers, and other agencies and organizations that respond to disasters and emergencies.

- Build community partnerships to support health preparedness, and recovery and resilience efforts, including training and exercising with community partners per federal guidelines, and the ongoing training and support provided by local public health authorities (e.g. schools, hospitals, emergency medical, community organizations, organizations serving priority/focal populations, etc.).
- Maintain a portfolio of community partnerships to support preparedness and recovery efforts.
- Act as the jurisdictional administrator of public health notification systems (e.g. alert networks, hospital capacity programs, etc.), Oregon's logistical ordering system, and syndromic surveillance system.

#### Use communications systems effectively and efficiently during a disaster or emergency.

• Deliver health alerts and preparedness communications to partners and the general public.



### Communications

#### **Regular Communications**

Local public health authorities shall develop and implement a strategic communication plan that articulates the local public health authority's mission, value, role, and responsibilities.

- Engage in two-way communications with the public through the use of a variety of accessible communication channels:
- Effectively use mass media and social media to transmit communications to and receive communications from the public.
- Local public health authorities shall maintain a public-facing website with updates made to content no less than annually.
- News releases and public meeting notices.
- Policy briefs and other policy-related communications.
- Engage in two-way communications with the public through the use of a variety of accessible content:
  - Local public health authorities shall develop and disseminate communications on emerging public health issues.
  - Local public health authorities shall develop and disseminate print and media materials in accordance with the strategic communications plan and risk communication needs.
  - Local public health authorities can also adopt or customize statewide print and media materials provided by the OHA Public Health Division. Materials shall be in compliance with ADA Section 508 and consider health literacy needs, and communications for the public shall consider the end user and use appropriate communication format(s) and language(s). Communications shall be tailored for specific audiences, such as policy makers, stakeholders, local public health authorities, health care providers, the public, and specific population groups.
  - Local public health authorities shall be a reputable source of health information, through public health branding, by disseminating news releases and public meeting notices in a timely and transparent fashion. Local public health authorities shall support ongoing interaction with the public by offering and inviting two-way communications with the public (e.g. contact information, surveys, comment boxes, etc.).
- Communicate with specific populations in a manner that is culturally and linguistically appropriate.
- Local public health authorities shall regularly evaluate the effectiveness of communications efforts using tools such as web analytics, surveys, panel surveys, and polls. Local public health authorities shall use evaluation findings to adjust communications and communications strategies accordingly.
- Communication training and capacity building.
- Document communications support for any staff beyond the public information officer who communicate with the public about public health issues (e.g. media content reviewed by the public information officer).
- Document two-way communications with the OHA Public Health Division. Evaluation Communications evaluation plan that is structured around health equity and literacy.

### **Emergency Communications**

- During a disease outbreak or other disaster or emergency, provide accurate, timely, and understandable information, recommendations, and instructions to the public.
- Local public health authorities shall engage with the OHA Public Health Division when an outbreak or significant public health risk is identified to determine the scope of the health risk and all potential populations impacted (i.e., neighborhood or county-level risk versus statewide risk). Based on this risk assessment, local public health authorities and the OHA Public Health Division will inform which agency shall take the lead role in coordinating communications to the public.

#### **Educational Communications**

• Develop and implement educational programs and preventive strategies.

## **Policy and Planning**

#### **Development and Implement Policy**

Provide guidance and coordinate planning for the purpose of developing, adopting, and implementing public health policies. Develop public health policy options necessary to protect and improve the health of the public and specific adversely impacted populations.

- Develop policy, systems, and environmental change strategies to improve health outcomes, using an established policy change framework that includes problem identification, policy analysis, strategy and policy development, policy enactment, policy implementation, and policy evaluation. Activities include:
  - Identify, analyze, and develop statutory changes that are necessary to address an identified public health issue or are in response to a change in regional, state or federal statute, regulation or rule.
  - Identify, analyze and develop proposed systems or environmental changes that are necessary to address an identified public health issue or are in response to a change in federal statute, regulation or rule.
  - Evaluate the effectiveness of policy change, in coordination with staff, with assessment and epidemiology skills and capacity.
- Develop a strategic policy plan for the authority that includes specific strategies to reduce or eliminate health disparities. A strategic policy plan is a document that identifies and guides the strategic policy priorities and policy goals for the authority and can align with other local public health plans (e.g. CHIP or strategic plan), but can also include policy goals not related to other plans, if appropriate.
  - This plan must be reviewed and updated at least once a year.
- Develop policy concepts, as appropriate, for public health issues to be addressed by city and county governments in the authority.
- Monitor and respond to state and local public health issues that impact local authorities and, upon request, participate in policy initiatives that include multiple authorities.
- Interpret, respond to, and implement federal, state, and local policy changes. Coordinate enforcement of federal and state policy and regulatory activities when delegated to do so.
- Develop and amend as needed rules to implement local ordinances.

Understand and use the principles of public health law to improve and protect the health of the public.

#### **Improve Policy with Evidence Based Practice**

Enable the Oregon Health Authority and local public health authorities to serve as a primary and expert resource for using science and evidence-based best practices to inform the development and implementation of public health policies

- Coordinate with the state on development of economic analyses (e.g. analysis of cost/risk of non-investment return on investment) for proposed policy changes in the authority.
- Provide coordination among local agencies and other organizations on policies that impact health, including those that address health equity and the social determinants of health.
- Inform federal policy work through NACCHO or other organizations.
- Coordinate enforcement of federal, state, and local policy and regulate activities when delegated to do so.
- Coordinate local public health policy agendas with the state policy agenda and support the state public health position on legislation, when appropriate.
- Share information about implementation of public health best practices or innovative strategies that may be relevant to the OHA Public Health Division or other local public health authorities.
- Participate in state-led discussions to identify, analyze, and develop or revise systems or rules that are needed to address an identified public health issue (e.g. review of existing rules).
- Respond to policy initiatives that may impact health.

## Policy and Planning (continued)

#### **Understand Policy Results**

Analyze and disseminate findings on the intended and unintended impacts of public health policies

- Assume a leadership role for communicating with the community about how policy changes may impact health.
- Engage traditional and nontraditional partners in conversations about efforts to improve health outcomes.
- Implement, monitor, evaluate and modify state health improvement plans or community health improvement plans
- Ensure communication with the governing body (e.g. Board of Commissioners or sub designee) to whom the health authority is accountable for progress on the CHIP at least twice a year.
- Make information about the community health improvement plan available to the public.

## Heath Equity and Cultural Responsiveness

#### **Foster Health Equity**

#### Support public health policies that promote health equity.

- Develop and promote shared understanding of the determinants of health, health equity, and lifelong health with local partners and the community.
- Make the economic case for health equity, including the value of investment in cultural responsiveness.
- Engage with the community to identify and eliminate health inequities.
- Implement processes within public health programs that create health equity.
- Promote a common understanding of cultural responsiveness.
- Promote understanding of the extent and consequence of systems of oppression.
- Recognize and address health inequities that are specific to certain populations, including differences stemming from race, class, gender, disability, and/or national origin
- Collect and maintain data, or use data provided by the OHA Public Health Division that reveal inequities in the distribution of disease. Focus on information that characterizes the social conditions (including strengths, assets, and protective factors) under which people live that influence health.
- Compile local data on health resources and health threats (e.g., schools, parks, housing, transportation, employment, economic wellbeing, and environmental quality) with local partners, or use information collected and provided by the OHA Public Health Division.
- Identify local population subgroups or geographic areas characterized by either (i) an excess burden of adverse health or socioeconomic outcomes; or (ii) an excess burden of environmental health threats.
- Foster shared understanding and will to achieve health equity and cultural responsiveness.
- Make available data and information on health status and conditions that influence health status by race, ethnicity, language, geography, disability, and income. Consider health literacy, preferred languages, cultural health beliefs and practices, and other communication needs when issuing data and information.



## Heath Equity and Cultural Responsiveness (continued)

#### **Communicate and Engage Inclusively**

#### Communicate with the public and stakeholders in a transparent and inclusive manner.

- Make clear and transparent communications easily and quickly available to constituents on issues related to the health of their authority, especially regarding policies and decisions relating to health equity priorities.
- Provide technical assistance to communities with respect to analyzing data, setting priorities, identifying levers of power, and developing policies, programs, and strategies.
- Enhance people's capacity to conduct their own research and participate in health impact assessments based on the principles of Community-Based Participatory Research, CDC's Community.
- Engage the community, including diverse populations, in community health planning.
- Engage with community members to learn about the values, needs, major concerns, and resources of the community in order to effectively prioritize resources and services to best address health inequities.
- Learn about the culture, values, needs, major concerns, and resources of the community. Respect local community knowledge and seek to understand and formally evaluate it.
- Promote the community's analysis of and advocacy for policies and activities that will lead to the elimination of health inequities. Share, discuss, and respond to feedback on civil rights implementation using tracked findings to report ways to decrease civil rights violations.
- Promote community engagement task forces to develop and recommend strategies to engage low income, racial/ethnic minorities, and disabled community members in state and local government.
- Routinely invite and involve community members and representatives from community-based organizations in public health authority planning, procedures, evaluation, and policies. Offer means of engagement that respond to unique cultures of community members.
- Increase racial and ethnic representation on councils and committees.



## **Community Partnership Development**

#### **Identify and Develop Partnerships**

# Convene and sustain relationships with traditional and nontraditional governmental partners and stakeholders, and traditional and nontraditional nongovernmental partners and stakeholders.

- Coordinate programmatic activities with those of partner organizations to advance cross-cutting, strategic goals.
- Promote the use of evidence-based strategies to improve population health by providing training, technical assistance, and other forms of support to partners.
- List all community partners involved in local and regional health needs, health impact, and health hazard vulnerability assessments; include descriptions of partners involved, their roles, and contributions to the effort.
- List all key regional health-related organizations with whom the health department has developed relationships with about public health issues of mutual interest. Document these efforts, resulting areas of collaboration, and benefits to the public's health resulting from the collaboration in relevant grant progress reports and other summaries of activities.
- Document training, technical assistance, and other forms of support provided to partners, along with evaluation of the effectiveness of this support in promoting population health.
- Evaluate reports on the effectiveness of partnerships.
- Develop, strengthen, and expand connections across disciplines, such as education and health care, and with members of the community who work in those disciplines.
- Support and maintain cross-sector partnerships with health-related organizations, organizations representing priority/focal populations, private businesses, and local government agencies and non-elected officials.
- The portfolio of cross-sector partnerships should include a description of partnering organizations and how the partnership supports population health. If applicable, specifically describe how the partnership addresses health disparities.
- List all local community groups or organizations representing priority/focal populations, including private businesses, healthcare organizations, and relevant tribal, regional, and local government agencies the local public health authority has developed relationships with, so that public health goals are effectively and efficiently attainable for all populations. As part of program evaluation efforts, address successes, lessons learned, recognized barriers to such collaboration, and strategies to overcome these barriers.

#### **Engage Partners in Policy**

#### Foster and support community involvement and partnerships in developing, adopting and implementing public health policies.

- Earn and maintain the trust of community residents by engaging them at the grassroots level.
- Ensure that community partners can participate fully in local and state public health planning efforts.
- Join with partners in health assessments, using their input to develop a community health improvement plan to guide implementation work with partners and to coordinate activities and use of resources.
- Specifically engage priority/focal populations so they can actively participate in planning and funding opportunities to address their communities' needs.
- Document engagement through meetings, communications, or other means with communities disproportionately affected by health issues so they can actively participate in planning and funding opportunities to address their communities' needs.
- Engage members of the community in implementing, monitoring, evaluating, and modifying state health improvement plans or community health improvement plans



## Leadership and Organizational Competencies

#### Leadership and Governance

#### Define the strategic direction necessary to achieve public health goals, and align and lead stakeholders in achieving goals:

- Develop and implement a strategic plan for local governmental public health.
- Work with the state and other local and tribal authorities to improve the health of the community.
- Collaborate with systems and organizations in developing a vision for a healthy community.
- Provide evidence of engagement in health policy development, discussion, and adoption with the OHA Public Health Division to define a strategic plan for public health initiatives.
- Provide evidence of engagement with appropriate governing entity about public health's legal authorities and what new legislative concepts, laws, and policies may be needed.

### Performance Management, Quality Improvement, and Accountability

Use the principles of public health law, including relevant agency rules and the constitutional guarantee of due process, in planning, implementing, and enforcing public health initiatives

- Promote and monitor organizational objectives while sustaining a culture of quality of service.
- Ensure the management of organizational change (e.g., refocusing a program or an entire organization, etc.).
- Use performance management, quality improvement tools, and coaching to promote and monitor organizational objectives and sustain a culture of quality.
- Implement a performance management system to monitor achievement of public health objectives using nationally recognized framework and quality improvement tools and methods.

#### Human Resources

#### Maintain a competent workforce necessary to ensure the effective and equitable provision of public health services.

- Collaborate and share workforce development planning resources with the state, and tribal and other local authorities.
- Coordinate, or convene when necessary, efforts to assess leadership and organizational capabilities within their local authority to understand capacity and to identify gaps.
- Develop and implement a workforce development plan that identifies needed technical and/or informatics skills, competencies, and/or positions. The plan should include strategies for recruiting, hiring, and/or developing existing staff to meet the needs.
- Assess staff competencies; provide individual training, professional development, and a supportive work environment.
- Ensure a high quality public health workforce by promoting workforce development and capacity building.
- Provide continuing education and other training opportunities necessary to maintain a competent workforce.
- Ensure nimble human resources support for public health work, including composition and maintenance of up-to-date job classifications suitable for the above listed roles and activities, use of temporary staffing, and other methods to expand and contract staff to meet immediate public health demands.
- Develop partnerships with institutions of higher education necessary to maintain a competent workforce.
- To the extent practicable, ensure that local public health administrators, local health officers, and individuals who work in the field of public health reflect the demographics of the community being served and the changing demographics of this state.

## Leadership and Organizational Competencies (continued)

#### **Information Technology**

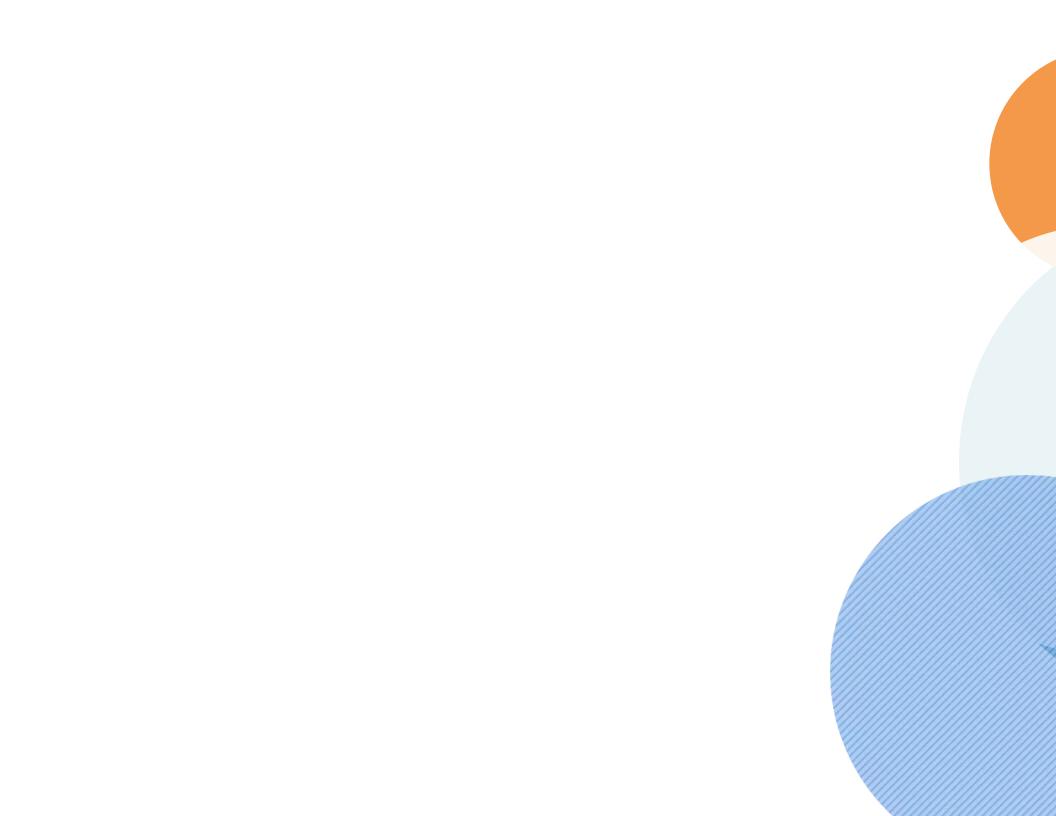
Implement and maintain the technology needed to support public health operations while simultaneously protecting personally identifiable information and other confidential health information.

- Develop and maintain local public health technology and resources to support current and emerging public health practice needs. Document how information technology supports public health and administrative functions of the department.
- Ensure privacy and protection of personally identifiable and/or confidential health information in data systems and information technology.
- In collaboration with health systems and other partners, use the information assets/needs assessment to develop and implement a vision and strategic plan. The plan should include a funding strategy and appropriate governance processes to address information management and supportive information systems.
- Implement current, interoperable technology that meets current and future public health practice needs and maintenance of those resources. Ensure that technology systems and resources are sufficient to support current and future local public health practice needs and ability to maintain those systems.
- Implement a technical support plan that provides users of local public health technology systems and resources with appropriate training.

#### **Financial Management, Facility Operations, and Contracts and Procurement Services**

Use accounting and business best practices in budgeting, tracking finances, billing, auditing, securing grants, and other sources of funding and distributing moneys to governmental and nongovernmental partners.

- Ensure use of financial analysis methods to make decisions about policies, programs, and services, and ensure that all are managed within current and projected budgets.
- Work with partners to seek and sustain funding for additional public health priority work.





In 2016, state and local public health authorities completed <u>an assessment</u> of our existing public health system, as required under House Bill 3100. This assessment was intended to answer two questions: To what extent is the existing system able to meet the requirements of a modern public health system? What resources are needed to fully implement public health modernization?

## Gaps in current public health system

The assessment found gaps between our current public health system and a fully modernized system that meets the needs of Oregonians in every part of the state.

- In more than one third of Oregon communities, foundational public health programs are limited or minimal.
- Oregon ranks 31<sup>st</sup> in public health state per capita investment: Idaho spends \$94.70 per capita on public health, and Oregon spends \$26.60.

State	State Per Capita Investment in Public Health	National Ranking
Idaho	\$94.70	7th
California	\$56.20	10th
Washington	\$38.20	23rd
Oregon	\$26.60	31st

## Priorities for a modern system

Based on findings from the public health modernization assessment, OHA and the Public Health Advisory Board recommends the following priorities for the 2017-19 biennium:

- Communicable diseases. Detect and respond to traditional and emerging infectious disease.
- Environmental health. Limit environmental risks to human health.
- **Emergency preparedness.** Prepare for and respond to natural disasters and other catastrophic events.
- **Health equity.** Ensure that every state and local public health authority has the capacity to engage communities that experience an excess burden of disease.
- **Population health data**. Ensure that every state and local public health authority has access to timely, accurate and meaningful data needed to understand the health of the community.
- **Public health modernization planning.** Support state and local public health authorities to build an equitable and efficient public health system while developing a workforce equipped to fulfill future needs.

In order to begin the first phase of public health modernization, Oregon would need a baseline investment of \$30 million in the 2017-19 biennium.

This is the first step in funding a system that continues to evolve and modernize. This has been a tremendous collaborative effort across the 34 local health authorities, the public health division, and the Public Health Advisory Board. By committing to building a modern public health system, we demonstrate our commitment to ensuring that a healthy life is within reach for everyone in Oregon.

For more information, visit <u>healthoregon.org/modernization</u>.

## NCPHD Accounts Payable Checks Issued - June 2016

Check Date	Check Number	Vendor Name	Amount	
6/10/2016	269	IRS	\$9,328.69	
6/10/2016	270	ASIFLEX	\$280.00	
6/10/2016	271	PERS	\$7,868.96	
6/10/2016	272	OREGON STATE, DEPT OF REVENUE	\$2,241.74	
6/24/2016	273	IRS	\$10,540.39	Payroll A/P (EFT)
6/24/2016	274	ASIFLEX	\$280.00	
Reserved in Que	275	PERS		
6/24/2016	276	OREGON STATE, DEPT OF REVENUE	\$2,536.55	
6/2/2016	11328	CIS TRUST	\$23,293.40	
6/2/2016	11329	HENRY SCHEIN	\$773.62	
6/2/2016	11330	OREGON STATE, DEPT OF ENVIRONMENTAL	\$1,500.00	
		OUA		
6/2/2016	11331	OREGON STATE, HEALTH LICENSING OFFICE	\$150.00	
6/2/2016	11332	SMITH MEDICAL PARTNERS LLC	\$4,480.82	
6/2/2016	11333	STAEHNKE, DAVID	\$75.06	
6/2/2016	11334	WASCO COUNTY	\$81.89	
6/3/2016	11335	SATCOM GLOBAL INC.	\$57.46	
6/3/2016	11336	TYLER TECHNOLOGIES, INC.	\$2,000.00	
6/3/2016	11337	US BANK	\$3,128.31	
6/10/2016	11338	CAMPBELL, SHELLIE	\$42.90	
6/10/2016	11339	DEVIN OIL CO INC.	\$121.24	
6/10/2016	11340	H2OREGON BOTTLED WATER INC.	\$163.00	
6/10/2016	11341	HENRY SCHEIN	\$24.97	
6/10/2016	11342	INTERPATH LABORATORY INC.	\$12.60	
6/10/2016	11343	MID-COLUMBIA MEDICAL CENTER	\$281.25	
6/10/2016	11344	OR STATE PUBLIC, HEALTH LABORATORY	\$147.50	
6/10/2016	11345	OREGON HEALTH, AUTHORITY	\$150.00	
6/10/2016	11346	OREGON STATE, DEPT HUMAN SERVICES- OFS	\$1,755.58	
6/10/2016	11347	QWIK CHANGE LUBE CENTER INC.	\$83.90	
6/10/2016	11348	RICOH USA INC.	\$154.15	
6/10/2016	11349	SAIF CORPORATION	\$563.69	
6/10/2016	11350	SMITH MEDICAL PARTNERS LLC	\$17.30	
6/10/2016	11351	SPARKLE CAR WASH, LLC	\$24.00	
6/10/2016	11352	STERICYCLE INC.	\$481.41	
6/10/2016	11353	U.S. CELLULAR	\$237.76	
6/10/2016	11354	UPS	\$100.00	
6/10/2016	11355	WASCO COUNTY	\$287.84	
6/13/2016	11356	CA STATE DISPURSEMENT UNIT	\$231.50	
6/13/2016	11357	NATIONWIDE RETIREMENT SOLUTION	\$1,000.00	Payroll A/P Checks
6/16/2016	11358	AHLERS & ASSOCIATES	\$800.00	
6/16/2016	11359	BEERY ELSNER & HAMMOND LLP	\$247.50	
6/16/2016	11360	OFFICE MAX INCORPORATED	\$145.65	
6/16/2016	11361	OPTIMIST PRINTERS	\$40.00	
6/16/2016	11362	PETTY CASH	\$46.56	

		TOTAL:	\$79,122.79	
6/27/2016	11372	NATIONWIDE RETIREMENT SOLUTION	\$1,000.00	Fayron Ave Checks
6/27/2016	11371	CA STATE DISPURSEMENT UNIT	\$231.50	Payroll A/P Checks
6/24/2016	11370	SMITH MEDICAL PARTNERS LLC	\$402.70	
		MEDICAL		
6/24/2016	11369	SEACOAST MEDICAL, LLC, DBA SEACOAST	\$400.00	
6/24/2016	11368	PRINT IT! INC.	\$374.50	
6/24/2016	11367	OFFICE MAX INCORPORATED	\$628.75	
6/16/2016	11366	OPTIMIST PRINTERS	\$39.99	
6/16/2016	11365	OFFICE MAX INCORPORATED	\$101.28	
6/16/2016	11364	THE POOL & SPA HOUSE INC.	\$45.00	
6/16/2016	11363	THE DALLES CHRONICLE	\$121.88	

NCPHD Board of Health authorizes check numbers 11328 - 11372 and payroll EFT numbers 269 -274 & 276 totalling \$79,122.79.

Signed:\_\_\_

Date: \_\_\_\_\_

Commissioner Michael Smith, Chair

Agreement #148025

## FOURTH AMENDMENT TO OREGON HEALTH AUTHORITY 2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES

In compliance with the Americans with Disabilities Act, this document is available in alternate formats such as Braille, large print, audio recordings, Web-based communications and other electronic formats. To request an alternate format, please send an e-mail to <u>dhs-oha.publicationrequest@state.or.us</u> or call 503-378-3486 (voice) or 503-378-3523 (TTY) to arrange for the alternative format.

This Fourth Amendment to Oregon Health Authority 2015-2017 Intergovernmental Agreement for the Financing of Public Health Services, effective July 1, 2015 (as amended the "Agreement"), is between the State of Oregon acting by and through its Oregon Health Authority ("OHA") and Gilliam, Wasco, and Sherman Counties, acting by and through the North Central Public Health District ("LPHA"), the entity designated, pursuant to ORS 431.375(2), as the Local Public Health Authority for Gilliam, Wasco, and Sherman Counties.

## RECITALS

WHEREAS, OHA and LPHA wish to modify the set of Program Element Descriptions set forth in Exhibit B of the Agreement.

NOW, THEREFORE, in consideration of the premises, covenants and agreements contained herein and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the parties hereto agree as follows.

#### AGREEMENT

Exhibit B "Program Element Descriptions" is modified as follows:

- a. Program Element #09 "Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2" is hereby superseded and replaced in its entirety by Attachment 1 "Program Element #09: Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2" attached hereto and hereby incorporated into the Agreement by this reference.
- b. Program Element #10 "Sexually Transmitted Disease (STD) Case Management Services" is hereby superseded and replaced in its entirety by Attachment 2 "Program Element #10: Sexually Transmitted Disease (STD) Client Services" attached hereto and hereby incorporated into the Agreement by this reference.

- 2. LPHA represents and warrants to OHA that the representations and warranties of LPHA set forth in Section 2 of Exhibit E of the Agreement are true and correct on the date hereof with the same effect as if made on the date hereof.
- 3. Capitalized words and phrases used but not defined herein shall have the meanings ascribed thereto in the Agreement.
- Except as amended hereby, all terms and conditions of the Agreement remain in full force and effect.
- 5. This Amendment may be executed in any number of counterparts, all of which when taken together shall constitute one agreement binding on all parties, notwithstanding that all parties are not signatories to the same counterpart. Each copy of this Amendment so executed shall constitute an original.
- 6. This Amendment becomes effective on the date of the last signature below.

IN WITNESS WHEREOF, the parties hereto have executed this Amendment as of the dates set forth below their respective signatures.

7. Signatures.

STATE OF OREGON ACTING BY AND THROUGH ITS OREGON HEALTH AUTHORITY (OHA)

Bý: Name: Title:

/for/ Lillian Shirley, BSN, MPH, **Public Health Director** 5-24-16 Date:

GILLIAM, WASCO, AND SHERMAN COUNTIES ACTING BY AND THROUGH THE NORTH CENTRAL PUBLIC HEALTH DISTRICT (LPHA)

By:	and anachogun N, BSN
Name:	Ten L. Thathofer RN, BSN
Title:	Director
Date:	5/20/2016

DEPARTMENT OF JUSTICE - APPROVED FOR LEGAL SUFFICIENCY Amendment form group-approved by D. Kevin Carlson, Senior Assistant Attorney General, by email on October 2, 2015. A copy of the emailed approval is on file at OCP.

**OHA** PUBLIC HEALTH ADMINISTRATION

Reviewed by: Name: Title:

Karen Slothower (or designee) Program Support Manager

Date;

**OFFICE OF CONTRACTS & PROCUREMENT** 

By: Name W Phillip G. McCoy, OPBC, OCAC

Contract Specialist Title:

Date:

2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 POM - GILLIAM, WASCO, AND SHERMAN COUNTIES

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## Attachment 1 to Amendment 4 to Agreement #148025

## Program Element #09: Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2

## 1. Description and Purpose.

- a. Funds provided under this Agreement to Local Public Health Authorities (LPHA) for Program Element (PE) 09 Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2 may only be used in accordance with, and subject to, the requirements and limitations set forth in this PE 09.
- **b.** PHEP Ebola Supplement 2 funding is targeted to address one or more of the following Public Health Preparedness Capabilities:
  - (1) Community Preparedness (Capability 1),
  - (2) Public Health Surveillance and Epidemiological Investigation (Capability 12),
  - (3) Public Health Laboratory Testing (Capability 13),
  - (4) Non-Pharmaceutical Interventions (Capability 11),
  - (5) Responder (Worker) Safety and Health (Capability 14),
  - (6) Emergency Public Information and Warning (Capability 4),
  - (7) Information Sharing (Capability 6), and
  - (8) Medical Surge (Capability 10).

## 2. Definitions Relevant to PHEP and Ebola Supplement 2.

- a. <u>Budget Period</u>: Budget Period is defined as the intervals of time into which a multiyear project period is divided for budgetary/funding purposes. For purposes of this Program Element, Budget Period is July 1, 2015 through June 30, 2016. The funding period for the PHEP Ebola Supplement is 18 months. (Fiscal Year (FY) 2015 (04/15-06/15), FY 2016 (07/15-06/16), and FY 2017 (07/16-06/17)).
- b. <u>CDC</u>: the U.S. Department of Health and Human Services, Centers for Disease Control and Prevention.
- c. <u>CDC Public Health Capabilities</u>: as described online at: <u>http://www.cdc.gov/phpr/capabilities/</u>
- d. <u>Health Security, Preparedness and Response (HSPR)</u>: A state level program that is a joint effort with the Conference of Local Health Officials (CLHO) and Native American tribes to develop plans and procedures to prepare Oregon to respond to, mitigate, and recover from public health emergencies.
- e. <u>Public Health Emergency Preparedness (PHEP)</u>: local public health systems designed to better prepare Oregon to respond to, mitigate, and recover from, public health emergencies.
- 3. General Requirements. All of LPHA's PHEP Ebola Supplement 2 services and activities supported in whole or in part with funds provided under this Agreement and particularly as

described in this Program Element Description shall be delivered or conducted in accordance with the following requirements and to the satisfaction of OHA:

- a. <u>Non-Supplantation</u>. Funds provided under this Agreement for this Program Element shall not be used to supplant state, local, other non-federal, or other federal funds.
- b. <u>Use of Funds</u>. Funds awarded to LPHA under this Agreement for this Program Element may only be used for activities related to the CDC Public Health Preparedness Capabilities (Community Preparedness, Public Health Surveillance and Epidemiological Investigation, Public Health Laboratory Testing, Non-Pharmaceutical Interventions, Responder Safety and Health, Emergency Public Information and Warning/Information Sharing, and Medical Surge) in accordance with an approved Budget using the template set forth as Attachment 1 to this Program Element Description. Modifications to the budget totaling \$5,000 or more require submission of a revised budget to the HSPR liaison and receive final approval by OHA HSPR.
- c. <u>Conflict between Documents</u>. In the event of any conflict or inconsistency between the provisions of the PHEP Ebola Supplement 2 work plan or budget (as set forth in Attachments 1 and 2) and the provisions of this Agreement, this Agreement shall control.
- d. <u>Work Plan</u>. LPHA shall implement its Ebola Supplemental Fund activities in accordance with its HSPR approved work plan using the example set forth in Attachment 2 to this Program Element. Dependent upon extenuating circumstances, modifications to this work plan may only be made with HSPR agreement and approval. Proposed work plan will be due on or before August 1. Final approved work plan will be due on or before September 1
- 4. Work Plan. PHEP work plans must be written with clear and measurable objectives with timelines and include:
  - a. At least three broad program goals that address gaps and guide work plan activities. These can be the same as those outlined in Program Element (PE) #12 "Public Health Emergency Preparedness (PHEP)" as related to Ebola or other infectious diseases.
  - b. Any of the following:
    - i. Planning activities in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - Training and Education in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - iii. Exercises in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - iv. Community Education and Outreach and Partner Collaboration in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - v. Administrative and Fiscal activities in support of any of the 8 CDC PHP Capabilities listed in 1(b).

## 5. Budget and Expense Reporting.

a. <u>Proposed Budget for Award Period (July 1, 2015 – June 30, 2016)</u>. Using the Proposed Budget Template set forth as Attachment 1, Part 1 to this PE 09 (also available through

the HSPR liaison) and incorporated herein by this reference, LPHA shall provide to OHA **by September 1, 2015**, a budget, based on actual award amounts, detailing LPHA's expected costs to operate its PHEP Ebola Supplement 2 program during the FY 16 award period.

- b. <u>Actual Expense to Budget for FY 16Award Period</u>. Using the Actual Expense to Budget Template set forth as Attachment 1, Part 2 to this PE 09 (also available through the HSPR liaison) and incorporated herein by this reference, LPHA shall provide to OHA <u>by September 15, 2016</u> the actual expenses for operation of its PHEP Ebola Supplement 2 program during the FY 16 award period.
- c. Formats other than the proposed budget and expense to budget templates set forth in Attachment 1 to this PE will not satisfy the reporting requirements of this Program Element Description.
- d. All capital equipment purchases of \$5,000 or more using PHEP Ebola Supplemental 2 funds will be identified under the "Capital Equipment" line item category.

## ATTACHMENT 1 TO PROGRAM ELEMENT #09 - PART 1: PROPOSED BUDGET TEMPLATE PE 09 Preparedness Program Ebola Supplement 2 <u>FY 2016</u>

County

July 1, 2015 - June 30, 2016

н —	Propo	osed	Actual	<u>12 Mos</u> Total
PERSONNEL			Subtotal	\$0.00
	Annual Salary	% FTE		
(Position Title and Name)	\$0	0.00%		\$0
Brief description of activities, for example, This position has primary responsibility for County PHEP activities.				
	\$0	0.00%		\$0
	\$0	0.00%		\$0
Fringe Benefits @ ()% of describe rate or method				\$0
TRAVEL				\$0
Total In-State Travel: (describe travel to include meals, registration, lodging and mileage)	\$0	)		\$0
<b>Out-of-State Travel:</b> (describe travel to include location, mode of transportation with cost, meals, registration, lodging and incidentals along with number of travelers)	\$0	)		\$0
CAPITAL EQUIPMENT (individual items that cost \$5,000 or more)				\$0
				\$0
				\$0
SUPPLIES, MATERIALS and SERVICES (office, printing, phones, IT support, etc.)	No.			\$0
	\$0	)		\$0
	\$0	)		\$0
CONTRACTUAL (list each Contract separately and provide a brief description)	1. 2. 2. 3			\$0
				\$0
				\$0
OTHER				\$0
	\$0			\$0 ©0
	\$0			\$0 ©0
	\$C	)		\$0
TOTAL DIRECT CHARGES				\$0
TOTAL INDIRECT CHARGES @% of Direct Expenses:	\$0	)		\$0
TOTAL BUDGET:		~~~~	.\$0	223

Date, Name and phone number of person who prepared budget

2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 PGM - GILLIAM, WASCO, AND SHERMAN COUNTIES

# ATTACHMENT 1

## TO PROGRAM ELEMENT #09 - PART 2: ACTUAL EXPENSE TO BUDGET TEMPLATE PE 09 Preparedness Program Ebola Supplement 2 FY 2016

County

	Budget	Expense to date	Variance
PERSONNEL			10.00
Salary (Administrative & Support Staff)	\$0		\$0
Fringe Benefits	\$0		\$0
TRAVEL			
In-State Travel:	\$0		\$0
Out-of-State Travel:	\$0		\$0
CAPITAL EQUIPMENT	\$0		\$0
SUPPLIES	\$0		\$0
CONTRACTUAL	\$0		\$0
OTHER	\$0		\$0
TOTAL DIRECT	\$0	\$0	\$0
TOTAL INDIRECT	\$0		\$0
TOTAL:	\$0	\$0	\$0

Period of the Report July 1, 2015-June 30, 2016)

Date, name and phone number of person who prepared expense to budget report

Notes:

TO PROGRAM ELEMENT #09
Part 1 - Work Plan Instructions Oregon HSDD Public Hoalth Emergency Descaredness Descrete
FOR GRANT CYCLE: JULY 1, 2015 – JUNE 30, 2016
<b>DUE DATE</b> Proposed work plan will be due on or before August 1. Final approved work plan will be due on or before September 1.
REVIEW PROCESS Your approved work plan will be reviewed with your PHEP liaison.
<b>WORKPLAN CATEGORIES: Only complete those categories that you plan to address with the Ebola Supplemental Funds</b> GOALS: At least three broad program goals that address gaps and guide work plan activities will be developed. These can be the same as the PE12 goals in relation to Ebola.
TRAINING AND EDUCATION: List all preparedness trainings, workshops conducted or attended by preparedness staff.
DRILLS and EXERCISES: List all drills you plan to conduct in accordance with your three-year training and exercise plan. For an exercise to qualify under this requirement the exercise must a.) Be part of a progressive strategy, b.) Involve public health staff in the planning process, and c.) Involve more than one county public health staff and/or related partners as active participants. A real incident involving a coordinated public health staff or bublic health staff or bublic health response may qualify as an exercise.
PLANNING: List all plans, procedures, updates, and revisions that need to be conducted this year in accordance with your planning cycle. You should also review all after action reports completed during the previous grant year to identify planning activities that should be conducted this year.
OUTREACH AND PARTNER COLLABORATION: In addition to prefilled requirements, list all meetings regularly attended and/or led by public health preparedness program staff.
COMMUNITY EDUCATION: List any community outreach activities you plan conduct that that enhance community preparedness or resiliency.

2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 pgm - Gilliam, Wasco, and Sherman Counties

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CDC Cap. Planning	1.000	Planned Activity	Date Completed	Actual Outcome	Notes
S#	Objective				
12	By October 15, 2015, LPHA increases CD health capacity by increasing the Health Officer's hours in order to capture subject matter expertise and leadership around ID.	Build staffing plan and increase hours for Health Officer around CD duties and ID planning.	10/15/15	Increased by 5 hours a month, subject matter expertise around CD and ID planning efforts as well as increased ability to respond to ID and CD events.	
CDC	CDC CAPABILITY: Indicate the target capability number(s) addressed by this activity.	ubility number(s) addre	ssed by this a	ctivity.	
OBJ	OBJECTIVE: Use clear and measurable objectives with identified time frames to describe what the LPHA will complete during the grant year.	ctives with identified t	ime frames to	describe what the LPHA will comp	lete during the grant year.
PLA activ	PLANNED ACTIVITY: Describe the planned activity. Where activity is pre-filled you may customize, the language to describe your planned activity more clearly.	ed activity. Where activ	vity is pre-fill	ed you may customize, the language	to describe your planned
DAT	DATE COMPLETED: When updating the work plan, record date of the completed activities and/or objective.	ork plan, record date o	f the complete	d activities and/or objective.	
ACT	ACTUAL OUTCOMES: To be filled in after activity is conducted. Describe what is actually achieved and/or the products created from this activity.	activity is conducted.	Describe wha	t is actually achieved and/or the pro	ducts created from this activity
LON	NOTES: For additional explanation.				

INCIDENTS AND RESPONSE ACTIVITIES: Explain what incidents and response activities that occurred during the FY16 grant cycle. If an OERS Number was assigned, please include the number. Identify the outcomes from the incident and response activities, include date(s) of the incident and action taken.

UNPLANNED ACTIVITY: Explain what activities or events occurred that was not described when work plan was first approved. Please identify outcomes for the unplanned activity, include date(s) of occurrence and actions taken.

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Goal 1:     Goal 2:       Goal 2:     Goal 2:       Goal 2:     Ongoing and Goal Related Ebola Supplemental 2 Work       Training and Education     Ongoing and Goal Related Ebola Supplemental 2 Work       Training and Education     Ongoing and Goal Related Ebola Supplemental 2 Work       Training and Education     Ongoing and Goal Related Ebola Supplemental 2 Work       Italing and Education     Education       Cap: table     Planned Activities     Date       Diffisand Exercises     Education       Cap: table     Objectives       Diffisand Exercises     Education       Actual Outcomes     Notes       Motes     Planned Activities       Motes     Education       Actual Outcomes     Notes		Public Health Preparedness Program Ebola Supplemental 2	Public Health Preparedness Program Ebola Supplemental 2	D	
2: Ing and Education Ing and Education and Education Ing and Ing	Goal 1:				
Orgoing and Goal Related Ebola Supplemental 2 Work       Image     Date     Date       Image     Planned Activities     Date       Image     Completed     Actual Outcome       Image     Planned Activities     Date       Image     Actual Outcome       Image     Completed       Image     Actual Outcome       Image     Image       Image     Image	Goal 2: Goal 3:				
Irrg and Education       Ing and Education     Planned Activities     Date     Actual Outcome       Objectives     Planned Activities     Date     Actual Outcome       and Exercises     Completed     Actual Outcome       objectives     Planned Activities     Date       objectives     Planned Activities     Date       objectives     Planned Activities     Date       objectives     Planned Activities     Date       init     Objectives     Date       objectives     Planned Activities     Date		Ongoing and Goal Related El	oola Supplemental 2 Woi	ł	
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and Exercises and Exercises Objectives Planned Activities Date Completed Activities Actual Outcomes infinition Actual Outcomes Date Actual Outcomes Date Date Activities Date Date Actual Outcomes	182.80 B 100	Planned Activities	Date Completed	Actual Outcome	Notes
and Exercises       Objectives     Planned Activities     Date Completed     Actual Outcomes       Discrives     Planned Activities     Date Completed     Actual Outcomes       Inin     Inin     Inin     Inin					
Objectives     Planned Activities     Date Completed     Actual Outcomes       Image: Completed     Image: Completed     Image: Completed     Image: Completed       Image: Completed     Image: Completed     Image: Completed     Image: Completed       Image: Completed     Image: Completed     Image: Completed     Image: Completed	<b>Drills and Exercises</b>				
ning     Date     Actual Outcomes       Objectives     Date     Actual Outcomes		Planned Activities	Date Completed	Actual Outcomes	Notes
Objectives     Date     Actual Outcomes       Completed     Actual Outcomes					
Objectives     Date     Date       Objectives     Planned Activities     Completed	lanning				
		Planned Activities	Date Completed	Actual Outcomes	Notes.

Part 2 - Work Plan Template

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2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 PGM - GILLIAM, WASCO, AND SHERMAN COUNTIES

Outre	<b>Outreach and Partner Collaboration</b>				
CDC Cap. #s	Objectives	Planned Activities	Date Completed	Actual Outcome	Notes
Comn	Community Education				
CDC Cap. #s	Objectives	Planned Activities	Date Completed	Actual Outcome	Notes
INCID	INCIDENT AND RESPONSE ACTIVITIES		the first and the second		
ts to the test test test test test test test	Incident Name/OERS #		Date(s)	Outcomes	Notes
UNPL	UNPLANNED ACTIVITY				
CDC Cap. #s	Activity		Date(s)	Outcomes	Notes

2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 PGM - GILLIAM, WASCO, AND SHERMAN COUNTIES

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Notes	Notes	Notes	Notes	Notes
Due Dates	Due Date	Due Date	Due Date	Date
FISCAL/ADMINISTRATIVE	TRAINING and EDUCATION	DRILLS AND EXERCISES	PLANNING	OUTREACH AND PARTNER COLLABORATION
CDC Cap. #s	CDC Cap. #s	CDC Cap. #s	cDC Cap.	Cap. #s

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2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 PGM - GILLIAM, WASCO, AND SHERMAN COUNTIES

CDC Cap.	COMMUNITY EDUCATION	Due Date	Notes

2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-4 PGM - GILLIAM, WASCO, AND SHERMAN COUNTIES

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## Attachment 2 to Amendment 4 to Agreement #148025

## Program Element #10: - Sexually Transmitted Disease (STD) Client Services

1. Description. Resources provided under this Agreement for this Program Element may only be used, in accordance with and subject to the requirements and limitations set forth below, to deliver Sexually Transmitted Disease related client services to protect the health of Oregonians from infectious disease and to prevent the long-term adverse consequences of failing to identify and treat STDs. Services may include, but are not limited to, case finding and disease surveillance, partner services, medical supplies, health care provider services, examination rooms, clinical and laboratory diagnostic services, treatment, prevention, intervention, education activities, and medical follow-up.

### 2. Report Process:

a. Local Public Health Authority (LPHA) shall review laboratory and health care provider case reports by the end of the calendar week in which initial laboratory or physician report is made. All confirmed and presumptive cases shall be reported to the Public Health Division HIV/ STD/TB (HST) Program by recording the case in the Oregon Public Health Epi User System (Orpheus), the State's online integrated disease reporting system. If LPHA is unable to record case directly into Orpheus, they may fax a completed case report form to HST.

Paper case report forms for some STDs can be found online at: (*https://bitly.com/CaseReport*). LPHA may choose to fax their own case report form provided it includes the minimum information required to be collected by the case entry layout in Orpheus.

- b. Reportable STDs: A reportable STD is the diagnosis of an individual infected with any of the following infections or syndromes: Chancroid, Chlamydia, Gonorrhea, acute Pelvic Inflammatory Disease, and Syphilis, as further described in Division 18 of OAR Chapter 333, and HIV, as further described in ORS 433.045.
- 3. Type of Resources. OHA may provide, pursuant to this Agreement, any or all of the types of resources described below to assist LPHA in delivering Sexually Transmitted Disease client services. The resources may include:
  - a. In-Kind Resources: Tangible goods or supplies having a monetary value that is determined by OHA. Examples of such in-kind resources include goods such as condoms, lubricant packages, pamphlets, and antibiotics for treating STDs. If the LPHA receives in-kind resources under this agreement in the form of medications for treating STDs, the LPHA shall use those medications to treat individuals for STDs in accordance with the Health Resources and Services Administration (HRSA) Office of Pharmacy Affairs regulations regarding "340-B Drug Pricing Program." In the event of a non-STD related emergency, with notification to the STD program, the LPHA may use these medications to address the emergent situation.

b. Technical Assistance Resources: Those services of a OHA Disease Intervention Specialist (DIS), that OHA makes available to LPHA to support the LPHA's delivery of STD client services which include advice, training, problem solving and consultation in applying standards, protocols, investigative and/or treatment guidelines to STD case work and partner services follow-up.

The local health authority determines priorities and activities of its STD case work. DIS assignments are not for routine staffing or casework and DIS are not available for conducting field work that LPHA has determined is not allowable for LPHA staff.

Services of a DIS may include onsite provision of shadowing and demonstration opportunities as a learning tool for STD case work and/or partner services follow-up, as well as field assistance. Field assistance may be requested after one or more of the following criteria has been met: 1) Three documented attempts have been made to gather further information from a provider related to demographics, risk, screening and/or treatment, 2) Three documented attempts have been made to locate client that meets the criteria of a priority case and 3) Case is unusual, challenging, or potentially risky and collaborative work on the case is needed. This also includes instances where there may be a suspected or confirmed STD outbreak.

- c. Definition of STD Outbreak: The occurrence of an increase in cases of previously targeted priority disease type in excess of what would normally be expected in a defined community, geographical area or season, and, by mutual agreement of the individual LPHA and OHA, exceeds the expected routine capacity of the local health authority to address.
- 4. Procedural and Operational Requirements. All STD related client services supported in whole or in part with resources provided to LPHA under this Agreement must be delivered in accordance with the following procedural and operational requirements:
  - a. LPHA acknowledges and agrees that the LPHA bears the primary responsibility, as described in Divisions 17, 18, and 19, of Oregon Administrative Rules (OAR) Chapter 333, for identifying potential outbreaks of STDs within LPHA's service area, for preventing the incidence of STDs within LPHA's service area, and for reporting in a timely manner (as in 2.a.) the incidence of reportable STDs within LPHA's service area.
  - b. LPHA must provide or refer client for STD services in response to an individual seeking such services from LPHA. STD client services consist of screening individuals for reportable STDs and treating individuals infected with reportable STDs and their sexual partners for the disease.
  - c. As required by applicable law, LPHA must provide STD client services including case finding, treatment (not applicable for HIV) and prevention activities, to the extent that local resources permit, related to HIV, syphilis, gonorrhea, and chlamydia in accordance with:
    - i. Oregon Administrative Rules (OAR), Chapter 333, Divisions 17, 18, and 19;

- ii. "OHA Investigative Guidelines for Notifiable Diseases" which can be found at: http://bit.ly/OR-IG; and,
- iii. Oregon Revised Statutes (ORS) 433.045.
- d. If LPHA receives in-kind resources under this Agreement in the form of medications for treating STDs, LPHA may use those medications to treat individuals infected with, or suspected of having reportable STDs or to treat the sex partners of individuals infected with reportable STDs, subject to the following requirements:
  - i. The medications must be provided at no cost to the individuals receiving treatment.
  - ii. LPHA must perform a monthly medication inventory and maintain a medication log of all medications supplied to LPHA under this Agreement. Specifically, LPHA must log-in and log-out each dose dispensed.
  - iii. LPHA must log and document appropriate disposal of medications supplied to LPHA under this Agreement which have expired and thereby, prevent their use.
  - iv. LPHA shall only use "340-B medications" to treat individuals for STDs in accordance with the Health Resources and Services Administration (HRSA) Office of Pharmacy Affairs regulations regarding "340-B Drug Pricing Program".
- e. If LPHA receives in-kind resources under this Agreement in the form of condoms, and lubricants, LPHA may distribute those supplies at no cost to individuals infected with an STD and to other individuals who are at risk for STDs. LPHA may not, under any circumstances, sell condoms supplied to LPHA under this Agreement.
- 5. Reporting Obligations and other Requirements. LPHA shall submit data regarding STD client services, risk criteria and demographic information to OHA via direct entry into the centralized ORPHEUS database or some equivalent mechanism for data reporting deemed acceptable by OHA as outlined in section 2a of this Program Element 10.

Agreement #148025



## FIFTH AMENDMENT TO OREGON HEALTH AUTHORITY 2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES

In compliance with the Americans with Disabilities Act, this document is available in alternate formats such as Braille, large print, audio recordings, Web-based communications and other electronic formats. To request an alternate format, please send an e-mail to <u>dhs-oha.publicationrequest@state.or.us</u> or call 503-378-3486 (voice) or 503-378-3523 (TTY) to arrange for the alternative format.

This Fifth Amendment to Oregon Health Authority 2015-2017 Intergovernmental Agreement for the Financing of Public Health Services, effective July 1, 2015 (as amended the "Agreement"), is between the State of Oregon acting by and through its Oregon Health Authority ("OHA") and Gilliam, Wasco, and Sherman Counties, acting by and through the North Central Public Health District ("LPHA"), the entity designated, pursuant to ORS 431.375(2), as the Local Public Health Authority for Gilliam, Wasco, and Sherman Counties.

## RECITALS

WHEREAS, OHA and LPHA wish to modify the Financial Assistance Award set forth in Exhibit C of the Agreement.

WHEREAS, OHA and LPHA wish to modify the information required by CFR Subtitle B with guidance at 2 CFR Part 200.

NOW, THEREFORE, in consideration of the premises, covenants and agreements contained herein and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the parties hereto agree as follows

### AGREEMENT

- 1. Section 1 of Exhibit C entitled "Financial Assistance Award" of the Agreement is hereby superseded and replaced in its entirety by Exhibit 1 attached hereto and incorporated herein by this reference. Exhibit 1 must be read in conjunction with Section 4 of Exhibit C, entitled "Explanation of Financial Assistance Award" of the Agreement.
- 2. Exhibit J "Information required by CFR Subtitle B with guidance at 2 CFR Part 200" is amended to supersede and replace selected federal award information datasheets as set forth in Exhibit 2 "Information required by CFR Subtitle B with guidance at 2 CFR Part 200" attached hereto and incorporated herein by this reference.

- 3. LPHA represents and warrants to OHA that the representations and warranties of LPHA set forth in Section 2 of Exhibit E of the Agreement are true and correct on the date hereof with the same effect as if made on the date hereof.
- 4. Capitalized words and phrases used but not defined herein shall have the meanings ascribed thereto in the Agreement.
- 5. Except as amended hereby, all terms and conditions of the Agreement remain in full force and effect.
- 6. This Amendment may be executed in any number of counterparts, all of which when taken together shall constitute one agreement binding on all parties, notwithstanding that all parties are not signatories to the same counterpart. Each copy of this Amendment so executed shall constitute an original.
- 7. This Amendment becomes effective on the date of the last signature below.

THE REMAINDER OF THIS PAGE IS INTENTIONALLY LEFT BLANK

IN WITNESS WHEREOF, the parties hereto have executed this Amendment as of the dates set forth below their respective signatures.

8. Signatures.

STATE OF OREGON ACTING BY AND THROUGH ITS OREGON HEALTH AUTHORITY (OHA)

By: Name: Title:

Date:

/for/ Lillian Shirley, BSN, MPH, MPA Public Health Director  $5^{-2}4^{-1}6$ 

GILLIAM, WASCO, AND SHERMAN COUNTIES ACTING BY AND THROUGH THE NORTH CENTRAL PUBLIC HEALTH DISTRICT (LPHA)

By: Name: Title: Date:

DEPARTMENT OF JUSTICE – APPROVED FOR LEGAL SUFFICIENCY Amendment form group-approved by D. Kevin Carlson, Senior Assistant Attorney General, by email on October 2, 2015. A copy of the emailed approval is on file at OCP.

**OHA PUBLIC HEALTH ADMINISTRATION** 

Reviewed b Name: Title:

y:	Karen Michanen
	Karen Slothower (or designee)
	Program Support Manager

5/21/1L

Date:

OFFICE OF CONTRACTS & PROCUREMENT

By: Name: WPhillip G. McCdy, OPBC, OCAC

Title: Contract Specialist

· Date:

2015-2017 Intergovernmental Agreement for the Financing of Public Health Services 148025-5 pgm - Ghliami, Wasco, and Sherman Counties PAGE 3 OF 6 PAGES

# Exhibit 1 to Amendment 5 to Agreement #148025 FINANCIAL ASSISTANCE AWARD

Public	e of Oregon lealth Authori lealth Division	ty		Page 1 of 2	
1) Grantee	2) Issue		This Action		
ne: North Central Public Health District March 3			Amendment FY2016		
Street: 419 E. 7th Street, Room 100 City: The Dalles State: OR Zip Code: 97058-2676	Iles From July 1, 2015 Through June Zip Code: 97058-2676			≥ 30, 2016	
4) OHA Public Health Funds Approved Program		Previous Award	Increase/ (Decrease)	Grant Award	
PE 01 State Support for Public Health		33,555	0	33,555	
E 01 State Support for Fubilo Floats				(f)	
PE 03 TB Case Management		809	0	809	
PE 09 PHEP EBOLA		13,360	0	13,360	
PE 12 Public Health Emergency Preparedness		141,349	0	141,349	
PE 13 Tobacco Prevention & Education		93,666	0	93,666	
PE 40 Women, Infants and Children		158,361	0	158,361 (b,c,g)	
FAMILY HEALTH SERVICES PE 41 Reproductive Health Program		44,281	5,752	50,033 (d,e,h)	
FAMILY HEALTH SERVICES PE 42 MCH/Child & Adolescent Health General	I Fund	8,786	0	8,786 (a)	
FAMILY HEALTH SERVICES PE 42 MCH-TitleV Child & Adolescent Health		12,241	0	12,241	
FAMILY HEALTH SERVICES				(a)	
PE 42 MCH-TitleV Flexible Funds	×	28,560	0	28,560 (a)	
FAMILY HEALTH SERVICES PE 42 MCH/Perinatal Health General Fund		4,682	0	4,682 (a)	
FAMILY HEALTH SERVICES PE 42 Babies First		14,951	0	14,95	
FAMILY HEALTH SERVICES					
<ul> <li>5) FOOTNOTES:</li> <li>a) Funds will not be shifted between categories by more than one fund type, however, feder funds (such as Medicaid).</li> <li>b) July -September grant is \$40,996 ; and inc.</li> </ul>	al funds may n	ot be used as r	natch for other	leuera	
<ul> <li>\$1,918 for Breastfeeding Promotion.</li> <li>c) October-June grant is \$117,366 ; and incluand \$5,754 for Breastfeeding Promotion.</li> <li>d) \$4,455 reflects the phase-out of the Title V in support of Reproductive Health is for the e) \$39,826 represents Title X funding which n calculation based on clients served in FY20 f) Includes populations of Gilliam, Sherman an December 15, 2014.</li> <li>6) Capital Outlay Requested in This Action: Prior approval is required for Capital Outlay.</li> </ul>	udes \$23,473 supplement fo period July 1, 2 nay change du 14. nd Wasco cour Capital Outlay	of minimum Nut or Reproductive 2015 through D e to availability nties. Certified p	rition Education Health. Title V ecember 31, 2 of funds and for population estimation on expenditure	on amount ( funding 2015. unding mates, for equip-	
<ul> <li>\$1,918 for Breastfeeding Promotion.</li> <li>c) October-June grant is \$117,366 ; and incluand \$5,754 for Breastfeeding Promotion.</li> <li>d) \$4,455 reflects the phase-out of the Title V in support of Reproductive Health is for the</li> <li>e) \$39,826 represents Title X funding which n calculation based on clients served in FY20</li> <li>f) Includes populations of Gilliam, Sherman an December 15, 2014.</li> </ul>	udes \$23,473 supplement fo period July 1, 2 nay change du 14. nd Wasco cour Capital Outlay	of minimum Nut or Reproductive 2015 through D e to availability nties. Certified p	rition Education Health. Title V ecember 31, 2 of funds and for population estimation on expenditure	on amount ( funding 2015. unding mates, for equip-	

2015-2017 Intergovernmental Agreement for the Financing of Public Health Services 148025-5 pgm - Gilliam, Wasco, and Sherman Counties

PAGE 4 OF 6 PAGES

1

Oregon	e of Oregon Health Authority Health Division			Page 2 of 2	
	2) Issue Dat	e	This Action		
Grantee ame: North Central Public Health District		March 31, 2016		Amendment FY2016	
reet: 419 E. 7th Street, Room 100 ty: The Dalles ate: OR Zip Code: 97058-2676	3) Award Period From July 1, 2015 Through June 30, 2016			2016	
) OHA Public Health Funds Approved		Previous Award	Increase/ (Decrease)	Grant Award	
Program		7,124	0	7,124	
E 42 Oregon MothersCare FAMILY HEALTH SERVICES				1	
E 43 Immunization Special Payments		17,744	0	17,744	
E 50 Safe Drinking Water Program		42,183	0	42,183	
TOTAL		621,65	2 5,752	627,40	
5) FOOTNOTES: g) \$1,874 increase is at the funding rate of \$					
<ul> <li>6) Capital Outlay Requested in This Action</li> </ul>	current grant perio				
Ly The Merch Amondment Increase [ETIECIS	n: y. Capital Outlay is 5,000 and a life exp	defined as	an expenditure	e for equip-	

2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES 148025-5 PGM - GILLIAM, WASCO, AND SHERMAN COUNTIES

PAGE 5 OF 6 PAGES

1

t Cost Rate: ch And 1 pment(Y/N):	Robin Fuller, robin.fuller@hhs.gov 17.45% N 50333/52545 Initial Award	March Amendment	Total SFY 16 Award
t Cost Rate: ch And pment(Y/N):	robin.fuller@hhs.gov 17.45% N		
t Cost Rate: ch And pment(Y/N):	robin.fuller@hhs.gov 17.45% N		
t Cost Rate:	robin.fuller@hhs.gov 17.45%		
- 1	robin.fuller@hhs.gov		
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Number:	93.217	1	
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# Exhibit 2 to Amendment 5 to Agreement #148025 Information required by CFR Subtitle B with guidance at 2 CFR Part 200

## SIXTH AMENDMENT TO OREGON HEALTH AUTHORITY 2015-2017 INTERGOVERNMENTAL AGREEMENT FOR THE FINANCING OF PUBLIC HEALTH SERVICES

In compliance with the Americans with Disabilities Act, this document is available in alternate formats such as Braille, large print, audio recordings, Web-based communications and other electronic formats. To request an alternate format, please send an e-mail to <u>dhs-oha.publicationrequest@state.or.us</u> or call 503-378-3486 (voice) or 503-378-3523 (TTY) to arrange for the alternative format.

This Sixth Amendment to Oregon Health Authority 2015-2017 Intergovernmental Agreement for the Financing of Public Health Services, effective July 1, 2015 (as amended the "Agreement"), is between the State of Oregon acting by and through its Oregon Health Authority ("OHA") and Gilliam, Wasco, and Sherman Counties, acting by and through the North Central Public Health District ("LPHA"), the entity designated, pursuant to ORS 431.375(2), as the Local Public Health Authority for Gilliam, Wasco, and Sherman Counties.

## RECITALS

WHEREAS, OHA and LPHA wish to modify the set of Program Element Descriptions set forth in Exhibit B of the Agreement.

WHEREAS, OHA and LPHA wish to modify the Financial Assistance Award set forth in Exhibit C of the Agreement.

NOW, THEREFORE, in consideration of the premises, covenants and agreements contained herein and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the parties hereto agree as follows

## AGREEMENT

1. Exhibit B "Program Element Descriptions" is modified as follows:

Program Element #09 "Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2" is hereby superseded and replaced in its entirety by Exhibit 1 "Program Element #09: Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2" attached hereto and hereby incorporated into the Agreement by this reference.

- 2. Section 1 of Exhibit C entitled "Financial Assistance Award" of the Agreement is hereby superseded and replaced in its entirety by Exhibit 2 attached hereto and incorporated herein by this reference. Exhibit 2 must be read in conjunction with Section 4 of Exhibit C, entitled "Explanation of Financial Assistance Award" of the Agreement.
- **3.** LPHA represents and warrants to OHA that the representations and warranties of LPHA set forth in Section 2 of Exhibit E of the Agreement are true and correct on the date hereof with the same effect as if made on the date hereof.
- 4. Capitalized words and phrases used but not defined herein shall have the meanings ascribed thereto in the Agreement.
- 5. Except as amended hereby, all terms and conditions of the Agreement remain in full force and effect.

- 6. This Amendment may be executed in any number of counterparts, all of which when taken together shall constitute one agreement binding on all parties, notwithstanding that all parties are not signatories to the same counterpart. Each copy of this Amendment so executed shall constitute an original.
- 7. This Amendment becomes effective on the date of the last signature below.

IN WITNESS WHEREOF, the parties hereto have executed this Amendment as of the dates set forth below their respective signatures.

#### 8. Signatures.

14.000

STATE OF OREGON ACTING BY AND THROUGH ITS OREGON HEALTH AUTHORITY (OHA)

By:	Filling Shutly
Name:	/for/ Lillian Shirley, BSN, MPH, MP.
Title:	Public Health Director
Date:	5-24-16

GILLIAM, WASCO, AND SHERMAN COUNTIES ACTING BY AND THROUGH THE NORTH CENTRAL PUBLIC HEALTH DISTRICT (CPHA)

By:	Any Millinguny Bi
Name:	Ten L. Thilhofar, EN, BE.
Title:	Director
Date:	510/2016

#### DEPARTMENT OF JUSTICE - APPROVED FOR LEGAL SUFFICIENCY

Amendment form group-approved by D. Kevin Carlson, Senior Assistant Attorney General, by email on October 2, 2015. A copy of the emailed approval is on file at OCP.

OHA PUBLIC	HEALTH ADMINISTRATION
Reviewed by:	Raren Xunnmun
Name:	Karen Slothöwer (or designee)
Title:	Program Support Manager
Date;	5/24/16
OFFICE OF CO	DIFTRACTS & PROCUE

January K. Hurst, OPBC, OCAC By: Name: Contract Specialist Title:

Date:

# Program Element #09: Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2

#### 1. Description and Purpose.

- **a.** Funds provided under this Agreement to Local Public Health Authorities (LPHA) for Program Element (PE) 09 Public Health Emergency Preparedness Program (PHEP) Ebola Supplement 2 may only be used in accordance with, and subject to, the requirements and limitations set forth in this PE 09.
- **b.** PHEP Ebola Supplement 2 funding is targeted to address one or more of the following Public Health Preparedness Capabilities:
  - (1) Community Preparedness (Capability 1),
  - (2) Public Health Surveillance and Epidemiological Investigation (Capability 12),
  - (3) Public Health Laboratory Testing (Capability 13),
  - (4) Non-Pharmaceutical Interventions (Capability 11),
  - (5) Responder (Worker) Safety and Health (Capability 14),
  - (6) Emergency Public Information and Warning (Capability 4),
  - (7) Information Sharing (Capability 6), and
  - (8) Medical Surge (Capability 10).

# 2. Definitions Relevant to PHEP and Ebola Supplement 2.

- **a.** <u>Budget Period</u>: Budget Period is defined as the intervals of time into which a multi-year project period is divided for budgetary/funding purposes. For purposes of this Program Element, Budget Period is July 1, 2015 through June 30, 2016. The funding period for the PHEP Ebola Supplement is 27 months. (Fiscal Year (FY) 2015 (04/15-06/15), FY 2016 (07/15-06/16), and FY 2017 (07/16-06/17)).
- **b.** <u>CDC</u>: the U.S. Department of Health and Human Services, Centers for Disease Control and Prevention.
- c. <u>CDC Public Health Capabilities</u>: as described online at:

http://www.cdc.gov/phpr/capabilities/

- **d.** <u>Health Security, Preparedness and Response (HSPR)</u>: A state level program that is a joint effort with the Conference of Local Health Officials (CLHO) and Native American tribes to develop plans and procedures to prepare Oregon to respond to, mitigate, and recover from public health emergencies.
- e. <u>Public Health Emergency Preparedness (PHEP)</u>: local public health systems designed to better prepare Oregon to respond to, mitigate, and recover from, public health emergencies.
- **3. General Requirements.** All of LPHA's PHEP Ebola Supplement 2 services and activities supported in whole or in part with funds provided under this Agreement and particularly as described in this Program Element Description shall be delivered or conducted in accordance with the following requirements and to the satisfaction of OHA:
  - **a.** <u>Non-Supplantation</u>. Funds provided under this Agreement for this Program Element shall not be used to supplant state, local, other non-federal, or other federal funds.

- **b.** <u>Use of Funds</u>. Funds awarded to LPHA under this Agreement for this Program Element may only be used for activities related to the CDC Public Health Preparedness Capabilities (Community Preparedness, Public Health Surveillance and Epidemiological Investigation, Public Health Laboratory Testing, Non-Pharmaceutical Interventions, Responder Safety and Health, Emergency Public Information and Warning/Information Sharing, and Medical Surge) in accordance with an approved Budget using the template set forth as Attachment 1 to this Program Element Description. Modifications to the budget totaling \$5,000 or more require submission of a revised budget to the HSPR liaison and receive final approval by OHA HSPR.
- c. <u>Conflict between Documents</u>. In the event of any conflict or inconsistency between the provisions of the PHEP Ebola Supplement 2 work plan or budget (as set forth in Attachments 1 and 2) and the provisions of this Agreement, this Agreement shall control.
- **d.** <u>Work Plan</u>. LPHA shall implement its Ebola Supplemental Fund activities in accordance with its HSPR approved work plan using the example set forth in Attachment 2 to this Program Element. Dependent upon extenuating circumstances, modifications to this work plan may only be made with HSPR agreement and approval. Proposed work plan will be due on or before August 1. Final approved work plan will be due on or before September 1
- **4. Work Plan.** PHEP work plans must be written with clear and measurable objectives with timelines and include:
  - **a.** At least three broad program goals that address gaps and guide work plan activities. These can be the same as those outlined in Program Element (PE) #12 "Public Health Emergency Preparedness (PHEP)" as related to Ebola or other infectious diseases.
  - **b.** Any of the following:
    - i. Planning activities in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - **ii.** Training and Education in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - iii. Exercises in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - **iv.** Community Education and Outreach and Partner Collaboration in support of any of the 8 CDC PHP Capabilities listed in 1(b).
    - **v.** Administrative and Fiscal activities in support of any of the 8 CDC PHP Capabilities listed in 1(b).

#### 5. Budget and Expense Reporting.

- a. <u>Proposed Budget for Award Period (July 1, 2015 June 30, 2016)</u>. Using the Proposed Budget Template set forth as Attachment 1, Part 1 to this PE 09 (also available through the HSPR liaison) and incorporated herein by this reference, LPHA shall provide to OHA <u>by September 1, 2015</u>, a budget, based on actual award amounts, detailing LPHA's expected costs to operate its PHEP Ebola Supplement 2 program during the FY 16 award period.
- <u>Actual Expense to Budget for FY 16Award Period</u>. Using the Actual Expense to Budget Template set forth as Attachment 1, Part 2 to this PE 09 (also available through the HSPR liaison) and incorporated herein by this reference, LPHA shall provide to OHA <u>by September</u> <u>15, 2016</u> the actual expenses for operation of its PHEP Ebola Supplement 2 program during the FY 16 award period.
- **c.** Formats other than the proposed budget and expense to budget templates set forth in Attachment 1 to this PE will not satisfy the reporting requirements of this Program Element Description.
- **d.** All capital equipment purchases of \$5,000 or more using PHEP Ebola Supplemental 2 funds will be identified under the "Capital Equipment" line item category.

# <u>ATTACHMENT 1</u> TO PROGRAM ELEMENT #09 - PART 1: PROPOSED BUDGET TEMPLATE PE 09 Preparedness Program Ebola Supplement 2 <u>FY 2016</u>

\_\_ County

# July 1, 2015 - June 30, 2016

	Proposed		Actual	<u>12 Mos</u> Total
PERSONNEL			Subtotal	\$0.00
	Annual Salary	% FTE		
(Position Title and Name)	\$0	0.00%		\$0
Brief description of activities, for example, This position has primary responsibility for County PHEP activities.				
	\$0	0.00%		\$0
	\$0	0.00%		\$0
				<b>*</b> 0
Fringe Benefits @ ()% of describe rate or method TRAVEL				\$0
Total In-State Travel: (describe travel to include meals, registration, lodging and mileage)	¢۵			<b>\$0</b> \$0
mileage)	\$0			φU
<b>Out-of-State Travel:</b> (describe travel to include location, mode of transportation with cost, meals, registration, lodging and incidentals along with number of travelers)	\$0			\$0
CAPITAL EQUIPMENT (individual items that cost \$5,000 or more)				\$0
				\$0
				\$0
SUPPLIES, MATERIALS and SERVICES (office, printing, phones, IT support, etc.)				\$0
	\$0			\$0
	\$0			\$0
CONTRACTUAL (list each Contract separately and provide a brief description)				\$0
				\$0
				\$0
OTHER	¢.0			\$0
	\$0 ©0			\$0 ¢0
	\$0			\$0 \$0
	\$0			
TOTAL DIRECT CHARGES				\$0
TOTAL INDIRECT CHARGES @% of Direct Expenses:	\$0			\$0
TOTAL BUDGET:			\$0	

Date, Name and phone number of person who prepared budget

# ATTACHMENT 1

# TO PROGRAM ELEMENT #09 - PART 2: ACTUAL EXPENSE TO BUDGET TEMPLATE

#### PE 09 Preparedness Program Ebola Supplement 2 FY 2016

\_\_\_\_\_ County

Period of the Report July 1, 2015-June 30, 2016)

	Budget	Expense to date	Variance
PERSONNEL			
Salary (Administrative & Support Staff)	\$0		\$0
Fringe Benefits	\$0		\$0
TRAVEL			
In-State Travel:	\$0		\$0
Out-of-State Travel:	\$0		\$0
CAPITAL EQUIPMENT	\$0		\$0
SUPPLIES	\$0		\$0
CONTRACTUAL	\$0		\$0
OTHER	\$0		\$0
TOTAL DIRECT	\$0	\$0	\$0
TOTAL INDIRECT	\$0		\$0
TOTAL:	\$0	\$0	\$0

Date, name and phone number of person who prepared expense to budget report

Notes:

# <u>Attachment 2</u> to Program Element #09

#### Part 1 - Work Plan Instructions Oregon HSPR Public Health Emergency Preparedness Program

For grant cycle: July 1, 2015 – June 30, 2016

#### **DUE DATE**

Proposed work plan will be due on or before August 1. Final approved work plan will be due on or before September 1.

# **REVIEW PROCESS**

Your approved work plan will be reviewed with your PHEP liaison.

# WORKPLAN CATEGORIES: Only complete those categories that you plan to address with the Ebola Supplemental Funds

GOALS: At least three broad program goals that address gaps and guide work plan activities will be developed. These can be the same as the PE12 goals in relation to Ebola.

TRAINING AND EDUCATION: List all preparedness trainings, workshops conducted or attended by preparedness staff.

DRILLS and EXERCISES: List all drills you plan to conduct in accordance with your three-year training and exercise plan. For an exercise to qualify under this requirement the exercise must a.) Be part of a progressive strategy, b.) Involve public health staff in the planning process, and c.) Involve more than one county public health staff and/or related partners as active participants. A real incident involving a coordinated public health response may qualify as an exercise.

PLANNING: List all plans, procedures, updates, and revisions that need to be conducted this year in accordance with your planning cycle. You should also review all after action reports completed during the previous grant year to identify planning activities that should be conducted this year.

OUTREACH AND PARTNER COLLABORATION: In addition to prefilled requirements, list all meetings regularly attended and/or led by public health preparedness program staff.

COMMUNITY EDUCATION: List any community outreach activities you plan conduct that that enhance community preparedness or resiliency.

#### **COLUMN DESCRIPTION EXAMPLE:**

CDC Cap. #s	Planning Objective	Planned Activity	Date Completed	Actual Outcome	Notes
12	By October 15, 2015, LPHA increases CD health capacity by increasing the Health Officer's hours in order to capture subject matter expertise and leadership around ID.	Build staffing plan and increase hours for Health Officer around CD duties and ID planning.	10/15/15	Increased by 5 hours a month, subject matter expertise around CD and ID planning efforts as well as increased ability to respond to ID and CD events.	

CDC CAPABILITY: Indicate the target capability number(s) addressed by this activity.

OBJECTIVE: Use clear and measurable objectives with identified time frames to describe what the LPHA will complete during the grant year.

PLANNED ACTIVITY: Describe the planned activity. Where activity is pre-filled you may customize, the language to describe your planned activity more clearly.

DATE COMPLETED: When updating the work plan, record date of the completed activities and/or objective.

ACTUAL OUTCOMES: To be filled in after activity is conducted. Describe what is actually achieved and/or the products created from this activity.

NOTES: For additional explanation.

INCIDENTS AND RESPONSE ACTIVITIES: Explain what incidents and response activities that occurred during the FY16 grant cycle. If an OERS Number was assigned, please include the number. Identify the outcomes from the incident and response activities, include date(s) of the incident and action taken.

UNPLANNED ACTIVITY: Explain what activities or events occurred that was not described when work plan was first approved. Please identify outcomes for the unplanned activity, include date(s) of occurrence and actions taken.

# Part 2 - Work Plan Template Oregon HSPR Public Health Emergency Preparedness Program

#### \_\_\_\_Public Health Preparedness Program

#### Ebola Supplemental 2

		Ebola Supp	lemental Z		
Goal 1	:				
Goal 2	:				
Goal 3	:				
		Ongoing and Goal Related E	bola Supplemental 2 Wor	k	
				R .	
Traini	ng and Education				
CDC	Objectives	Planned Activities	Date	Actual Outcome	Notes
Cap.			Completed		
#s					
Drills	and Exercises				
CDC			Date		
Cap.	Objectives	Planned Activities	Completed	Actual Outcomes	Notes
#s			completed		
Planni	ng				
CDC					
Cap.	Objectives	Planned Activities	Date	Actual Outcomes	Notes
#s			Completed		

Outrea	Outreach and Partner Collaboration					
CDC Cap. #s	Objectives	Planned Activities	Date Completed	Actual Outcome	Notes	
Comm	unity Education					
CDC Cap. #s	Objectives	Planned Activities	Date Completed	Actual Outcome	Notes	
	NT AND RESPONSE ACTIVITIES		1		1	
CDC Cap. #s	Incident Name/OERS #		Date(s)	Outcomes	Notes	
CDC Cap. #s	Activity		Date(s)	Outcomes	Notes	

CDC Cap. #s	FISCAL/ADMINISTRATIVE	Due Dates	Notes
CDC Cap. #s	TRAINING and EDUCATION	Due Date	Notes
CDC Cap. #s	DRILLS AND EXERCISES	Due Date	Notes
CDC Cap. #s	PLANNING	Due Date	Notes
CDC Cap. #s	OUTREACH AND PARTNER COLLABORATION	Due Date	Notes
CDC Cap. #s	COMMUNITY EDUCATION	Due Date	Notes

#### Exhibit 2 to Amendment 6 to Agreement #148025 FINANCIAL ASSISTANCE AWARD

	State of	Oregon			Page 1 of 2	
Oregon Health Authority Public Health Division						
1) Grantee		2) Issue		This Action	1	
	ral Public Health District	April 20, 2		Amendmer FY2016	nt	
Street: 419 E. 7th	Street, Room 100	3) Award	Period	112010		
City: The Dalles	-			ough June 30, 2016		
	Zip Code: 97058-2676		-			
4) OHA Public Hea	Ith Funds Approved					
_			Previous	Increase/	Grant	
Program	t for Dublic Lineth		Award	(Decrease)	Award	
PE 01 State Suppor	t for Public Health		33,555	0	33,555 (f)	
PE 03 TB Case Man	agement		809	0	809	
PE 09 PHEP EBO	LA		13,360	0	13,360	
PE 12 Public Health	Emergency Preparedness		141,349	0	141,349	
PE 13 Tobacco Prev	vention & Education		93,666	0	93,666	
PE 40 Women, Infar			158,361	0	158,361	
FAMILY HEALTH PE 41 Reproductive			50,033	0	(b,c,g) 50.033	
FAMILY HEALTH			00,000		(d,e,h)	
PE 42 MCH/Child & FAMILY HEALTH	Adolescent Health General Fur	nd	8,786	0	8,786	
	· Child & Adolescent Health		12,241	0	(a) 12,241	
FAMILY HEALTH			00.500		(a)	
PE 42 MCH-TitleV FAMILY HEALTH			28,560	0	28,560 (a)	
	al Health General Fund		4,682	0	4,682	
FAMILY HEALTH			.,		(a)	
PE 42 Babies First			14,951	0	14,951	
FAMILY HEALTH	HSERVICES					
by more than on funds (such as I		ids may not	be used as m	atch for other	federal	
\$1,918 for Brea	r grant is \$40,996 ; and includes astfeeding Promotion.	-				
and \$5,754 for	rant is \$117,366 ; and includes \$ Breastfeeding Promotion.					
	the phase-out of the Title V supp productive Health is for the period					
e) \$39,826 repres	ents Title X funding which may ch					
	ed on clients served in FY2014.	cco countier	Contified as	nulation activ	atos	
<ul> <li>f) Includes populations of Gilliam, Sherman and Wasco counties. Certified population estimates, December 15, 2014.</li> </ul>						
6) Capital Outlay F	Requested in This Action:					
	required for Capital Outlay. Capit nase price in excess of \$5,000 an					
ment with a purch	ase price in excess of \$0,000 an	u a nie expe	ciancy greate	a than one ye	PROG.	
PROGRAM	ITEM DESCRIPTION			COST	APPROV	

State of Oregon Page 2 of 2					
Oregon Health Authority Public Health Division					
1) Grantee	2) Issue I		This Action	ı	
Name: North Central Public Health District	April 20, 2	016	Amendme	nt	
			FY2016		
Street: 419 E. 7th Street, Room 100	3) Award			0040	
City: The Dalles State: OR Zip Code: 97058-2676	From Jul	y 1, 2015 The	ough June 30	, 2016	
4) OHA Public Health Funds Approved					
		Previous	Increase/	Grant	
Program		Award	(Decrease)	Award	
PE 42 Oregon MothersCare		7,124	0	7,124	
FAMILY HEALTH SERVICES		17.711		17.744	
PE 43 Immunization Special Payments		17,744	0	17,744	
PE 50 Safe Drinking Water Program		42,183	0	42,183	
TOTAL		007.404		007.404	
TOTAL	l	627,404	0	627,404	
<ul> <li>5) FOOTNOTES:</li> <li>g) \$1,874 increase is at the funding rate of \$2 per participant. This is done according to the certified caseload effective July 1st, 2015.</li> <li>h) The March Amendment increase reflects the pass through of unobligated funds from Fiscal Year 2015 and unexpended funds from the current grant period.</li> </ul>					
6) Capital Outlay Requested in This Action: Prior approval is required for Capital Outlay. Capi	tal Outlay is (	defined as an	expenditure f	for equip-	
ment with a purchase price in excess of \$5,000 an	nd a life expe	ctancy greate	r than one ye	ar. PROG.	
PROGRAM ITEM DESCRIPTION			COST	APPROV	
<u> </u>					



"Caring For Our Communities"

# Directors Report for the Board of Health: July 12, 2016

#### Staffing:

With the retirement of the CD RN at the end of June, we decided, after careful evaluation, to replace the 0.6 FTE RN with a 1.0 FTE Communicable Disease Intervention Specialist. This position will be responsible for Communicable Disease Investigation and outreach. Necessary Communicable Disease case management will become the responsibility current nursing staff. This change actually provides for more CD capacity at the same cost. Jeremy Hawkins, previously hired as the Community Health Specialist, has accepted this position. Interviews are currently underway to fill the position he has vacated.

# **Community Engagement:**

Work continues with all community partners mentioned last month, as does work on expanding our community health worker staffing to serve a more sectors of the population.

We now have confirmation that NCPHD is the recipient of a Knight Cancer Foundation grant in the amount of \$50,000 beginning July 1, 2016 and ending June 30, 2017. North Central Public Health District is funded to implement Step It Up! The Dalles. The goal of this work is to address obesity issues in The Dalles by increasing the physical activity of residents via implementation of the CDC's Action Guide for Establishing a Community-Based Walking Group Program.

NCPHD Staff have been working closely with emergency management partners around the Mosier train derailment and local wildfires. Public messaging regarding smoke inhalation has been distributed.

In addition to the above mentioned work, staff has been working with local pre-natal care providers to assure that the most current guidance around Zika virus and pregnant women has been shared. We are also working to assure testing is available for pregnant women who have traveled to Zika endemic areas.

# **Modernization Assessment:**

In the Board of Health packet, you will see several documents related to the Public Health Modernization efforts. Included are the report to the Legislature from the Public Health Advisory Board, a public health modernization fact sheet, the slide deck from the Legislative briefing held on July 6, and results of the needs for NCPHD to be fully modernized. You can get much more information at the web page

https://public.health.oregon.gov/About/TaskForce/Pages/index.aspx or google Oregon public health modernization. We will discuss this issue further in the agenda of the July 12 BOH meeting. Representative John Huffman has been invited to participate in this discussion.

Respectfully submitted,

Teri Thalhofer, RN, BSN